

COMMITTEE WORKSHOP
BEFORE THE
CALIFORNIA ENERGY RESOURCES CONSERVATION
AND DEVELOPMENT COMMISSION

In the Matter of:)
Preparation of the 2007 Integrated) Docket No.
Energy Policy Report) 06-IEP-10
Geologic Carbon Sequestration)
Strategies)
-----)

CALIFORNIA ENERGY COMMISSION

HEARING ROOM A

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9:05 A.M.

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COMMISSIONERS PRESENT

Jackalyne Pfannenstiel, Presiding Member

John L. Geesman, Associate Member

James Boyd, Commissioner

STAFF PRESENT

Lorraine White, Program Manager

Kelly Birkinshaw

Jim McKinney

CALIFORNIA DEPARTMENT OF CONSERVATION

Bridgett Luther, Director

Hal Bopp, State Oil and Gas Supervisor

Mike Stettner

ALSO PRESENT

Larry Myer, Technical Director
WESTCARB

Richard Myhre
Bevilacqua Knight, Inc.

Elizabeth Burton
Julio Friedmann
Lawrence Livermore National Laboratory

John Clinkenbeard
California Geological Survey

James Haerter
U.S. Bureau of Land Management

Sarah Wade
AJW, Inc.

ALSO PRESENT

Phillip Price
Lawrence Berkeley National Laboratory

Dale Simbeck (via teleconference)
SFA Pacific

Thomas M. Grieb
Tetra Tech

Michaelleen Mason
Western States Petroleum Association

Bob Lucas
California Council for Environmental and Economic
Balance

Mark Nelson
Southern California Edison Company

Tiffany Rau
Hydrogen Energy

George Peridas
Natural Resources Defense Council

James Mosher

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1 P R O C E E D I N G S

2 9:05 a.m.

3 PRESIDING MEMBER PFANNENSTIEL: Good
4 morning, we are ready to begin. This is an Energy
5 Commission joint workshop under the Integrated
6 Energy Policy Report Committee. And today we're
7 going to be looking at geologic carbon
8 sequestration strategies based on a staff report
9 on that subject that we have in front of us.

10 I'm Jackie Pfannenstiel; I'm the Chair
11 of the Energy Commission and the Presiding
12 Commissioner on the Integrated Energy Policy
13 Report Committee. To my right is Commissioner
14 John Geesman, who is the Associate Member of the
15 Committee. To my left is Bridgett Luther, who is
16 the Director of the Office of Conservation, who is
17 joining us. And to the far right down at the end
18 of the podium is Commissioner Jim Boyd. And to
19 Jim's left is --

20 SUPERVISOR BOPP: Hal Bopp.

21 PRESIDING MEMBER PFANNENSTIEL: -- from
22 the --

23 SUPERVISOR BOPP: I'm the State Oil and
24 Gas Supervisor.

25 PRESIDING MEMBER PFANNENSTIEL: Thank

1 you.

2 I think with that, I have no opening
3 comments. Anybody on the podium have comments?

4 DIRECTOR LUTHER: I was just going to
5 make a few comments because the Department of
6 Conservation, what I like to call the Department
7 of Everything Interesting, also has two very
8 interesting divisions. One is the Division of
9 Oil, Gas, Geothermal Resources, which is headed by
10 the Oil and Gas Supervisor, Hal Bopp. And the
11 other one is the California Geological Survey,
12 which is headed by Dr. John Parrish, the State
13 Geologist.

14 And those two teams have been working
15 very closely with the Energy Commission. And
16 we've been very excited to be part of this. It's
17 interesting now that we take carbons out of the
18 ground, and then we say, oh, well, in order to
19 keep them from affecting the atmosphere here's an
20 idea, let's put them back in the ground.

21 So, I'm really pleased with the progress
22 my divisions have been making in working with your
23 teams. I know that they've put a lot of energy
24 into this with all the different stakeholders.

25 I just wanted to let the group know that

1 I've just come back from Interstate Oil, Gas and
2 Compact Commission, which is the 30 oil-producing
3 states. I'm the Governor's representative on
4 that. And they have also produced a report on
5 carbon sequestration, which I think together with
6 what's going on with AB-1925, will certainly serve
7 the foundation. And again California's leadership
8 in this role is certainly admirable and should be
9 recognized today.

10 So I just want to say thanks to
11 everybody that's been working on this. And I
12 particularly want to thank my team, and I know
13 several of them are going to be involved in the
14 reporting today. I look forward to our future
15 partnership. Thank you, Jackie.

16 PRESIDING MEMBER PFANNENSTIEL: Thank
17 you, Bridgett. Yes, Jim.

18 COMMISSIONER BOYD: I just want to make
19 a comment that even though to many of us this is a
20 deeply technical subject that we've been following
21 for a long time, and as our Chairman knows, carbon
22 sequestration is talked about always in the
23 context of climate change.

24 But this is a highly political subject,
25 as well, because as I think most people up here

1 know, all discussions of climate change activities
2 in this country, all discussions relative to the
3 use of coal in this country for generating
4 electricity, and particularly in the western
5 states where the Western Governors Association is
6 much involved, because they are coal states, the
7 subject of either coal-to-electricity or coal-to-
8 liquid transportation fuel, which is a raging
9 debate within the Western Governors Association
10 working group on transportation fuels now,
11 everybody ties everything to solving the carbon
12 problem with carbon sequestration.

13 And yet, as we debate the science and
14 technology here, we know a lot of additional work
15 needs to be done.

16 So while many people in many places say,
17 well, carbon sequestration, that's the answer to
18 the problem, many of you, many of the staff, many
19 of us continue to work to advance this along.

20 I see this work that these joint staffs
21 have done as filling a very important role in the
22 continuing discussion and debate about climate
23 change and solutions thereto.

24 So I look forward to the outcome. Thank
25 you.

1 PRESIDING MEMBER PFANNENSTIEL: Thank
2 you, Jim. Turn it over to Lorraine.

3 MS. WHITE: Good morning and thank you.
4 Welcome everyone to one of the Integrated Energy
5 Policy Report workshops. Today we're exploring,
6 as the Chairman has said, the issue of geologic
7 carbon sequestration and the strategies that have
8 been identified in the staff's report.

9 This particular report was directed to
10 the Commission as a result of Assembly Bill 1925,
11 to be included in the 2007 Integrated Energy
12 Policy Report. And today we're hoping to explore
13 people's comments and issues related to the staff
14 report that was issued. And perhaps find out
15 exactly how best to refine the report.

16 (Pause.)

17 MS. WHITE: Before we begin there's
18 always a few logistical things we have to cover,
19 especially for those of you who have not joined us
20 before, this will be new information. And for
21 those of you who have, I ask you to be patient.

22 We have facilities, restrooms are just
23 out the door and to the left, also behind the
24 elevators. We have a snack shop on the second
25 floor in case anyone wants refreshments.

1 And in the event of an emergency and the
2 sounding of alarm, we ask that everyone please
3 follow staff out the building and convene across
4 the street at the park, Roosevelt Park. Wait
5 there until we have the high sign to return.

6 In terms of our participation today, we
7 are using the WebEx function; it allows us to have
8 a much better interaction with participants who
9 actually can't be here. We also have a view-only,
10 audio-only service through our webcast.

11 The notice provided a call-in number,
12 and the meeting information which you would have
13 to put in when you go to our website and select
14 the WebEx feature.

15 One of the particular things that allows
16 this meeting function to be most helpful is the
17 raise-hand button. When you have a question or a
18 comment about information being presented, we have
19 a staff person here who then is alerted to that.
20 And we can call you in order.

21 The way we actually are going about
22 having participants with us go through the
23 discussions, we will be asking those at the dais
24 if you have comments or questions, those in person
25 to come and ask questions. There is a microphone

1 there that is on, so it will be able to pick up
2 your voices nicely. And then use the WebEx
3 function. And lastly, those who are calling in on
4 the phone only.

5 Today's agenda is pretty
6 straightforward. We want to provide you with an
7 overview of the carbon sequestration activities
8 that are currently going on, an overview of our
9 staff report, as required by AB-1925. And then
10 this afternoon we're going to be going through a
11 panel discussion about carbon sequestration. And
12 then, of course, the public comment and question
13 period.

14 The Energy Commission, every two years,
15 is required to assess and forecast energy
16 supplies, demand and price. Related to that we
17 investigate specific special topics. Some of them
18 are required, as a result of legislation such as
19 what we're discussing today. But then also as
20 part of our analysis we identify issues that
21 require further investigation.

22 The staff report, Geologic Carbon
23 Sequestration Strategies for California, is
24 available on our web. Unfortunately, we were not
25 able to get copies here this -- we'll have some

1 later today, but they're not there yet.

2 And it is from this work, all of the
3 staff's analysis, including the work here on
4 carbon sequestration, that the Commission then
5 develops and recommends energy-related policies
6 that help to address these issues.

7 It is important that we get your
8 participation to help us refine the analysis that
9 we conduct. And also to refine the policies we
10 recommend.

11 As is demonstrated here today, we work
12 closely with various agencies to insure that we
13 reflect the particular issues that they have to
14 address, and partner with them to have a more
15 robust analyses.

16 To date, as part of the 2007 proceeding,
17 we have conducted 43 public workshops. Today is
18 our 44th. As a result of all of this discussion
19 and participation we've explored at least 20
20 different issues. And we'll be addressing a wide
21 range of those issues as part of the Committee's
22 report, which we hope to get out this week.

23 The final report will be adopted on
24 November 21st. And then shortly thereafter
25 transmitted to the Governor and the Legislature.

1 As part of this proceeding, in this
2 particular topic, this project, we had asked that
3 comments be provided by October 5th on the staff
4 report. This will allow us then to address these
5 comments and about mid- to late-October, publish
6 the final staff report.

7 And we are seeking to adopt the report,
8 depending upon the nature and extent of the
9 comments, either on October 24th, that's assuming
10 everybody loves it. And if we need a little bit
11 more work on it, November 7th.

12 We make this proceeding as transparent
13 as possible. Our analyses, our reports, our
14 notices, all of the information related to the
15 workshops is available on the Commission's
16 website.

17 For those of you that have general
18 questions about the proceeding, itself, or the
19 overall scope of the work that we're engaged in,
20 you can contact me. If you have specific
21 questions about geologic sequestration, that I ask
22 for you to direct your comments to Kelly
23 Birkinshaw, who I'll be introducing shortly; or
24 Elizabeth Burton. The information for all of us
25 is available in the notice associated with today's

1 workshop.

2 If there are any questions I'd be happy
3 to answer them. Otherwise, I'd like to introduce
4 Kelly.

5 MR. BIRKINSHAW: Well, I guess while my
6 presentation is coming up for the record I'll
7 introduce myself more specifically. My name is
8 Kelly Birkinshaw. I manage environmental research
9 for the California Energy Commission, of which
10 generally climate change, and in particular
11 technology development on carbon sequestration,
12 are major components.

13 As Lorraine mentioned, what we're here
14 to talk about today is a --

15 PRESIDING MEMBER PFANNENSTIEL: Excuse
16 me, Kelly, you might want to dim the lights.

17 (Pause.)

18 MR. BIRKINSHAW: Okay, now perhaps we're
19 ready. As I started to say, we're here to talk
20 about a report that was mandated by legislation,
21 Assembly Bill 1925, by Assemblyman Sam Blakeslee.
22 This is a report that passed in August of 2006,
23 and directs the Energy Commission to work with the
24 Department of Conservation to develop a report for
25 recommendations of how the state can accelerate

1 the adoption of cost effective carbon
2 sequestration.

3 The report, itself, or -- excuse me, the
4 legislation, itself, also mandates further
5 research and development on this topic. And
6 directly links the report to the 2007 Integrated
7 Energy Policy Report, again as Lorraine mentioned
8 a few minutes ago.

9 What I'm going to do this morning is
10 provide just some general background and context
11 for geologic carbon sequestration, and hopefully
12 set the stage for the more detailed presentations
13 that occur later this morning, and the panel
14 discussion that we have this afternoon.

15 So, I'm going to try to just hit the
16 very high points of the technology, itself, as
17 well as the process we use in developing this
18 report, and some of the high-level findings in the
19 draft report, itself.

20 This cartoon depicts the general
21 components of a geologic sequestration system. In
22 essence, what we're talking about is capturing
23 carbon dioxide as a result of industrial
24 processes. And more generally, the combustion of
25 fossil fuels. That CO2 is removed from flue gases

1 from combustion; it is cleaned and compressed; and
2 then compressed to a point of a supercritical
3 stage. Which simply means it's cooled to a point
4 that it has liquid-like properties so that it can
5 be stored in large volumes at an appropriate site.

6 In the volumes we're talking about here,
7 the CO2 would likely be piped to an appropriate
8 geologic site; and then injected into the
9 subsurface for storage in geologic timeframes.
10 That is hundreds of thousands of years.

11 This shows a cartoon of how a carbon
12 sequestration industry might operate here in
13 California. Again, we're talking about capturing
14 CO2 from large point sources and piping -- or
15 transporting that CO2 via pipeline to appropriate
16 sites where it can be injected into the
17 subsurface.

18 It's very analogous to other industrial
19 processes such as natural gas. As you're all
20 aware, natural gas also is transported via
21 pipeline. Pipelines, in fact, criss-cross much of
22 California.

23 Our utility companies also store natural
24 gas underground, as well. So these are processes
25 that are relatively well understood and have been

1 practiced for many years.

2 CO2, itself, is captured from natural
3 formations in the western United States and
4 transported by pipeline to oil fields in Texas for
5 enhanced oil recovery.

6 I like to put this slide up because I
7 think it provides some context for the importance
8 of geologic sequestration really on both a
9 regional and world scale. This graph was produced
10 by Pacific Northwest National Laboratories, and
11 it's based on some analysis done by the
12 Intergovernmental Panel on Climate Change.

13 What it shows is a graph, the top line
14 of which is the business-as-usual case of the
15 emissions worldwide. They did some analysis to
16 determine if there was a concerted effort to adopt
17 advanced energy technology, and then produced the
18 middle line, which is a basecase.

19 The bottom line is the emissions profile
20 that we have to get to if we're going to stabilize
21 CO2 emissions in the atmosphere, and therefore
22 mitigate the effects of global warming.

23 I think one of the things that jumps out
24 immediately, even with some fairly aggressive
25 assumptions, there's still a fairly significant

1 gap. And that gap needs to be filled if we're
2 going to get to a profile that stabilizes those
3 emissions.

4 Just to give you some feel for the
5 assumptions that were built into the basecase, it
6 assumes that 75 percent of all electricity
7 production worldwide is from nonfossil fuel
8 sources by 2100. And presumes that by 2050 energy
9 efficiency will have increased by 45 percent in
10 all regions and all sectors of the world.

11 So, these are fairly monumental tasks
12 before us. And as a result it's clear there
13 really are no silver bullets. We need to approach
14 CO2 or greenhouse gas reductions from multiple
15 angles to develop a comprehensive carbon
16 management strategy. And carbon sequestration
17 becomes one of those strategies to consider, along
18 with other opportunities such as further energy
19 efficiency, and renewable energy, as well.

20 Just to put this into context of recent
21 legislation here in California, AB-32, of course,
22 establishes emissions reductions, a goal of in
23 fact 1990 levels of greenhouse gases by 2020.
24 Generally speaking, geologic carbon sequestration
25 is not considered one of the major technologies or

1 strategies that could help to achieve that AB-32
2 goal.

3 That being said, I think it's also
4 important to note that there are commercial
5 projects under development even today. Most
6 notably the project at Carson to use petroleum
7 coke by British Petroleum. In that case the
8 project would produce electricity and use the CO2
9 for enhanced oil recovery in oilfields nearby.

10 SB-1368 establishes an emission standard
11 for CO2 for all long-term power purchases for
12 electricity coming into California. I think it's
13 important to note that geologic sequestration is
14 probably the only technology we know of now that
15 would allow for use of a relatively abundant and
16 generally low-priced fuel, such as petroleum and
17 coal, were we to use those for electricity coming
18 into California.

19 Governor Schwarzenegger has also
20 established some fairly specific policy in this
21 arena by executive order. I'd like to note that
22 in his executive order of June of 2005 he
23 established a goal for 2050. In that goal he
24 calls for an 80 percent of greenhouse gases below
25 1990 levels.

1 And most analysts suggest that these are
2 the kinds of goals one needs to achieve if we're
3 going to ultimately stabilize CO2 emissions. And
4 not just on a regional scale, but, of course, on a
5 worldwide scale. Again, as a way of mitigating
6 the effects of global warming.

7 The primary goal of AB-1920 was to
8 assess the technical readiness of geologic carbon
9 sequestration, so it was a very technical
10 assessment of the methods used to capture the CO2;
11 ways in which we go about characterizing sites, as
12 well as monitoring, and if necessary, remediation.

13 But it was also an assessment of
14 barriers and uncertainties relative to developing
15 ultimately a carbon sequestration market here in
16 California.

17 In this report we developed a number of
18 recommendations, some of which we think is
19 oriented in a more technical way to continue with
20 developing technology. But I think it's also
21 clear that we're at a point where these various
22 initiatives can occur in parallel.

23 That is to say while R&D continues, it
24 is probably appropriate to start doing more
25 detailed evaluations and addressing these issues

1 in the regulatory and statutory arena if we're
2 ever to get to a viable market.

3 Given the uncertainty that we did
4 observe the analysis, we intend to continue to
5 examine these issues and anticipate a revision to
6 the report based upon data that would come from
7 pilot-scale demonstrations of this technology,
8 that I'll talk about in a few minutes, in the 2009
9 and 2010 timeframe.

10 These are the specific topics that AB-
11 1925 mandated that we examine in coming up with
12 our assessment of this geologic carbon
13 sequestration. The report, itself, is organized
14 along these same topics, in chapters. We'll be
15 dealing with them all specifically later this
16 morning and this afternoon. So, for expediency,
17 I'm not going to go over them in any detail here.

18 But we did do a very detailed examination of
19 each one of these topics for the report.

20 I have to acknowledge the role of
21 WESTCARB, the Western Regional Carbon
22 Sequestration Partnership, in providing a
23 foundation for our analysis in this report to the
24 Legislature. Particularly the work that was done
25 early on, assessing broadly the technical

1 potential of carbon sequestration in the western
2 United States. This is work that was primarily
3 accomplished through staff, staff assistance at
4 the Department of Conservation, particularly in
5 the geologic survey.

6 We had completed this broad assessment,
7 although I have to say it is a first-cut
8 assessment of the technical potential. And
9 they're now in the midst of developing some small-
10 scale, that is pilot-scale, demonstrations of
11 geologic carbon sequestration, one in Arizona and
12 the other here in northern California.

13 In those cases we'll be putting in a
14 relatively small amount of CO₂, something on the
15 order of 2000 tons, which is a small amount, but
16 will allow us to validate the techniques for
17 predicting and monitoring the ultimate fate of the
18 CO₂ in the subsurface.

19 We also have plans in the works for a
20 large, commercial-scale demonstration of this
21 technology in southern California, outside of
22 Bakersfield. In that case, if we are successful
23 we will do a demonstration at about a million tons
24 of CO₂ over a four-year timeframe.

25 I have to also acknowledge the

1 assistance that was provided by other state
2 agencies in helping to pull this report together.
3 There are a number of interesting dimensions to
4 developing a carbon sequestration market in
5 California. These various agencies provided
6 substantial assistance to us. As well as broad
7 stakeholder participation, particularly from
8 stakeholders representing industry, as well as the
9 environmental community.

10 The primary approach that we used,
11 however, in putting this together, was to retain
12 experts really of national caliber to do
13 whitepapers on the topics identified in the
14 legislation. And our role here was to then
15 integrate those whitepapers into a single report
16 that is appropriate for decisionmakers and
17 submittal to the Legislature.

18 Just to give you some feel for the
19 magnitude of the potential here in California,
20 again based on WESTCARB's analysis we were able to
21 identify two major categories of geologic
22 formations that seem appropriate for developing
23 this sequestration. Oil and gas fields,
24 particularly depleted fields are an early obvious
25 candidate for this technology.

1 On the left map, it's kind of hard to
2 see, but those purple dots all indicate oil and
3 gas fields here in California.

4 The much bigger potential, however, is
5 in saline formations. And it turns out that many
6 parts of California have the right geology for
7 this. The yellow highlighting in the right-hand
8 side of the map shows where saline formations
9 occur. And as you can see, much of the central
10 valley where we see much growth recently, and is
11 projected for the future, is a first-level
12 candidate for development of projects.

13 This map shows the relative proximity of
14 the major large point sources of CO2 and the
15 sinks, that is the places where there are oil and
16 gas fields, or saline formations. And as you can
17 see, there's a good alignment between where the
18 sources are located, as well as the sinks.

19 To give you again some sense of
20 magnitude, transportation, which is the largest
21 source of CO2 in California, comes in about 180-
22 to 190-million metric tons per year. Just looking
23 at instate natural gas power plants, oil
24 refineries and cement plants, we're looking at a
25 total of about 42 million metric tons.

1 If we were to add out-of-state, coal-
2 fired power plants that primarily supply
3 electricity to California, we're coming in at
4 about 100 million metric tons per year. So these
5 are a very large target in a comprehensive carbon
6 management strategy.

7 ASSOCIATE MEMBER GEESMAN: I don't
8 understand your point, though, about close
9 proximity between sources and sinks. It would
10 seem to me that your mention of out-of-state coal
11 plants, which presumably are as carbon-rich a
12 feedstock as we're going to find, are nowhere
13 close to the sinks that you're looking at.

14 MR. BIRKINSHAW: Right. Well, you know,
15 the WESTCARB program examined the western United
16 States. And it turns out that while California
17 has a particularly rich resource for this
18 technology, it's also available in neighboring
19 states, as well.

20 So there's reasonable alignment even in
21 the coal-fired power plants in adjacent states and
22 large sinks in terms of the geologic formations.

23 ASSOCIATE MEMBER GEESMAN: So that
24 conclusion is a regional conclusion, it's not a
25 California-specific conclusion?

1 MR. BIRKINSHAW: I tried to do both,
2 actually. If one just simply looks at California,
3 there's roughly, you know, 42 million metric tons
4 per year that become targets for sequestration,
5 and for, you know, carbon management.

6 ASSOCIATE MEMBER GEESMAN: But pretty
7 heavily dispersed tons, aren't they?

8 MR. BIRKINSHAW: They are actually
9 identified on the map on the left-hand side of
10 this cartoon. You'll see the triangles, dots and
11 squares locate the large point sources that we
12 were able to identify in the phase one WESTCARB
13 program.

14 ASSOCIATE MEMBER GEESMAN: Well, the
15 size of my map is such that I'm afraid it's more
16 blur than triangles, dots and squares.

17 MR. BIRKINSHAW: I apologize for that.
18 I guess I'll just have to say that I can get you
19 more detailed information. But one of the things
20 that we did do was to locate these large sources
21 and map them onto the locations for appropriate
22 geology.

23 ASSOCIATE MEMBER GEESMAN: So, would a
24 refinery be considered a point source or a
25 collection of hundreds, if not thousands, of point

1 sources?

2 MR. BIRKINSHAW: I think that depends on
3 who you talk to. It is certainly true that a
4 refinery produces literally hundreds of sources
5 onsite. But if one looks collectively at those
6 sources, on a footprint of the refinery, they'd
7 become a single, large source of CO2.

8 ASSOCIATE MEMBER GEESMAN: But if I had
9 the belief or concern that the most economic
10 applications would probably be pursued first, how
11 would a refinery rank compared to a coal plant?

12 MR. BIRKINSHAW: A coal plant, I would
13 say, is the preferred alternative. Certainly
14 because of the higher concentrations of Co2; and
15 it is a stand-alone facility. No question.

16 MR. SPEAKER: You may want to
17 distinguish between (inaudible) --

18 MR. MYHRE: Excuse me, Commissioner.
19 I'm Rich Myhre --

20 ASSOCIATE MEMBER GEESMAN: You need to
21 come to the microphone, Rich.

22 PRESIDING MEMBER PFANNENSTIEL: You need
23 to speak into a microphone.

24 MR. MYHRE: Excuse me, Commissioner.
25 I'm Rich Myhre; I'm part of the WESTCARB team.

1 I'm more of a sort of designated generalist on the
2 project, but I am familiar with this information.

3 Some refineries contain hydrogen plants.
4 In making gasoline you have to have extra
5 hydrogen. And there is sort of an older type of
6 hydrogen plant that many refineries in the state
7 have. And that plant produces a relatively pure
8 CO2 stream.

9 You'll hear later that there are
10 basically the low-hanging fruit, if you will, are
11 a variety of industrial processes that produce
12 naturally a relatively pure stream of CO2.
13 Therefore, the capture cost, which is typically a
14 big component of the overall cost of
15 sequestration, is low.

16 So, what they would call a Benfield
17 type, or older type hydrogen plant in a refinery
18 fits that category. Ethanol plants fit that
19 category. The state is considering biofuels
20 programs that might expand a number of ethanol
21 plants. There will be a great opportunity to
22 couple those with capture and sequestration.

23 And I think what this map is trying to
24 show is if you, for example, look at those ethanol
25 plants and where might they be sited, most often

1 it would be the central valley.

2 It is easiest for sequestration if you
3 just can inject straight down as opposed to having
4 to build a pipeline somewhere.

5 So, I think the point of this map is in
6 sort of helping to identify the instate low-
7 hanging fruit.

8 I think that when you look at the
9 magnitude of capture and storage that might need
10 to be applied to get to the 80 percent reduction
11 that we're looking at in 2050, or even other
12 intermediate goals, you will probably be looking
13 at a combination of capture applied to instate
14 sources, particularly those low-hanging fruit ones
15 and the coal plants in the states in the
16 intermountain west serving California loads.

17 Thank you.

18 MR. BIRKINSHAW: Okay. The next couple
19 of slides just simply highlight, at a very high
20 level, the findings from the report. I think, you
21 know, one of the clear conclusions is there are
22 important gaps in both statutory and regulatory
23 frameworks. And, in fact, these gaps may very
24 well ultimately be show-stoppers unless they can
25 be dealt with efficiently.

1 This is particularly true in dealing
2 with a long-term liability of CO2 carbon
3 sequestration.

4 We believe there is a clear need for
5 continued research and development to develop the
6 techniques for monitoring and validation of CO2
7 migration. And, in particular, CO2 capture
8 technology.

9 As Rich Myhre mentioned, CO2 capture is
10 the single largest cost in developing projects for
11 carbon sequestration. It represents something on
12 the order of 80 percent of the overall costs of a
13 project. And so that becomes a clear target for
14 further research and development.

15 We know a considerable amount of
16 information about the geology in oil and gas
17 fields, simply because of the large exploration
18 that has occurred in those areas. Relatively
19 speaking, though, we know very little about these
20 deep saline formations, simply because there
21 hasn't been very much exploration.

22 The first level assessment that have
23 been done suggest these are very good targets, but
24 it's also clear that much more detailed
25 characterization needs to be done in order to

1 identify sites that are appropriate for this
2 technology.

3 Because of the fact that CO2 has been
4 used effectively in enhanced oil recovery that
5 becomes an obvious candidate for carbon
6 sequestration. I think one of the clear messages
7 that we heard in this assessment, however, is that
8 we need to do much more detailed evaluations of
9 the operational infrastructure and regulatory
10 implications of linking enhanced oil recovery and
11 sequestration.

12 And in that vein I think, you know, one
13 of the strong messages that came through as well
14 is that there needs to be continuity and
15 flexibility in the regulatory frameworks that are
16 developed to support this technology; to
17 streamline, if you will, the projects, while, of
18 course, protecting public health and safety.

19 And lastly, there's a clear need for
20 continuing education and outreach to better define
21 both the impacts, as well as the benefits that
22 might accrue to local communities where these
23 projects might be developed.

24 We think the report, itself, is
25 important for staff. Again, we've identified

1 areas for further research, as well as, I think,
2 the starting points for more detailed regulatory
3 and statutory debate about its role, and the best
4 way to implement it here in California.

5 And, in fact, some of this may have to
6 occur alongside the development of more
7 demonstration projects that are in the works in
8 other parts of California.

9 Just to give you a sense of where we are
10 in the schedule, again today's workshop is to
11 present the contents of the report and to receive
12 public comments. I'm anticipating that we will
13 consider this report as part of a Commission
14 business meeting on October the 24th. And we hope
15 to submit the report to the Legislature on time on
16 November the 1st of this year.

17 That really concludes my overview
18 presentation. During the course of the balance of
19 the day we'd like to, following my presentation,
20 review activities that are going on worldwide on
21 how they feed into development of a knowledge base
22 and complement other research that's going on,
23 specifically here in the state.

24 Following that we will then have a
25 presentation that goes into considerably more

1 detail about the content and findings of the
2 report, itself. And then we have, as Lorraine
3 mentioned, again a panel discussion with the
4 authors that were key to the whitepapers that are
5 foundational to this report available for a panel
6 discussion this afternoon.

7 And then following that we will have an
8 opportunity for comments and questions from the
9 stakeholders and the public.

10 That really concludes my presentation.
11 I'd be happy to answer any questions.

12 PRESIDING MEMBER PFANNENSTIEL: Any
13 questions from the dais? Commissioner Geesman.

14 ASSOCIATE MEMBER GEESMAN: What's the
15 injection process comprised of?

16 MR. BIRKINSHAW: The injection process?
17 Well, others, I think, are probably later in the
18 day are better able to answer the questions. But
19 as I understand it, it's really a matter of
20 drilling a well, lining it appropriately, and then
21 pumping high-pressure CO2 into a formation.

22 Okay. Our next speaker is Dr. Larry
23 Myer. He is the Technical Director for WESTCARB.

24 DR. MYER: Thank you very much, Kelly;
25 and thank you very much, Commissioners, for the

1 opportunity to address you today.

2 You're going to hear a lot of detailed
3 discussions this afternoon of what we know and
4 what we don't know about geologic sequestration.
5 So we thought it would be a good thing to provide
6 a little bit more overview information and some
7 fundamentals about sequestration; to provide a
8 little more context for the detailed information
9 that you'll be hearing in the afternoon. The
10 purpose is to get some of the issues out on the
11 table in sort of a compact form, and further
12 context for this afternoon's discussion.

13 I'd like to begin with a schematic
14 representation of the storage of CO2 in the
15 subsurface. And these are rather cartoonish types
16 of depictions of the subsurface, and in
17 particular, the vertical scale is not accurate.
18 We actually will be storing CO2 at depths of
19 perhaps 3000 feet or greater.

20 But I show these to represent the kinds
21 of geologic structures which are ideal for storage
22 of CO2. CO2 is stored in the subsurface by a
23 combination of physical and chemical processes.

24 One has to recognize that CO2 in most
25 cases, not all cases, but in most cases, is more

1 buoyant than the fluids that are in the
2 subsurface. And so, a fundamental important
3 aspect of the subsurface is geologic structures
4 which would trap this buoyant fluid in the
5 subsurface.

6 And the one on the bottom right corner I
7 want to highlight a little bit, because in
8 California we have many many representations
9 similar to this. This shows a faulted media in
10 which the CO2 is pumped into a reservoir of rock
11 which is actually adjacent to a fault. And that
12 fault, itself, provides the seal for the CO2. The
13 fault prevents the CO2 from rising up through the
14 subsurface.

15 And so there's lots of discussions about
16 faults, whether they're good or whether they're
17 bad. But we know from the geologic perspective
18 that faults can provide effective seals for CO2.
19 One of the major things that we address in site
20 characterization is determining whether faults are
21 good seals or not seals in the subsurface.

22 This overview of the world is intended
23 to demonstrate that there is quite a lot of
24 activity going on throughout the world with regard
25 to CO2 injection and storage activities.

1 So the concept of injection of CO2 in
2 the subsurface is not a unique, new concept.
3 There is, in fact, considerable industrial
4 experience around the world with regard to
5 injection of CO2. Albeit, and this is important,
6 not for purposeful sequestration, however.

7 But nonetheless, all of this does
8 provide an important knowledge base that we can
9 build on for doing purposeful sequestration.

10 I now turn to an important report done
11 by the IPCC, the Intergovernmental Panel on
12 Climate Change. Over 124 scientists worked
13 together to produce this report on carbon dioxide
14 capture and storage. And this is very important
15 to highlight because it represents basically an
16 international consensus on geologic sequestration
17 issues.

18 I think the bottomline from the report
19 is that there's no fatal flaws in the concept of
20 doing geologic sequestration. It certainly does
21 not address the issues that still have to be
22 resolved and worked on at the regional and local
23 issue.

24 But you can see the variety of topics
25 that they address; the availability of sinks; the

1 technology readiness; costs; risks; monitoring and
2 remediation, all of the central issues associated
3 with sequestration.

4 I'm now going to talk to a couple of
5 these particular things. And clearly, the risks
6 of doing geologic storage is a topic of concern.
7 And there's been extensive work to study the risks
8 associated with geologic storage. And I've listed
9 a number of the impacts, risks associated with
10 that.

11 The impacts of unintended leakage;
12 health and safety of workers and the general
13 population; environmental impacts; unwanted
14 intrusion into drinking water, meaning we don't
15 want the CO2 to go into the drinking water supply.

16 Over-pressurization, in fact, can result
17 in seismic activity. Unwanted intrusion of saline
18 fluids means if you're pumping large quantities of
19 CO2 into saline formations, one must be aware that
20 the saline fluids will move; and you don't want
21 them going where you don't want them to go.

22 But now I have a quote on the right from
23 the IPCC study, which is worth reading. It says:
24 With appropriate site selection, informed by
25 available subsurface information, a monitoring

1 program to detect problems, a regulatory system
2 and the appropriate use of remediation methods to
3 stop or control CO2 releases if they arise, the
4 local health, safety and environmental risks of
5 geologic storage would be comparable to risks of
6 current activities such as natural gas storage,
7 EOR and deep underground disposal of acid gas.

8 In summary, I think to paraphrase,
9 again, it says that the risks of doing geologic
10 sequestration are comparable to many of those
11 industrial processes that we carry on today. But
12 it highlights the fact, of course, that we need to
13 do it right. We need to have monitoring program
14 and a regulatory system in place to do it
15 properly.

16 ASSOCIATE MEMBER GEESMAN: Larry, let me
17 ask you, I'm not certain that that's -- the IPCC
18 statement is exactly parallel. They speak to the
19 local health, safety and environment risks being
20 the same.

21 It would occur to me that if, in fact,
22 society embarks on an effort to store CO2, that
23 there may be a demand or expectation that the
24 retention quality of our storage systems be higher
25 than simply those which, in these other contexts,

1 would present a health, safety or environmental
2 risk.

3 And I wondered your reaction to that.

4 DR. MYER: It is certainly true that
5 geologic sequestration, to be of any benefit, has
6 to retain the CO2 in the subsurface in sufficient
7 quantities that you don't lose the game of keeping
8 the CO2 quantities in the atmosphere low enough.

9 ASSOCIATE MEMBER GEESMAN: Have these
10 other industries or other applications of storage
11 technology have that same level of let's say low
12 tolerance for leakages?

13 DR. MYER: The important point here is
14 that the health, the local impacts are, and were
15 considered, in fact, by the IPCC community, to be
16 a higher, more prominent issue.

17 The potential for keeping the -- and the
18 risks associated with keeping sufficient
19 quantities of CO2 in the subsurface to mitigate
20 climate change are really very very small. It
21 does not seem to be much of an issue with regard
22 to geologic sequestration.

23 The capability of the subsurface to
24 store these fluids in sufficient quantities, such
25 that we're going to mitigate climate change, is

1 well demonstrated. The risks that need to be
2 discussed more extensively are the local risks
3 associated with what's going to happen, how likely
4 would it be to happen, that we have a well blow
5 out, which is a local phenomena, would we have the
6 possibility of CO2 leaking to the surface and
7 causing some tree killer, an environmental effect.

8 So this was the -- the reason that we --
9 this is stated in this way is because of the focus
10 and interest on the local environmental effect,
11 and the level of confidence in the subsurface,
12 maintaining the fluids to -- for mitigation of the
13 climate event.

14 Another key element that's often talked
15 about is will we be able to appropriately monitor
16 the sequestration projects. And there is a
17 sophisticated geophysical technology directly
18 applicable to geologic sequestration, which has
19 been developed in the oil and gas industry. So
20 there is a large knowledge base available for
21 doing this very important task of monitoring.

22 There is no doubt, however, that
23 additional approaches should and are being
24 developed.

25 An assessment of the cost of monitoring

1 over the operational life of a project is on the
2 order to 10, 20 cent a ton for CO2. So, from the
3 perspective of cost, monitoring does not appear to
4 be a major source of concern for geologic storage.

5 Having said that we have all these
6 sophisticated technologies, we need to evaluate,
7 on a regional and local basis, which of these
8 technologies will work appropriately for the
9 particular geologic environments in which we are
10 working.

11 And that's a point that I'll return to
12 later; and it's a point that we will be dealing
13 with this afternoon.

14 The graphic on the right is simply a
15 picture of one of the major success stories in the
16 world, which is use of 3-D seismic to monitor the
17 plume of carbon dioxide injected at the Sleipner
18 project in the North Sea. And the pictures on the
19 lower part of the right, the colored pictures,
20 basically are an interpretation of the seismic
21 results which show the location of the plume.

22 And I show this particular picture
23 because seismic technologies are probably the best
24 applicable technology with the highest resolution
25 for monitoring CO2 plumes. So there's a natural

1 focus on the use of seismic technology and
2 evaluation of how well it will work, in
3 particular, in geologic environments that we have
4 to work with.

5 Here's a picture of the west now; we've
6 taken a step back to look at the saline formations
7 in the western United States. And the point I
8 wanted to show here, the blue globs here are the
9 saline formations throughout the western states.
10 And this information comes from the Department of
11 Energy NAFCAR source, which is compiling the
12 information provided by the various regional
13 partnerships.

14 The point I wanted to make with this is
15 that there are lots of locations, particular
16 saline formations which have very large capacity.
17 And they are distributed in many places, but they
18 are not uniformly distributed. So one does have
19 to consider that you cannot arbitrarily put a pin
20 on the map and find a good sequestration site.

21 If you look at the map the places where
22 we have good -- and the best opportunities are
23 where you see the largest blue globs. Places
24 which we have lesser early opportunities are also
25 seen here clearly. For example, Nevada.

1 Portions, in fact, of southeastern California and
2 southern Arizona.

3 Having said this, --

4 COMMISSIONER BOYD: Larry.

5 DR. MYER: Yes.

6 COMMISSIONER BOYD: Do I infer from your
7 map that a lot of these coal-fired power plants in
8 Wyoming and Montana we worry about are sitting
9 above seas of saline water aquifers?

10 DR. MYER: That is correct.

11 Some of the best early opportunities may
12 be in California. And why are these best early
13 opportunities? We have a large amount of data
14 already available to characterize these reservoirs
15 in particular. And we also, of course, as Kelly
16 just mentioned, have oil and gas fields associated
17 with those same saline formations.

18 So this slide is courtesy of
19 Schlumberget. And it shows a proposed framework
20 for commercial projects. And I wanted to show
21 this slide for two reasons. First of all, it
22 represents a major international corporation who
23 has decided that geologic storage is a business
24 opportunity. So that's an important step. It
25 means that we have a major international

1 corporation deciding one can pursue sequestration
2 as a commercial business.

3 Secondly, it shows the scope and
4 detailed information that needs to be acquired in
5 order to carry out a project. It gives some sense
6 of the timeline. It will be perhaps three years,
7 if you're looking at a site which has not had
8 previous subsurface development occur, in order to
9 gather the information that's required to get the
10 site to a position where you could begin, in fact,
11 the final design and construction of a
12 sequestration project.

13 So it's important to note that the
14 sequestration projects are not small undertakings.
15 They are significant industrial undertakings.
16 And, in fact, I think we need to recognize that
17 regulations need to be in place so that the due
18 diligence associated with an undertaking like this
19 actually occurs.

20 The final point that I really want to
21 talk to is the need for doing local pilot tests,
22 field tests, in locations where we think we could
23 do geologic storage.

24 In general, field tests provide the
25 regional knowledge that's essential for

1 implementation of this technology. What does that
2 mean? It means that we are in the field testing
3 the specific technologies that we think are best
4 for the locale in which we're working. They could
5 be enhanced oil recovery, enhanced gas recovery or
6 saline formation storage.

7 It allows us to assess the capacity of
8 these formations; better define costs; assess the
9 leakage at the particular locations; gauge the
10 public acceptance; exercise the regulatory
11 requirements; and validation of monitoring
12 methods.

13 In the United States the principal
14 publicly funded program gathering such information
15 is the U.S. Regional Partnership Program. And
16 Kelly had already mentioned WESTCARB is one of
17 these regional partnerships. And it's being
18 conducted in a phased process, with the second
19 phase, which is now underway, focused on the pilot
20 studies; and the third phase which is coming, the
21 large volume field tests, which are necessary in
22 order to collect the information that I just
23 alluded to.

24 The WESTCARB field tests are going to be
25 conducted in the central valley. Why are we going

1 to conduct them in central valley? Because the
2 central valley is that great big green glob in the
3 center of California which, as Kelly just said,
4 represents the most significant potential storage
5 capacity for the state.

6 And so we've sited our pilot tests
7 specifically to test the subsurface in the
8 sedimentary basin which has the largest storage
9 potential for the state.

10 The phase two pilot that we're planning
11 is in the southern Sacramento basin. And so that,
12 roughly on your picture there, is where you see
13 all of the little red dots associated with the gas
14 fields in the central valley.

15 And, in fact, it targets formations
16 which have gas in them. And one of the tests we
17 want to do is to look at the potential for
18 enhanced gas recovery.

19 Our phase three, or large volume test,
20 is going to be located in the southern San Joaquin
21 Basin, just outside of Bakersfield. Once again,
22 this large volume test being an opportunity to
23 inject a million tons of CO2 in the subsurface.

24 We've already learned, I think,
25 sufficient significant lessons based on the pilot

1 studies that we're beginning to undertake.
2 Certainly what we learned is going to help in
3 establishing the regulatory and legal frameworks,
4 just because we've had to run through the process
5 for even these small pilots.

6 And the picture here is a schematic
7 representation of our northern California pilot in
8 which we want to inject CO2 into two locations in
9 the subsurface, one of which was a depleted gas
10 zone, and one of which is a saline zone.

11 And we, as a result of this, when we
12 worked through regulatory issues associated with
13 this, we found that the state would, in fact,
14 permit the short-term injectivities test, the
15 injection into the gas zone while the USEPA would
16 regulate the injection into the saline formation.

17 Similarly we are working through issues
18 associated with minerals rights and land access
19 agreements. All of these providing an important
20 experience for the projects that come next.

21 Now I want to turn a little bit to the
22 question of why we need to do pilot tests locally.
23 And the first point with regards to this is that
24 regional geologic settings vary. And I have here
25 shown on the top a regional cross-section through

1 the southern San Joaquin Valley. And on the
2 bottom, a regional cross-section through the
3 Colorado Plateau.

4 And they're basically at the same scale.
5 And they certainly show that the level of
6 complexity in the California sediments is quite
7 different from that in Arizona.

8 What is not seen here is probably one of
9 the most important issues with regard to doing
10 sequestration in California, and the reason we had
11 to do these local tests, is at a scale, smaller
12 scale yet, than what you see here, is the issue of
13 compartmentalization in California.

14 I had already mentioned very often in
15 California we have these faults which provide the
16 traps for the fluids. But there's a high degree
17 of compartmentalization in the sediments in
18 California. And these raise issues with regard to
19 what monitoring will work best, how we
20 characterize, how we develop the fields. And it
21 is important that we look at these systems
22 specifically and get the knowledge from those.

23 ASSOCIATE MEMBER GEESMAN: Does that
24 reduce your ability to generalize from the
25 results?

1 DR. MYER: The generalization, if you --
2 the way in which we can generalize from the
3 results is we can generalize to other similar
4 geologic studies. And we have, we have many
5 levels here. There is knowledge which is gained
6 from, for example, the tests that are going on in
7 North Sea, which is relevant.

8 But specific questions about particular
9 issues associated with geology, we have to go to
10 the particular geologic setting and do those
11 tests.

12 ASSOCIATE MEMBER GEESMAN: But as a
13 consequence is this research more promising in
14 geologic settings which may be more fungible with
15 other geologic settings than one which is the
16 subject to site-specific characterization, as the
17 San Joaquin Valley?

18 DR. MYER: Well, one would hope that you
19 could do these tests in as fungible a geologic
20 setting as possible, that's true. Which is
21 another reason in California for the central
22 valley. The central valley has characteristics
23 which are similar to many of the other basins in
24 California. And so from that extent it is
25 fungible to other basins.

1 And, in fact, though I'm not an expert
2 in this, other geologic settings, even on the Gulf
3 Coast of Texas, the information, to the extent
4 that the depositional environments are similar, is
5 always transferrable.

6 I have just two other examples of issues
7 that we need to address on a regional basis; the
8 answers of which help us and better define the
9 types of regulations that we need for particular
10 areas in which we're located.

11 And the question is what is the storage
12 capacity of potential projects in the central
13 valley. We have done an assessment at sort of a
14 crude level, if you will, of the general capacity
15 of the central valley. But the capacity
16 associated with a particular project will most
17 likely be very much different than the general
18 number that would provide for the entire basin.

19 And this is important. It directly
20 relates to the project design. We need to know,
21 per unit, per cubic meter, how much CO2 we're
22 going to be able to store in the subsurface in
23 order to get a handle on the size of the
24 subsurface real estate that's going to be
25 associated with the project.

1 And there are many factors which affect
2 the particular amount of CO2 that would be --
3 could be stored at any location, including the
4 particular two-phase flow properties of the media;
5 the hydrogeneity compartmentalization, all of
6 these things which make it very difficult to
7 predict in a generalized fashion what the specific
8 storage is going to be at a particular location.
9 This is the kind of information that you can get
10 to when you start doing the field tests.

11 And then finally a comment on seismic
12 methodologies, because seismic, as I mentioned, is
13 such an important potential technology for
14 monitoring. The question is, will it work
15 everywhere. And the answer is no.

16 But it will work in many places, and we
17 need to define better the conditions under which
18 it will work. And this is important when we're
19 thinking about the regulatory -- the details of
20 the regulatory -- regulations that we put in
21 place. How specific do we want to be about the
22 monitoring technologies that we will use.

23 The graphic on the right is a more
24 detailed, technical graph than you would ever, I'm
25 sure, want to see. But what it says is that when

1 your reflectivity of a layer containing CO2 in the
2 subsurface will be a function of whether the rock
3 is consolidated or unconsolidated. That means
4 indurated or not.

5 And you can see those sets of curves
6 look quite different. So that's just one factor
7 that needs to be taken into consideration and
8 reflectivity means how well the seismic energy is
9 reflected from the layer. And that is the
10 information which is used to develop these seismic
11 images.

12 So, structural complexity, rock
13 properties, methodologies, surface conditions,
14 presence of gas, many things affect seismic
15 response. Once again, making it difficult to
16 predict in the abstract or in generalities about
17 what's going to work and what's not going to work.

18 So, once again, uncertainty in these
19 predictions are decreased by field tests. The
20 necessity for doing pilot studies of all scales.

21 SUPERVISOR BOPP: Larry.

22 DR. MYER: Yes.

23 SUPERVISOR BOPP: When you're talking
24 about conducting monitoring for a carbon storage
25 project, do you anticipate that regardless you'd

1 use a variety of monitoring techniques? I mean
2 you've got seismic, you've got monitoring wells,
3 leak detection. How do you see that?

4 DR. MYER: I anticipate a portfolio of
5 techniques being applied for monitoring. And for
6 one reason it is because no particular technique
7 will work everywhere under every condition. And
8 so we have to take a portfolio approach.

9 We have to design monitoring systems on
10 a site-specific case. And I highlight seismic
11 because it is one of the few methods which enables
12 us to look in between wells and for a considerable
13 distance aerially outside of the wells.

14 And so while we will have a portfolio of
15 techniques available, seismic is certainly an
16 important one for establishing where the plume is
17 in an aerial perspective.

18 So, I'd like to end that just with
19 general summary comments. That there's a general
20 consensus in the scientific community of the
21 technical viability of geologic storage. A large
22 amount of technical expertise already exists. But
23 the field tests provide information essential for
24 answering remaining questions specific to
25 implementation in California.

1 Thank you.

2 PRESIDING MEMBER PFANNENSTIEL: Thank
3 you, Larry. I think now we have a panel. Are
4 there other questions?

5 (Pause.)

6 MR. BIRKINSHAW: I'd like to introduce
7 now Elizabeth Burton, who is from Lawrence
8 Livermore National Laboratory. She's a staff
9 scientist at Lawrence Livermore. She's the
10 principal author for the AB-1925 report, and will
11 now present a summary of the report.

12 (Pause.)

13 MS. BURTON: Thank you to the Energy
14 Commission, as a whole, for giving me the
15 opportunity to work on this report. And I want to
16 make the point right up front that I am either the
17 top of the pyramid or the tip of the iceberg,
18 depending how you view this topic.

19 But our working group, myself, Kelly
20 Birkinshaw, Larry and Rich Myhre, I think you've
21 heard from all of them already this morning. And
22 in addition, over at the Department of
23 Conservation, Cameron Downey and John
24 Clinkenbeard, Bill Winkler and Mike Stettner were
25 very helpful and instrumental in helping us put

1 the report together.

2 And all of our whitepaper authors, I
3 think, deserve mention. And I don't want to make
4 this sound like the Academy Awards, but their
5 names do need to be, I think, mentioned.

6 Sarah Wade worked on the regulatory
7 chapter; Phillip Price, Tom McKone and Michael
8 Sohn worked on the risk aspects; Vello Kyuskraa
9 worked on remediation and mitigation; Howard
10 Herzog and James Katzer worked on the economic
11 piece; Sally Benson and Larry Myer contributed the
12 monitoring and verification foundational chapter;
13 Julio Friedmann, the site characterization piece;
14 Dale Simbeck, the capture technologies piece; and
15 again, John Clinkenbeard and Cameron Downey were
16 instrumental in providing kind of an update to the
17 geological potential issues as a followup to the
18 WESTCARB study earlier.

19 ASSOCIATE MEMBER GEESMAN: Are the
20 whitepapers available to the public?

21 MS. BURTON: The whitepapers will be
22 published as a PIER report. Given the fast-track
23 nature of this, we kind of got so involved in
24 trying to get the report ready that getting the
25 PIER papers ready and formatted and edited, along

1 with the task of getting the IEPR out that's going
2 on right now, it got to be kind of too much for
3 the technical editing part. But they will be
4 available, I would guess, certainly by the end of
5 the year, if not sooner.

6 ASSOCIATE MEMBER GEESMAN: What type of
7 external review process did they go through?

8 MS. BURTON: Each of the whitepapers was
9 reviewed by one or more technical experts that are
10 also have global reputations or national
11 reputations in those areas.

12 This is just basically a very skeletal
13 outline of how my talk is put together. You've
14 heard a little bit about this already from Kelly
15 and Larry. It's important to have space; and if
16 you're going to do geologic sequestration you have
17 to have the potential to do it. So that question
18 needs to be answered. If your closet is full,
19 there's no place to put the CO2, you know, punt
20 and go home.

21 So the geology of the state, and where
22 the point sources are located, and whether they're
23 large enough are key issues before we even start
24 the conversation and move to the next step.

25 How well California is positioned to

1 move forward is really the main focus of the
2 Assembly bill, and this consists of three parts.
3 And this is true whether you're looking at a
4 complex technology like carbon capture and
5 sequestration, or something as simple as a kitchen
6 blender.

7 If you look at what it takes to get a
8 new technology adopted, the technology, itself,
9 has to be robust enough and fit the purpose. You
10 know, you have to have a blender that's going to,
11 you know, grind up the oranges and make the
12 margaritas.

13 Economic considerations. The price has
14 to be right. Regulatory and statutory readiness.
15 You have to have something in place that will
16 protect both the manufacturer or the industry that
17 is implementing the technology and something that
18 will protect the consumer or the public.

19 And whether that's, you know, calling
20 the Consumer Protection Agency when your blender
21 flies apart in your kitchen, or some protection
22 for the manufacturer that says he has a good
23 business case to use this technology. Either way,
24 that framework has to be there.

25 Again, just want to emphasize that CCS

1 is just a very new technology and we have to think
2 in that context and not think of it as, you know,
3 something weird just because it's something we're
4 trying to do in this geologic subsurface. It is a
5 new technology.

6 And finally, once we've established that
7 we can move forward, should we actually do that.
8 Should we consider doing that in the state? What
9 are the risks and what are the benefits?

10 ASSOCIATE MEMBER GEESMAN: And your
11 orientation was to sequestration within
12 California, itself, as opposed to California
13 utilities with coal plants in Utah having an
14 opportunity to capture and sequester there.

15 MS. BURTON: Well, we've addressed both
16 to some degree, because as has already been
17 discussed this morning and offline, the economics
18 kind of drive you to look at coal. But, I think
19 part of the story here is that there are some good
20 reasons to do it in California. And I hope by the
21 end of today that we get those points across.

22 There, you know, are advantages to kind
23 of punting the whole thing across the state line
24 and saying, we'll buy electricity if you sequester
25 the carbon and it meets our goals, in terms of our

1 climate change mitigation directives within the
2 state.

3 But there are also opportunities within
4 the state that I think we need to look at. So,
5 the first bullet, sequestration potential depends
6 on the suitability of the sites, the geology, and
7 the location and the size of the point sources.

8 And this first bullet is something that
9 the Geological Survey has been working on and is
10 going to continue to work on. Do we have suitable
11 sequestration sites in California. And the second
12 bullet is do we have the large point sources that
13 are close enough to those sites.

14 So I'm going to turn this presentation
15 over right now to John Clinkenbeard, who will
16 address the first point.

17 MR. CLINKENBEARD: Good morning. I'm
18 John Clinkenbeard, and I manage the Mineral
19 Resources Program at the California Geological
20 Survey. And I've been asked today to kind of
21 review some of the work that we've been doing the
22 last few years related to carbon sequestration in
23 California.

24 We got involved in this a few years ago
25 when the West Coast Regional Carbon Sequestration

1 Partnership started up. What I'd like to do is
2 summarize mostly our work in phase one, and touch
3 briefly a little bit on some work we're doing in
4 phase two.

5 For phase one we looked at the
6 sedimentary basins in California. And we started
7 out with a list of 104 basins spread around the
8 state. We looked at the geological literature on
9 those basins and the other information that was
10 available on those basins to try and determine if
11 they had the potential for the geologic
12 sequestration of carbon.

13 In that process we eliminated some 77 of
14 these basins. Most of them were eliminated for
15 one of four reasons. They either lacked porous
16 and permeable formations; they lacked someplace to
17 put the CO₂; they had a lack of a suitable seal,
18 they didn't have a capping formation that might
19 help prevent the migration of CO₂.

20 They had a sediment thickness of less
21 than 800 meters. When you heard them talk about
22 critical state injection of CO₂, that needs to be
23 done at something below 800 meters, which is a
24 little over 2600 feet, in order to be able to
25 inject that more or less as a liquid.

1 And finally, we did do a little bit of a
2 cultural exclusion. We excluded basins that were
3 mostly within parklands, tribal lands or military
4 installations. And most of the basins we excluded
5 for those reasons were down in southeastern
6 California.

7 So, after looking at all these we ended
8 up with a list of about 27 basins that met the
9 screening criteria.

10 Here on this sheet you can see the
11 results of that screening. Basins that show up
12 there it looks to be sort of a bluish color are
13 the excluded basins. And you can kind of see a
14 lot of those are basins out here in the
15 southeastern part of California.

16 A lot of those are basins that were
17 either too shallow, for the most part. Some of
18 those were basins that had cultural exclusions.

19 The central valley, the Sacramento/San
20 Joaquin basin is probably the largest, but there
21 are also several other basins that are included in
22 the list of those that have some potential.

23 The geology of these basins out here is
24 somewhat different than these basins over here.
25 Some of that determines whether they have more

1 sequestration potential or not.

2 This shows the oil and gas fields in
3 California overlaid over some of the basins. And
4 the 27 basins that are included do contain most of
5 the hydrocarbon-producing basins in California.
6 The larger marine basins. You can see much of the
7 gas production in the northern Sacramento Valley.
8 Mostly oil down in the south.

9 You will note here this is the Santa
10 Maria Basin. We excluded the Santa Maria Basin
11 because most of the production in Santa Maria,
12 most of the hydrocarbon production comes from a
13 fractured shale. So instead of having a sandstone
14 body to put it into, it's in fractures in the
15 rock. And we were less certain about exactly how
16 to go about modeling or assessing the
17 sequestration potential of that.

18 I am going to sort of use the Sacramento
19 and San Joaquin Basins as an example. What we
20 did, we looked at the oil and gas fields, we
21 looked at the available information on the oil and
22 gas fields to get an idea of things like
23 permeability, porosity, fluid chemistry, some of
24 the different parameters that helped other people
25 in WESTCARB model some of the potential for carbon

1 sequestration. We pulled a lot of that from the
2 Division of Oil and Gas and Geothermal Resources
3 records.

4 Sacramento/San Joaquin Basin is
5 obviously the largest basin of the group. It's
6 extensive; it covers over 22,000 square miles. It
7 has large areas that are fairly sparsely
8 populated, as opposed to something like the L.A.
9 Basin, which is densely populated.

10 For California it's relatively
11 tectonically stable. There's not a lot of active
12 faulting. Depths range from about 800 meters to
13 over 12,000 meters. On the west side of the valley
14 there are places where the sediments are probably
15 over 40,000 feet thick.

16 There are abundant saline formations;
17 also oil and gas fields. Those are areas where we
18 pulled data from. Porosity and permeability are
19 fairly good. Porosity is the amount of void space
20 in the sandstone, so that's the place where you
21 can put the CO2. Permeability is a measure of how
22 interconnected that space is. If you have
23 isolated spaces you can't get the CO2 there. If
24 they're connected, then you can pump the CO2 in.

25 PRESIDING MEMBER PFANNENSTIEL: How

1 important is the seismic stability? You say just
2 kind of relative because it's California. What do
3 you rule out, or did you rule anything out on the
4 basis of potential seismic activity? Or where is
5 your cutoff point?

6 MR. CLINKENBEARD: We didn't at the
7 first cut that we did. That would have to be
8 looked at as you come down more regionally and
9 more site-specific. Some of the oil and gas folks
10 can probably better address this.

11 I know, you know, when there are
12 earthquakes sometimes there's damage to wells in
13 oil and gas fields. I'm not sure that there's
14 ever been a catastrophic failure due to an
15 earthquake.

16 But I think that's an issue that you
17 would have to look at on a more localized basis
18 when you got to siting it, you know, whether you
19 were close to an active fault or not.

20 What we did where we had the information
21 available in phase one is we created a couple
22 maps. One of these is a depth to basement map.
23 This, again, is the Sacramento/San Joaquin Basin.
24 You can see the red line along the eastern
25 boundary is the 800-meter line. So everything to

1 the west of that is deeper than 800 meters. So
2 essentially everything to the west are areas that
3 have enough sediment to have some potential if
4 they have the right kinds of sediment.

5 This is a generalized cross-section of
6 the southern Sacramento Basin, probably runs
7 through Rio Vista area. As you can see, and as
8 Larry discussed, you know, other states have more
9 or less layer-cake geology. Everything just sort
10 of runs fairly level, dips very shallowly.

11 It's a little different in California.
12 But you can see here in yellow are formations that
13 contain a lot of sand. The grey or blue
14 formations are shales. These are finer units that
15 may represent a boundary to the migration of CO2.

16 We do have faults. And there are
17 probably a lot more faults in here than actually
18 show at this level, but here are some of these
19 stratigraphic traps that Larry has talked about,
20 or structural traps. This is a pinch-out. So
21 there are areas within this that may provide
22 sequestration potential.

23 Here's the southern San Joaquin. Notice
24 you have even more disruption in the geology.
25 Things dip steeply; but there are still pinch-outs

1 in places where carbon might be sequestered.

2 As part of this where we had the
3 information we created a gross sandstone isopach
4 map. Isopach just means an area of equal
5 thickness. So, this map shows a collection of all
6 the sands. It doesn't show any specific geologic
7 formation, but what this does is it shows the
8 areas where there are more sand versus less sand.

9 So you can see in areas like this, these
10 are areas that have, you know, 1000 or a couple
11 thousand feet of cumulative sand in the
12 subsurface. It doesn't define specific geologic
13 units, but it just gives an idea where there is
14 more sand or less sand.

15 So where we have the information
16 available we did this. We didn't always have this
17 information available. We were much more likely
18 to have this information in those basins that have
19 oil and gas fields in them, because they have the
20 drilling, we have the records to do it.

21 In some of the desert areas we didn't
22 have that information because there hasn't been
23 the amount of drilling to determine that.

24 So the conclusions we came up with in
25 phase one. There are 27 basins after the first

1 initial screening that probably have some
2 potential for CO2 sequestration. The aggregate
3 area is more than 38,000 square miles.

4 The cenozoic marine basins, those I
5 pointed out kind of to the west, have the most
6 potential. Amongst the most promising
7 geologically are probably the Sacramento and San
8 Joaquin Basins, and then places like Ventura, Los
9 Angeles and the Eel River Basins.

10 Some of the people I think either at
11 Livermore or MIT took our data and did an initial
12 calculation with the ten largest basins and
13 determined that there was capacity of something
14 approaching 75 to 300 gigatons of CO2. And I
15 believe 75 gigatons correlates to something like
16 500 years at the current production rate. You
17 know, these are initial estimates based on a crude
18 first pass. The numbers will change, but at least
19 gives us a sense that there is some potential
20 there.

21 And in any of these cases, you know,
22 before we decide where we want to sequester CO2,
23 obviously there would need to be much more, and a
24 much more detailed look at those areas.

25 As part of phase two of WESTCARB we're

1 preparing some isopach maps of specific formations
2 in the southern San Joaquin Basin. These include
3 the Starkey, Winters and Mokelumne River
4 formations.

5 This is the area of the southern
6 Sacramento Basin that we're looking at. Here's a
7 draft of one of the maps. We're reproducing a
8 series of three maps. There'll be a depth-of-sand
9 map; there'll be a net sand isopach; again, this
10 shows the thickness of sands in the subsurface.
11 And there will be a shale thickness or a thickness
12 of the unit overlying the sand that may form a
13 barrier.

14 So, on here you have a zero line out
15 here, and over in here is the deepest or thickest
16 part of the sand in the Mokelumne River formation.
17 You also see on here several structures labeled
18 gorges. Here's the Martinez Gorge, the Marklee
19 Gorge and Meganos Gorge.

20 This represents areas where when these
21 sediments were being laid down, these were
22 submarine canyons like we currently have off
23 Monterey. So these were large submarine canyons
24 that periodically large amounts of sediment came
25 and dumped down. And these actually cut into the

1 underlying formations. In some places they may
2 cut through the sands; you may have traps up
3 against the gorge. In other places they may just
4 come over and dig into them.

5 Anyway, this is the type of work that
6 we're doing now. This will allow us to better
7 refine the estimates and look at a specific
8 formation and say, okay, here's potentially how
9 much CO2 we might sequester there. It is kind of
10 the second look. But, again, even this is still
11 only a preliminary look related to what we would
12 want to see done to actually determine where we
13 were going to sequester CO2.

14 And I think that's all I have. If you
15 have questions, I'll answer them. Otherwise, I'll
16 turn it back to Liz.

17 PRESIDING MEMBER PFANNENSTIEL:

18 Questions? Yes, go ahead.

19 SUPERVISOR BOPP: John, thanks. I'd
20 like to address the concern about seismic risk.
21 In thinking about it, seismic risk is always going
22 to need to be considered, but just think probably
23 the most active seismic basin with oil and gas
24 production is the L.A. Basin.

25 And yet even there you've got huge oil

1 fields, Long Beach, Wilmington, Inglewood, that
2 are really right on active fault lines. And yet
3 the oil and gas traps are of geologic time. So I
4 think in general it's a very optimistic scenario
5 that seismic would not be a risk.

6 When you get into the saline aquifers,
7 that's another question that's really got to be
8 looked at.

9 MS. BURTON: I think as we move to our
10 panel discussion this afternoon, too, I think
11 there'll be some additional opportunities to take
12 up things like seismic risk and some other issues
13 that have come up with our panel of experts, too,
14 if you'd like to.

15 Moving on, just to sum up, and again
16 this reiterates with a little more detail of
17 figures that Kelly had put earlier and that John
18 just presented in terms of how they were derived.

19 The oil fields, and this was data
20 collected by MIT for WESTCARB, they looked at all
21 the oil fields in the state where they could find
22 data and came up with about 3500 million megatons
23 of capacity.

24 Gas fields also have storage capacity;
25 about 1700. And saline formations are obviously

1 the big gorilla in the room with the largest
2 capacity. And just to put that in perspective,
3 think Kelly touched on this, as well. If we just
4 looked at instate power plant greenhouse gas
5 emissions, those are about 47 million megatons of
6 CO2 per year. So we have more than ample capacity
7 in the state to put all of those emissions away,
8 could we capture them, economically, for hundreds
9 to thousands of years.

10 Again, this map seems to be quite
11 contentious and we all managed to put it in our
12 presentations. So the largest point sources in
13 California are not coal plants. Natural gas power
14 plants are the top categories in terms of size.

15 Refineries we consider as point sources,
16 although it was brought up that within a refinery
17 there are lots of little point sources. But
18 still, they're geographically co-located, and it's
19 possible to collect them all, stuff them in a pipe
20 and sequester them.

21 And cement plants are actually a very
22 significant source in the state, as well. And
23 based on the MIT study 90 percent of these large
24 point sources are within 50 kilometers of a
25 potential sequestration site. So we don't really

1 have to build a huge, long-distance pipeline
2 structure to do this in the state.

3 The recommendations, based on this part
4 of the study. There's really two of them that
5 stand out. And these are a parallel to the long
6 list that Kelly gave in his presentation. And
7 I've just broken them out in the context of the
8 technical background that I hope supports them.

9 Characterization of saline formation
10 storage potential obviously needs refinement.
11 We've got everything from 75 to 300 here. And we
12 really need to look carefully as John and his team
13 are doing at constraining those numbers.

14 And as Larry mentioned and Kelly
15 mentioned, and you'll probably hear more people
16 mention this afternoon, demonstration projects are
17 really key to proving this technology. And
18 particularly in saline formations, which we know a
19 lot less about because the oil and gas industry
20 has really covered the oil and gas potential
21 reservoirs.

22 So, doing those demonstration projects
23 for saline formations is really an important step
24 to moving CCS forward.

25 ASSOCIATE MEMBER GEESMAN: Let me ask

1 about that last point. It would seem to me that
2 taking advantage of the knowledge gained by the
3 oil and gas industry, and potentially their
4 economic interest in use of CO2 to enhance further
5 production, would argue that those particular
6 sequestration sites would be a priority.

7 MS. BURTON: Absolutely. I think the
8 economics -- this is me speaking without a hat
9 on -- I think the EOR, CO2 EOR combined with CCS
10 are going to be some of the first projects that
11 happen because the economics make sense, and we
12 know a lot about those depleted oil and gas
13 fields.

14 ASSOCIATE MEMBER GEESMAN: But you just
15 said that the saline formation should be a
16 priority for demonstration projects.

17 MS. BURTON: I think because we know
18 less about them, and that's where the big capacity
19 is. With respect to something like DOE's
20 demonstration program, they're very focused on the
21 saline because they need that.

22 Industry, there are -- and we don't know
23 the details, but there are several projects that
24 are in the planning stages right now for CO2 EOR
25 combined with carbon capture.

1 So I think the thought is, and Larry can
2 correct me on this, but that industry is moving
3 forward with those early initial projects as
4 demonstration or as small-scale commercial
5 projects, where they have that economic driver.
6 And it will fall to WESTCARB DOE to look at the
7 saline and get that kind of hammered down a bit
8 better through that demonstration program.

9 ASSOCIATE MEMBER GEESMAN: But if I
10 recall two charts ago you showed that oil fields
11 and gas fields would provide hundreds of -- I
12 think it was the chart before this --

13 MS. BURTON: -- the table.

14 ASSOCIATE MEMBER GEESMAN: Yeah. If I
15 calculate the number of times 47 goes into either
16 of your oil fields total or your gas fields total,
17 we're looking at hundreds and hundreds and
18 hundreds of years of storage potential without
19 getting to the saline formations.

20 MS. BURTON: That's correct.

21 ASSOCIATE MEMBER GEESMAN: Okay.

22 MS. BURTON: Do you want to chime in?

23 Yes.

24 DR. MYER: So we don't necessarily --
25 this is Larry Myer, for the record. We don't

1 necessarily want to take an attitude where we only
2 put CO2 in the gas reservoirs and the oil
3 reservoirs.

4 For one thing they may not always be in
5 the locations that are best for us. This is a
6 very cursory kind of analysis that we've done.
7 And we may find that the storage characteristics
8 are, and particularly the volumes in any
9 particular reservoir may not be suitable, or what
10 we would best want for a particular project.

11 So I think we recognize that, yes,
12 there's an early opportunity associated with
13 these. But we need to look at the long-term, the
14 larger potential opportunities associated with the
15 saline formations as -- even now begin to look at
16 those and characterize them and develop the
17 information we need to utilize.

18 ASSOCIATE MEMBER GEESMAN: Because
19 they're there.

20 MR. FRIEDMANN: Larry, could I add
21 something to that quickly?

22 DR. MYER: Come up.

23 MS. BURTON: This is, just by way of
24 introduction, this is Julio Friedmann from
25 Lawrence Livermore National Laboratory who was

1 our --

2 ASSOCIATE MEMBER GEESMAN: Make sure the
3 green light is turned on --

4 MS. BURTON: -- our expert for site
5 characterization.

6 MR. FRIEDMANN: Yeah, and I'm going to
7 be back again as part of the site characterization
8 panel.

9 I just wanted to add to what Larry and
10 Liz have already put forward. Part of the reason
11 to put a priority on the saline aquifers is to
12 understand and provide the information needed to
13 develop regulatory frameworks and legal
14 frameworks.

15 We already have those in place for work
16 in oil and gas fields. And so those aren't seen
17 as an important gap in terms of short-term
18 deployment. Whereas, if we are going to, at some
19 point, take advantage of that resource that's in
20 saline aquifers, that it's important to learn what
21 we can in the near term so that we can craft
22 sensible policy around that information.

23 ASSOCIATE MEMBER GEESMAN: But would we
24 be better off focused on that near-term deployment
25 and the issues surrounding that, rather than

1 trying to address these longer term issues in the
2 abstract without the benefit of actual projects
3 associated with them?

4 MR. FRIEDMANN: Well, again, the actual
5 projects are coming. And it's --

6 ASSOCIATE MEMBER GEESMAN: Actual
7 commercial projects?

8 MR. FRIEDMANN: Yes, actual commercial
9 projects are coming. And it's important to note
10 that we already have a lot of information from the
11 oil and gas fields, as you've laid forth. And
12 there is a lot more information to be gathered.

13 Like any other resource, any other
14 natural resource, you want to know whether or not
15 it's reasonable to exploit it and how. And it's
16 in exactly that context where information is
17 useful.

18 I'm not speaking on behalf of the CEC,
19 so I just wanted to add that perspective in terms
20 of what was already said. And, again, I'll be up
21 later. You can continue to ask me questions then.

22 ASSOCIATE MEMBER GEESMAN: Madam Chair,
23 I see someone else with their hand up.

24 PRESIDING MEMBER PFANNENSTIEL: Yeah,
25 somebody else to comment on this, go ahead.

1 MR. HAERTER: If I could introduce
2 myself, I'm James Haerter; I work for the Bureau
3 of Land Management, the U.S. Bureau of Land
4 Management here in Sacramento, California. I'm
5 the Oil and Gas Program Lead for the State of
6 California, for BLM.

7 In direct answer to your question I
8 think, by point of clarification, the importance
9 of looking at saline reservoir formations is for
10 potentially the situation that will arise where
11 the economic interest of enhanced oil recovery is
12 distinct or less of economic benefit than the
13 public interest driver that may require
14 sequestration of CO2.

15 If it doesn't make sense economically,
16 and if it isn't in the interest to inject that CO2
17 into a hydrocarbon reservoir, either oil or
18 natural gas, then what you're doing is usurping
19 the mineral interest of that oil or gas operator,
20 or of the federal interest a the mineral interest
21 owner in deference to the public interest
22 requirement.

23 Having a saline reservoir capability,
24 injection capability, I think, is a critical
25 component of this process.

1 ASSOCIATE MEMBER GEESMAN: I'm not
2 certain I follow what you just said. I'm sorry.
3 It would appear to me though that if, in fact, the
4 public interest compelled capture and
5 sequestration that it might be a lot more
6 economic, as a policy, to compel that
7 sequestration in a gas field or an oil field than
8 in a saline formation.

9 So I'm not certain that I perceive the
10 conflict with the public interest.

11 MR. HAERTER: It's not a conflict with
12 the public interest. It's a conflict with the
13 mineral interest. And in this the federal
14 government does have primacy.

15 If it is not in the interest of enhanced
16 oil recovery, then it is not in the mineral
17 interest of the United States for carbon
18 sequestration.

19 ASSOCIATE MEMBER GEESMAN: Okay, that's
20 more clear.

21 MR. HAERTER: Thank you.

22 MS. BURTON: I guess that actually
23 touches on another thing, is the issue of mineral
24 rights, which is obviously potentially contentious
25 for the first two reservoir types.

1 The other thing that, and maybe this is,
2 to some extent, our fault for peeling it out and
3 making these distinctions, in an oil field there
4 are saline formations. All you have to do is
5 drill the well a little bit deeper; and oil
6 companies often dispose of produced water and
7 other things into those saline formations.

8 So you could have one well that is
9 actually sequestering CO2 in all three of these
10 types of reservoirs or one operation.

11 So, to some extent we're probably at
12 fault here for making those things, you know, too
13 silo'd. So.

14 Okay, second point. How well is
15 California positioned to move forward. And the
16 first of those issues is technical readiness. And
17 this is really where the primary focus of the AB-
18 1925 report lies, with these three upcoming
19 bullets.

20 And of these there are a number of
21 components of technical readiness. Kelly's
22 already listed these out as components that the
23 bill wanted us to address. And I've changed the
24 order a little bit to kind of follow the things
25 that you would do first with surface facilities,

1 capture technologies and transportation. And then
2 the subsurface technologies that are necessary to
3 do the sequestration.

4 And this includes site characterization,
5 monitoring and verification, risks and risk
6 management, which again the issues here are the
7 subsurface risk. We know a lot about how to
8 manage the surface risk of facilities already.
9 And the remediation and mitigation procedures that
10 you would follow should a leakage event occur.

11 Capture methods. There are really three
12 that kind of come to the fore in terms of current
13 commercial technologies or almost commercial
14 technologies. Top left, precombustion. This is
15 done for syngas production already to produce
16 hydrogen at refineries and so on. EOR uses this
17 process. Weyburn EOR and CCS Project up in Canada
18 is using this process. And it's, I believe, what
19 is planned for Carson.

20 And the idea here is that you start out
21 with the gas and you add steam; do a water/gas
22 shift reaction. Along the way here you're
23 producing hydrogen and carbon monoxide. And then
24 when you add the water you shift back to oxidize
25 the carbon monoxide even more if you want to

1 remove that; or you can stop and just have a
2 carbon monoxide/hydrogen rich syngas formulation
3 for the chemical industry, for example.

4 But in any event, what you end up with
5 at the end is a hydrogen stream and a relatively
6 pure CO2 stream. And that's what you're trying to
7 get to with any of these capture-and-separation
8 processes, is as pure a CO2 stream as you can
9 manage for lowest price.

10 Post-combustion is commercial; it's used
11 a lot for natural gas processing where they need
12 to remove the CO2 from the methane. This is
13 typically done by a chemical process; amine
14 stripping in a tower or something to that effect.

15 And then oxyfuel combustion generally is
16 not commercial yet. And this is basically where
17 instead of air you're adding oxygen so you
18 eliminate all of the nitrogen and you end up with
19 a much richer CO2 stream of emissions. But they
20 do use it, I guess, for ore processing and for
21 some chemical processing at this time.

22 So, in general, most of these have not
23 really been used at any large scale on power
24 plants yet, but they're ready to go. They have
25 been commercially proven in other venues.

1 Generally the way you get to --

2 ASSOCIATE MEMBER GEESMAN: Liz, can I
3 ask you, on those techniques, would you see
4 similar techniques being used within a refinery or
5 a cement plant?

6 MS. BURTON: Refineries use the pre-
7 combustion to make their hydrogen. That's
8 basically the part of their hydrogen plant.

9 Rich, what commercial -- cement --

10 MR. MYHRE: Yeah, on refinery boilers --

11 PRESIDING MEMBER PFANNENSTIEL: Rich,
12 you need to get to the mike so we capture the
13 comment.

14 MR. MYHRE: Again, this is Rich Myhre
15 just adding a clarifying remark. You had also
16 asked about the number of point sources within a
17 refinery earlier. While there may be many, there
18 will be a relatively small number of large ones,
19 and those would be the ones of interest.

20 And in refineries you are heating up the
21 crude in a -- you basically have furnaces and
22 boilers. And those are not all that dissimilar
23 from the sort of boiler you would have in a
24 conventional fossil fuel boiler power plant.

25 And so you would be using the post-

1 combustion process on boilers and furnaces in a
2 refinery. And then the hydrogen plants, some of
3 them on their own produce CO2. There may be other
4 processes within a refinery where you can apply
5 this water/gas shift reaction and get purified CO2
6 streams.

7 But on a volumetric basis of CO2, I
8 think the majority of applications in a refinery
9 would be post-combustion.

10 ASSOCIATE MEMBER GEESMAN: And no
11 comment on the cement plant, which was your other
12 large point source?

13 MR. MYHRE: I'm going to go out a little
14 bit on a limb here. The cement plants, I know,
15 have been looking at two different technologies.
16 And one of them involves what they call pressure
17 swing absorption, which is the technology that's
18 used in precombustion. Although you do not have
19 the gas streams at the high pressures you
20 typically do, for example, coming out of a
21 gasifier for coal or petroleum coke.

22 So, I think I will say it's a hybrid of
23 these sorts of technologies, but it's not a
24 fundamentally different family.

25 MS. BURTON: Does that cover the bases?

1 Okay.

2 Factors that decrease capture costs.

3 There are primarily three of them. The higher the
4 fuel source is in carbon, the higher the
5 concentration of CO2 is going to be in the
6 emissions. The larger the volume of the gas
7 stream, the more economy of scale you can
8 realize. And the lower the fuel cost,
9 because you actually use energy in capture and
10 compression.

11 So, this leads us to the conclusion that
12 you've all already made, capture costs are lowest
13 for large coal-fired plants. So I mean there's no
14 way around that given our current technologies.

15 This, I think, goes to some of the
16 questions also that were raised earlier. The
17 point sources in California, again coal power is
18 shown by the little gold bars, way over there,
19 tiny sources. Although there are actually a fair
20 number of them, but they're all fairly small. The
21 big players are the gas, natural gas power plants
22 in the state. Over to the far left those are all
23 the purplish-red bars.

24 Cement and refineries are also fairly
25 significant in size, although again small number

1 of facilities. But these are obviously, I think,
2 your first targets if you were to do this in the
3 state, would be those things off to the left side
4 of this graph.

5 ASSOCIATE MEMBER GEESMAN: And this is a
6 graph of actual plants?

7 MS. BURTON: Yes. This is, again, data
8 collected by the WESTCARB/MIT study. And I think
9 supplemented during the whitepaper exercise,
10 looking at actual, you know, plant-by-plant.

11 ASSOCIATE MEMBER GEESMAN: And do you
12 know how they collected that?

13 MS. BURTON: Do you know what database
14 they used, Larry, to do this? Or -- I --

15 MR. MYHRE: Again, Rich Myhre attempting
16 to add clarification. I'm not certain, but I
17 believe it would be the EPA e-grid database.

18 ASSOCIATE MEMBER GEESMAN: So I see a
19 pretty large spread for the emissions assigned to
20 different gas plants; and I would presume that's a
21 function both of heat rate and the number of
22 operating hours in the observation period for that
23 particular plant?

24 MR. MYHRE: Again, Rich Myhre. These
25 are for plants, as opposed to units, and so I

1 think the biggest factor would seem to be the
2 number of units that they have on site. And then,
3 yes, the other factors would be capacity factor
4 and then heat rate.

5 To have that much CO2 they're probably
6 combined cycle plants. And so the differential
7 heat rate between combined cycle plants is
8 significant, but not nearly as much as the
9 distinction between a combined cycle plant and a
10 simple cycle plant.

11 The simple cycle plants are your
12 peakers, by and large. And so they would be sort
13 of off the chart on the right end.

14 So these are almost certainly combined
15 cycle plants operating at pretty high capacity
16 factor. So I think the biggest difference would
17 be the number of units at the plant, itself.

18 ASSOCIATE MEMBER GEESMAN: Okay.

19 MS. BURTON: Yeah, unfortunately Howard
20 Herzog and his team, who did this study, were not
21 able to attend today, or we could actually get
22 that information direct from the source. But
23 we'll follow up on that and confirm. Rich's been
24 somewhat involved in this, as well. But we can
25 confirm for this chart, in particular, with

1 Howard.

2 SUPERVISOR BOPP: Liz.

3 MS. BURTON: Yeah.

4 SUPERVISOR BOPP: A general question,
5 and maybe there's not an answer for this, but I'm
6 wondering, so we're back again to a large source
7 of CO2 emission relative to the State of
8 California is generated offsite -- outside of
9 California from large coal power plants.

10 And yet I'm just wondering if in your
11 study there was any thought given to -- it seems
12 like part of this is -- you know, because one
13 approach would be the state could say to those
14 power plants, well, you know, you've got to
15 sequester your carbon or we're not going to buy
16 your power.

17 But isn't there some benefit to
18 California taking a leadership role, I guess is
19 one way to put it, by taking this approach of
20 sequestering what's generated within the state.

21 Was there any consideration given to
22 that as kind of a policy approach --

23 MS. BURTON: Well, we actually wanted to
24 avoid policy. But, you're right, you're
25 absolutely right. I mean you're left with this

1 choice of, you know, that 61 million tons of CO2
2 that's generated by out-of-state power.

3 If we said, you know, all of that has to
4 be also have carbon capture associated with it,
5 you know, is that sufficient for California, as an
6 approach to greenhouse gas mitigation, you know.
7 Do we just say we're not going to buy power unless
8 it's, you know, completely carbon neutral? Or do
9 we want to actually pursue carbon capture with our
10 instate power, or with some of our other large
11 industrial facilities?

12 And that is exactly a policy question.
13 We wanted to try and lay out at least a
14 preliminary idea of how you might go about
15 informing that policy decision. And this report
16 is definitely just a preliminary look at that.

17 We don't have, you know, the kind of
18 cost-to-generation analyses that are done at the
19 Energy Commission to really, you know, support a
20 policy one way or the other. And we would like to
21 do that between now and 2010.

22 ASSOCIATE MEMBER GEESMAN: Yeah, I guess
23 a concern that I would express is the capacity
24 factors can change pretty radically from year to
25 year for particular plants. And as an energy

1 policy we can replace those gas-fired plants with
2 something else, energy efficiency or renewable
3 sources of electricity have been our policy
4 preferences for a number of years.

5 I'm not certain that we can replace the
6 refineries. And as a consequence, despite the
7 appeal of wanting to do everything, unavoidably
8 you need to prioritize.

9 And I do think, as we get into the
10 economic discussion later today, I suspect
11 economics will probably have a pretty strong role
12 in prioritizing.

13 MS. BURTON: I think there are a number
14 of scenarios that you could do a more definitive
15 analysis for; and form, you know, which way makes
16 the most sense to go. I think that definitely is
17 something that comes out of this report.

18 Okay, again, we've probably actually
19 covered this slide already, but carbon capture for
20 coal implies a focus for California on imported
21 power. Again, about 60-, 61-million megatons of
22 CO2 per year. And we have the emissions standard
23 in Senate Bill 1368 which prohibits long-term
24 power purchase agreements for baseload power if
25 the emissions are greater than that standard.

1 And if you add CCS to that mix, that
2 puts the plants well below the standard, but it
3 will significantly increase power costs for those
4 plants. And that changes the whole paradigm
5 scenario analysis. And that needs to somehow get
6 factored into planning.

7 Okay, so early economic opportunities in
8 California lie, we think, in two places. And,
9 again, we've already talked about these to some
10 extent.

11 Ethanol. John Kadyszewski, if I'm
12 pronouncing his name right, is also a member of
13 the WESTCARB Partnership; works on terrestrial
14 sequestration. He talked extensively at the May
15 29th workshop about ethanol. And I just refer,
16 for the specifics, back to his presentation
17 without reproducing it here.

18 But basically there are two large plants
19 in California, and a large number also in the
20 planning stages right now. John has a nice map in
21 his presentation of where those are. They
22 correspond, again, pretty nicely to potential
23 sequestration sites.

24 The fermentation process creates about
25 2500 metric tons of CO2 for every million gallons

1 of ethanol produced. And the emissions are
2 essentially PIER CO2, so you don't have that big,
3 nasty, upfront capture cost to deal with if you
4 combine CCS with an ethanol plant.

5 Hydrogen, again, through that
6 precombustion process, if you're making hydrogen
7 fuels, or if you're doing syngas, CO2 capture is
8 an integral part of that process and may be easily
9 incorporated at much lower economic costs than
10 slapping it onto a power plant.

11 If we look at EOR, again, so this would
12 be kind of the second early opportunity, which
13 again we've already discussed. Just breaking down
14 Howard's numbers, reproducing the first line of
15 the table that same data, oil fields with storage
16 potential. And now looking at which of those have
17 also the potential for CO2 EOR.

18 And you can do a CO2 EOR flood either
19 emissively, where the CO2 actually is not present
20 as a separate phase in the hydrocarbon reservoir.

21 And most of the oil fields in California
22 do fall within that category. So there seems to
23 be, at least at a first cut, a fairly large
24 potential to do CO2 EOR in the state.

25 Emissible is another way where the CO2

1 is actually flowing as a separate phase, and there
2 are a small number of those, as well. And really
3 not very many that don't have EOR potential at the
4 same time.

5 So, adding all of those up we have about
6 80 percent of our large emission sources within
7 about 50 kilometers of a potential EOR site. So,
8 again, it looks pretty good as low-hanging fruit.

9 ASSOCIATE MEMBER GEESMAN: Is there a
10 difference in injection technique between a
11 missible and emissible form of EOR?

12 MS. BURTON: Usually what's driving
13 emissibility is both the nature of the oil and the
14 depth and temperature. And to the extent that
15 those things would also change the way you did the
16 injection, yes. But fundamentally the technology
17 for injection would be the same.

18 If there's anybody from the oil industry
19 that wants to correct me, -- if that's okay, we'll
20 just leave it at that as a simplistic.

21 Okay, moving on --

22 SUPERVISOR BOPP: Liz, I wanted to bring
23 this up earlier, and you raised it just to further
24 confuse the issue, I guess. Understand that there
25 is the possibility, as was pointed out in that

1 last slide, of having a non-EOR injection project
2 into an existing oil and gas reservoir.

3 You know, EOR demands that and we've got
4 guidelines for it, that there actually be enhanced
5 recovery of some sort.

6 And actually that's one of the areas
7 that in the Interstate Oil and Gas Compact
8 Commission model regs and statutes, that issue
9 gets addressed. You know, the possibility that
10 you could be conducting an EOR project in an oil
11 and gas reservoir, and at some point it may become
12 storage, instead, when there's no incremental
13 hydrocarbons being produced.

14 ASSOCIATE MEMBER GEESMAN: But this
15 chart would say the overwhelming majority in
16 California would likely fall into the EOR
17 category.

18 SUPERVISOR BOPP: And I agree with that.

19 MS. BURTON: Yeah, and again, this is
20 just from the standpoint of looking at the
21 characteristics of the field, not from an economic
22 standpoint at all. So that is still out there,
23 whether this actually holds true once you throw
24 the economics in.

25 For transport, we got pipelines all over

1 the place. There are lots of CO2 pipelines in
2 other parts of the country. Not so many here in
3 the state, so the technology for pipeline
4 transport is very well established. We have a
5 very experienced workforce. So in terms of
6 technical readiness, transport is not an issue.

7 The regulatory framework, the Office of
8 the State Fire Marshal has jurisdiction here. And
9 he says that there's really no problem with
10 incorporating CO2 pipelines into the existing
11 regulatory framework.

12 But, with regard to doing CCS in
13 California we don't have a pipeline
14 infrastructure, and we don't have one to do EOR,
15 either. So there's an issue here certainly in
16 trying to figure out how to get that
17 infrastructure up and running. It's billions of
18 dollars invested in the Rocky Mountain states
19 where they do CO2 EOR and New Mexico, and so on.
20 So it's not really a trivial issue in terms of
21 moving us to step two.

22 Recommendations. Again, from the
23 capture and transport part of this study. More
24 research and development is obviously needed to
25 try and get those costs down for capture and to

1 improve efficiencies.

2 Further evaluations are needed of issues
3 surrounding pipeline infrastructure. And further
4 evaluation needed of the potential for geologic
5 sequestration via EOR and in combination with
6 ethanol production. So do those early
7 opportunities really make sense when you do a
8 detailed analysis of them?

9 Moving on to the next part.

10 Sequestration. So now we're going underground.
11 Site characterization and certification, risks and
12 risk management, monitoring and verification,
13 remediation and mitigation.

14 And rather than think laundry lists of
15 technologies, I kind of took a much higher level
16 approach to this. But you can think as we move
17 through for site characterization, monitoring and
18 verification, Larry touched certainly on some of
19 these. But there's a very well established set of
20 technologies primarily coming out of the oil
21 industry to do site characterization, monitoring
22 and verification, and to do particularly well
23 failure remediation, as well.

24 So I did not actually go through a
25 laundry list of what those are. They are itemized

1 in the report, so I'll just refer that to you.

2 So, hitting the highlights for these
3 technical components, subsurface is the focus
4 again of AB-1925. For the surface, site
5 characterization techniques are very well
6 established. And right here in the Energy
7 Commission you do siting for power plants.

8 And in talking with the staff here, they
9 brought this to our attention. And this is really
10 the yellow bullet, that adding CCS to new or
11 existing power plants has some potential effects
12 on the regulatory frameworks that are currently in
13 place for permitting those power plants.

14 This includes CEQA and Warren Alquist,
15 and this includes both siting new plants as well
16 as doing retrofits. So this is going to have some
17 impact on their operations if we do CCS in the
18 state.

19 The Energy Commission will be the CEQA
20 lead agency for CCS probably; and this aspect
21 needs to be included in any follow-up studies that
22 are done for the next report.

23 Goals of site characterization. And,
24 again, we could probably reiterate this list for
25 monitoring and verification for risk assessment.

1 And part of the message with this is that there
2 needs to be some integrated approach that includes
3 all of these components when we start thinking
4 about what will be required when we are regulating
5 these sites.

6 So I spell them out for site
7 characterization, but you can also think of them
8 as applying to the other technical components.

9 Assess the key parameters of the site.
10 Identify the site-specific risk elements. And
11 then provide data, both to inform permitting and
12 to, in the case of site characterization, inform
13 facilities planning. Everything from where you
14 put the surface facilities to where you put the
15 wells and where you put the monitoring equipment.
16 And how much you need.

17 Site characterization subsurface. There
18 are three key parameters, and this, I think,
19 relates to some questions we had earlier, as well.
20 Injectivity is a very key thing. If you can't get
21 the CO2 into the formation, you have a real
22 problem. Realizing your capacity for storage.
23 Capacity is the total volume that you can store.
24 And effectiveness is probably the crux of the
25 matter. Can we actually keep the gas in that

1 reservoir for the hundreds to even thousands of
2 years that we need to if this is going to be an
3 effective climate change technology.

4 Technical readiness to do this sort of
5 site characterization. Again, the oil industry
6 has been characterizing the subsurface for years.
7 There's lots of existing technology around. There
8 are laundry lists in the report. There's lots of
9 relevant knowledge and experience in the oil
10 industry that we can use.

11 And there are many analogues. And a lot
12 of the work that's going on now in the
13 partnerships and in some other Department of
14 Energy-funded research is to understand what we
15 can learn from these analogues; what is relevant
16 and what may not be.

17 There are many natural CO2 reservoirs
18 around the world, and several in the United
19 States. These are used for CO2 for EOR
20 operations. CO2 is stored, to some extent, by
21 EOR. And we can learn a great deal by looking at
22 what's been learned over time from those
23 operations.

24 Natural gas storage is also not a bad
25 analogue for some aspects of this, although CO2 is

1 a very different kind of gas than methane; and
2 that point does have to be remembered.

3 And then ongoing and upcoming CCS
4 projects worldwide, which Larry summarized quite
5 nicely earlier this morning.

6 Site-specific risk elements that need to
7 be assessed. Generally leakage is the big one.
8 And the idea is that, you know, we certainly don't
9 want a leakage of CO2 to harm people or the
10 environment or to damage property.

11 And there are a number of ways that CO2
12 can leak back out. Pipelines is one of them. And
13 interestingly enough when the Future Gen
14 environmental risk assessment was done, this is
15 really where they focused on as being one of the
16 higher risk factors. So it's not the subsurface;
17 it's the pipeline.

18 So to some extent, if they're correct,
19 we tend to worry more about the second one, leaks
20 from a storage reservoir; but maybe that is
21 somewhat misplaced. At least their risk
22 assessment would tend to suggest that.

23 The storage reservoir can leak through
24 wells, faults or other breaches in the cap rock.
25 And the CO2 could potentially get to groundwater,

1 to mineral deposits, natural gas or oil deposits,
2 which may be a benefit, may be not a benefit. Or
3 it can come back to the surface potentially.

4 And we have to understand, when we do
5 site characterization and risk assessment, how to
6 actually quantify those things and avoid them if
7 we can.

8 There's also climate change risk. So, I
9 mean, what's the point of doing this if it ends up
10 back in the atmosphere in the long run. I mean
11 it's a big waste of money and time and effort.

12 And the other risk, induced seismic from
13 over-pressuring. And there actually is a fair
14 amount of data, again from the oil industry, as
15 well as some other operations where we've done
16 waste injection, which can inform how to avoid
17 producing that problem.

18 ASSOCIATE MEMBER GEESMAN: The expected
19 life of the pipeline, though, is a small fraction
20 of the expected life of the reservoir, is it not?

21 MS. BURTON: That's correct.

22 ASSOCIATE MEMBER GEESMAN: And yet DOE
23 still found a significantly higher risk associated
24 with the pipeline?

25 MS. BURTON: Well, not DOE, but the

1 people that did the risk assessment. That was
2 TetraTech was --

3 ASSOCIATE MEMBER GEESMAN: Okay.

4 MS. BURTON: -- and their focus there,
5 rightly or wrongly, was really on pipeline leaks
6 and not so much of the CO2, but of the trace gases
7 like hydrogen sulfide that is lethal in very small
8 quantities.

9 And, again, we talked about this offline
10 earlier, you know, that report used standard
11 techniques to do a risk assessment, rightly or
12 wrongly, but it's out there and it does, as the
13 first one for CCS sites, something of a precedent;
14 needs to be looked at carefully.

15 And you're absolutely right, there's a
16 time scale issue there.

17 PRESIDING MEMBER PFANNENSTIEL: You
18 mentioned that we'd need a new pipeline
19 infrastructure somehow. Implying then that we
20 would be building new pipelines, somebody would,
21 from scratch. Does that imply a different type of
22 pipeline? Is there a different material? A
23 different cost of pipeline that we would be
24 building then if we were doing natural gas or oil
25 pipelines?

1 MS. BURTON: It's possible, I believe,
2 to retrofit some existing pipelines if there are
3 any available to retrofit for CO2. The biggest
4 problem that I'm aware of for CO2 transport is if
5 it gets wet. It's perfectly fine to transport CO2
6 if it's dry. The minute you have any water vapor
7 there, it becomes quite corrosive because CO2 then
8 becomes an acid, and it can corrode your
9 pipelines.

10 On the other hand, CO2 EOR pipelines all
11 over the west have learned how to avoid those
12 problems. There are people in the audience, I
13 know, here, who could comment on that much more
14 knowledgeably than I can.

15 DIRECTOR LUTHER: I think the biggest
16 hazard is seismic hazard on the pipelines because
17 when you start moving volatile materials long
18 distances the seismic activity becomes very high
19 risk. I mean that's problematic across California
20 on everything that we're transporting.

21 MS. BURTON: Right, right. But I think,
22 I mean, we do have seismic hazard approaches for
23 dealing with the pipeline infrastructure we
24 currently have. And, you know, at least at a
25 preliminary level I don't see any reason why those

1 same types of approaches and safeguards couldn't
2 be implemented on a CO2 pipeline.

3 If anything, CO2 is less of a problem
4 than a natural gas pipeline because, you know,
5 it's not flammable. In fact, we have fire
6 extinguishers that are full of CO2. So, you know,
7 it's a much safer thing to leak out of a pipeline
8 than a lot of other things that we currently
9 transport.

10 MR. MYHRE: Rich Myhre again for a quick
11 point of clarification to Commissioner
12 Pfannenstiel's question. Typically the pipelines
13 are constructed of the same sorts of steel
14 materials that other pipelines are made out of.

15 The preferred operating pressure for a
16 CO2 pipeline is a little bit higher to take
17 advantage of sort of this volumetric efficiency.
18 CO2 basically compresses down at higher pressures
19 more than natural gas does. And you can reduce
20 the energy required to move the CO2 by getting it
21 to that stage.

22 And so the pipeline that's most often
23 cited is the one that travels from North Dakota to
24 Saskatchewan. That pipeline operates at a little
25 above 2000, or it's 2000-something, pounds per

1 square inch.

2 Natural gas pipelines are, you know,
3 high-pressure, natural gas pipelines are roughly
4 about half that.

5 MS. BURTON: Okay. This is just in part
6 to avoid the monotony of word slides, but also
7 wanted to make the point that, you know, whether a
8 leak is really a hazard depends very much on the
9 site conditions.

10 On the left we have Mammoth Mountain.
11 And as you may know sometimes the CO2 that leaks
12 out of that whole volcanic system there does
13 accumulate in low depressions where air mixing
14 isn't sufficient. There were a couple of ski
15 patrol people that died, I think, last year or the
16 year before, because CO2 accumulated in a snow
17 cave that was created by this warm gas. And one
18 or two of them fell into that opening.

19 So, very very special, almost peculiar
20 conditions, even at a place like Mammoth, which
21 generally has fairly slow, low leakage that's
22 fairly dispersed across this area. A lot of tree
23 kills in that area.

24 Contrast with Crystal Geyser, shown on
25 the right, where we have actually fairly large

1 burps of CO2 coming to the surface. This is a oil
2 prospect well that was drilled; and they ended up
3 intersecting a natural CO2 reservoir. And then
4 they just -- this is back in the '30s, '40s, they
5 just, you know, walked away from it at that time.
6 And it's become a tourist attraction. You can see
7 lots of -- you know, there's lots of air flow.
8 The CO2 never builds up. And it's fun because
9 it's a geyser, and you know, blows the water out
10 along with the CO2.

11 And, again, they're pretty large burps,
12 much larger than any given burp from Mammoth
13 Mountain. But the site conditions make a huge
14 difference in the risk element for this.

15 So, again, risk assessment. The
16 knowledge and the methods to do risk assessments
17 that are appropriate for CCS are very robust, and
18 they exist, and we can borrow them and apply them
19 quite effectively. The relevant knowledge is
20 there; the experience from looking at analogues
21 such as CO2 EOR pipeline, natural gas storage.

22 The challenge, I think, here, and again
23 this relates back to Commissioner Geesman's
24 question, the challenge is to do appropriate risk
25 assessments for these long periods and large

1 spatial scales that are involved with CCS.

2 But there's a lot of work going on
3 worldwide to make those issues tractable and to
4 develop specific frameworks. And one of those is
5 a FEPs approach. Contessa did this as part of the
6 Department of Energy or an IEA study. FEPs are
7 features, events and processes.

8 And features was better to list examples
9 than a definition. Reservoir perm, cap rock
10 thickness, you know, whatever the parameters are
11 that define the characteristics of the site.

12 Events are things like seismic events or
13 well blowouts. And processes are the things that
14 just go on, you know, everywhere, but impact the
15 actual risk of something bad happening.

16 This can include chemical reactions,
17 geomechanical changes that occur that can affect a
18 storage effectiveness.

19 And there is a FEPs database that's been
20 developed for CCS. And what this allows you to do
21 is basically consider everything and then rank
22 them in terms of their importance for a given
23 site. And for California obviously you take
24 seismic out of that database and deal with it.
25 And then you can actually identify relevant hazard

1 scenarios to look at from that. So I think we're
2 well on the way to developing the appropriate risk
3 assessment frameworks for CCS.

4 Monitoring needs to provide early
5 detection of any significant leaks and to verify
6 storage. Again, these techniques, for the most
7 part, are borrowed out of the oil industry and
8 work quite well for monitoring sites.

9 As Larry mentioned earlier, we're
10 looking at a suite of monitoring tools, not just
11 focusing on seismic. And the suite and the number
12 of monitoring stations you might have, we think,
13 should be determined site-by-site, because there
14 are differences in the geology and the risks that
15 would affect what you decided to do. What would
16 be defined as fit for purpose.

17 Technical readiness, again the
18 technology exists and the knowledge and experience
19 for monitoring and verification come out of the
20 oil and gas industry.

21 One thing that I think is important to
22 bring up in this context, and again for
23 remediation and mitigation, is that the way the
24 CO2 is stored changes over time. So at the
25 beginning of a project we're looking at CO2 that

1 is trapped as super-critical CO2 in the structures
2 or in the stratigraphy, shown by that kind of
3 purple part up at the top. So most of it is
4 trapped that way.

5 Over time, the stuff starts to get
6 integrated into the rock and its pore fluid, so we
7 have residual trapping, and then solubility
8 trapping where the CO2 is actually dissolved in
9 the pore waters. And then mineral trapping
10 finally after a sufficient number of years. And
11 you can see there's a shift over time to these
12 other modes of storage.

13 And it's important, when you think about
14 monitoring, to realize that what you're looking
15 for changes over time. And there's also obviously
16 a decrease in the risk of leakage over time
17 because of this change in the way the CO2 is
18 stored.

19 So, moving on to remediation and
20 mitigation, what to do in case of a leak. Again,
21 we have significant experience in the oil and gas
22 and the natural gas storage industry. The
23 technology for remediating blown-out wells, for
24 remediating leaking reservoirs does exist. And
25 Vellow has provided some very nice tables and

1 discussion primarily of the natural gas storage
2 and how you can fix these reservoirs that end up
3 leaking.

4 It's probably a good idea to think about
5 collecting relevant best practices from these
6 analogue operations, oil and gas industry, natural
7 gas storage, deep waste injection, and put them
8 together into a CCS-relevant framework. So that
9 probably does need to be done.

10 Again, I think what comes out of this is
11 that we need to look at site characterization,
12 risk assessment, monitoring and verification
13 protocols all together in an integrated fashion.
14 Not just, you know, have one committee working on
15 one thing and another committee working on the
16 other. These things are interdependent and can
17 rely on -- you can get the same information to
18 inform all of those from similar technical tools.

19 And, again, evaluate and compile ways to
20 respond to events and to remediate and mitigate
21 the problem.

22 Another look at economics. This is the
23 problem child, probably, of all the slides. And,
24 again, these are preliminary estimates of what it
25 will cost, and I kind of went back and forth with

1 this; and most of the estimates that have been
2 made are on a per-metric-ton-of-CO2 basis, not in
3 terms of their cost to the electricity consumer,
4 or whatever. But maybe that's not a bad thing,
5 since some of those early sources may -- or early
6 targets may not be power plants, but instead
7 industrial sources.

8 So you can see pulverized coal, IGCC are
9 the cheapest way to go. Once you move to natural
10 gas you've added about \$25 to the cost of doing
11 capture.

12 I put some numbers that we had
13 estimated, making some assumptions about capacity
14 factor and so on, for pulverized coal and IGCC.
15 About 30 cents per megawatt hour. I think -- no,
16 I've screwed that up. I think that was \$32 per
17 megawatt hour, or 3 cents per megawatt hour. I
18 apologize, I've got the decimal in the wrong
19 place. PowerPoint decided I didn't know what I
20 was talking about. So, there's an error there.
21 There's -- two decimal places should be moved to
22 the right on that, 32 and 24.

23 Pure industrial sources, some of the
24 things we were talking about, that cost drops to
25 about 10. Transport, there's economies of scale.

1 Once you get above about 10 million metric tons
2 costs are about 50 cents.

3 Injection and storage can be anywhere
4 between 50 cents and \$8. This depends on the
5 number of wells, the depth of the wells, the size
6 of the wells. So those, again, are going to be
7 very site-specific. Monitoring, 10 cents to 30
8 cents per metric ton.

9 One of the interesting things, again,
10 when we talk about early opportunities, is if you
11 have EOR estimates are that you can subtract \$20.
12 In other words, you have a \$20 net benefit from
13 doing EOR. And that starts to make natural gas
14 look more competitive with out-of-state coal.

15 ASSOCIATE MEMBER GEESMAN: Your
16 transport number must assume some distance?

17 MR. SPEAKER: I believe that's per 100
18 kilometers --

19 MS. BURTON: Yeah, yeah.

20 ASSOCIATE MEMBER GEESMAN: A hundred
21 kilometers?

22 MS. BURTON: Yeah.

23 ASSOCIATE MEMBER GEESMAN: Okay.

24 MS. BURTON: Yeah, there's a graph
25 actually in the report that has, an exponential

1 decay curve in the economics section. And I just
2 kind of took the number where that levels off.
3 But that gives you the details of how they derive
4 that function.

5 ASSOCIATE MEMBER GEESMAN: And I guess
6 your point on the EOR bringing natural gas more
7 competitive with out-of-state coal plants is only
8 true if the out-of-state coal plants aren't also
9 making use of the opportunity to sell their CO2 --

10 MS. BURTON: Right, that's --

11 ASSOCIATE MEMBER GEESMAN: -- for EOR?

12 MS. BURTON: -- correct. Yeah. So I
13 guess, back of the envelope, to sort of think
14 about that, the other thing that some of those
15 states have is natural CO2 reservoirs that are
16 already being tapped for EOR. So they may not
17 have the same kind of market that California does.
18 But that needs to be looked at in more detail.

19 ASSOCIATE MEMBER GEESMAN: That \$20 cost
20 is a California value?

21 MS. BURTON: I believe so. I think
22 Howard did that specifically for California.

23 Existing regulatory frameworks. There's
24 several options right now for incorporating CCS.
25 The underground injection control program run by

1 EPA and here for class 2, the Division of Oil and
2 Gas and geothermal resources.

3 The different options that have been
4 discussed for class designation for carbon capture
5 and storage injection wells. And somebody told me
6 that EPA had made a decision potentially, but I
7 haven't verified exactly where they are in
8 determining the class at this point. I believe
9 the jury is still out.

10 Natural gas storage is another
11 possibility. This is done through the California
12 Environmental Quality Act, or CEQA. None of these
13 are really ideal for CCS. And Sarah goes into the
14 details of where some of the gaps and ambiguities
15 are. And I've reproduced them in the report
16 pretty well from her whitepaper.

17 And there are also overlaps with
18 existing industries that have different needs.
19 And I think we need to be very careful as we move
20 forward that we don't, you know, throw the baby
21 out with the bath water, if you want; that we, you
22 know, destroy EOR in general by trying to regulate
23 it along with CCS, or changing those regulations.
24 So there is kind of a cautionary flag here with
25 that.

1 Regulatory needs. CCS is going to be a
2 little difficult. We have different emission
3 sources, power plants, refineries, cement plants,
4 all subject to different regulatory agencies in
5 terms of surface facilities right now. And we
6 have different sequestration reservoirs. Saline
7 aquifers are not regulated under oil and gas
8 frameworks right now.

9 So, any CCS regulatory framework is
10 going to need the flexibility, the streamline,
11 predictability and consistency to deal with this
12 myriad of different things that are involved in
13 CCS.

14 On the other hand, the technology and
15 the knowledge exist to inform the regulations. It
16 hasn't been put together any better than this
17 report, probably, but we need to move forward with
18 trying to figure out -- we don't have to invent
19 anything, but we do need to assemble it, perhaps,
20 in a more detailed fashion to inform how to write
21 those regulations.

22 And, again, to hammer on this
23 demonstration, early projects are needed to
24 provide the test cases. Before we get too far
25 down the regulatory pathway maybe we should try a

1 few things and see what happens.

2 Statutory frameworks. I've only got, I
3 think, about five more slides, so I hope I'm not
4 getting into lunch time too much here.

5 Two major issues for statutory issues.
6 Ownership. Surface owners, subsurface owners.
7 Pore space is the biggie here. Nobody's ever
8 really worried about owning pore space before.
9 And now it's something that we need to put CO2
10 into.

11 Mineral rights. Once you put the CO2
12 down there, have you disrupted somebody's ability
13 to extract oil and gas now, or in the future. And
14 water rights. A big potential if groundwater is
15 contaminated, or if we have brackish aquifers that
16 are storage sites today in water resources a
17 thousand years from now. Who knows?

18 Liability, long-term stewardship.
19 Leakage event liability for harm or property
20 damage is one thing. People that are thinking
21 about CCS projects are very concerned that there
22 are no deadlines. It's basically unending
23 liability, given the current statutory frameworks.

24 And then there's the climate change
25 liability. What happens if it leaks a couple

1 hundred years from now, who's liable for that
2 contribution of CO2 back into the atmosphere?

3 So, we have existing statutes that, you
4 know, were not designed to do CCS. And there are
5 ambiguities and gaps, specifically acquisition of
6 rights and no time limits on liability are
7 probably the two biggest ones.

8 Statutory needs. Again, this long-term
9 nature is kind of problematic. Some way has to be
10 found to assure long-term stewardship. And
11 that's, you know, not just to keep industry from
12 having heartburn, but also to protect the public
13 and the environment. And we have programs like
14 that already for orphaned wells, for example, and
15 some other things that might or might not be good
16 analogues. But that needs to be looked at quite
17 carefully if we chose to do CCS projects with that
18 kind of a program for turning over liability and
19 stewardship.

20 Address ambiguities in ownership. You
21 know, how do we do this? Public good versus
22 private property rights. It becomes a big issue.

23 Define liability limits and how those
24 follow ownership. And this starts to get very
25 complicated when you start thinking about carbon

1 credits. Because now CO2 has a value, and who
2 owns that pore space and who owns that CO2. I
3 mean it's no longer just an "eenh", you know,
4 somebody put their -- it has value and that makes
5 a huge difference.

6 So, recommendations again. There's a
7 lot of work that needs to be done to evaluate
8 statutory and regulatory uncertainties, and figure
9 out what the options are for finding something
10 that's appropriate for CCS. And, again,
11 continuity, streamlining, flexibility are the key
12 attributes. And we want integrated consideration
13 of technical requirements. So we're not just, you
14 know, setting one thing up and not thinking about
15 the whole package here.

16 And, again, the gaps in statutory
17 frameworks right now create business uncertainty
18 that could be a major roadblock to moving CCS
19 forward in the state.

20 And, again, my last bullet, should
21 California consider it. What are the real risks
22 and benefits. And Kelly talked about this a
23 little bit already. Meeting California's
24 greenhouse emissions reduction goals, there's
25 certainly a consideration that, you know, has to

1 be right up there in policy. Does CCS instate,
2 out-of-state, make sense to get there.

3 Global and local risks associated with
4 climate change. And particularly local risk, what
5 are we asking local communities to accept if
6 there's a CCS site under the neighborhood.

7 And, again, Kelly showed you this
8 earlier. Carbon sequestration may be necessary to
9 fill that gap. Can we get there with other
10 alternative ways of reducing emissions. And
11 generally, I think the expert consensus is we
12 can't. We need something else to help fill this
13 gap, whether CCS is it or not is another matter.

14 Risk perception will affect the rate of
15 adoption. I mean there's no way around that.
16 Risk components, occurrence of natural processes
17 or events, engineering and technical factors,
18 human error, and financial and economic
19 parameters.

20 So, generally we have to get everybody
21 confident that the overall risk in adopting the
22 new technology is low, relative to the benefit.
23 And that's maybe a little bit trite, but true,
24 nevertheless. I mean it's easy to say. It's hard
25 to get there.

1 And one way to get there is, you know,
2 to stop talking to ourselves, as scientists, and
3 get out there and get the public participating. I
4 kind of did a very off-the-cuff survey and asked,
5 you know, people like my kids' karate teacher and,
6 you know, other people that aren't in a technical
7 realm usually, you know, have you ever heard of
8 carbon capture and storage. And uniformly the
9 answer is no, you know. They don't know much
10 about this.

11 So, we need to get the public informed
12 about what it is and do outreach. And
13 particularly the people that might end up being
14 affected by this need to understand it and
15 participate in the process.

16 And this is maybe the only slide I
17 should have put up, but I tried to say, okay, if I
18 had one slide and put everything on it, this would
19 basically be a summary of the whole report.

20 Large geologic potential; large point
21 sources, but not the most economic right now. But
22 there are some near-term options. Now, out-of-
23 state suppliers with coal plants, you can, you
24 know, point the finger and say, you know, we won't
25 buy electricity unless you do CCS. That's one

1 option.

2 CCS with EOR makes the economics look a
3 little better. CCS with ethanol is really cool
4 because you have already a carbon neutral fuel and
5 now you're putting the carbon underground, so
6 you're getting a double carbon reduction from
7 that.

8 Definitely technically ready. I mean
9 there's nothing we have to invent to do CCS. And
10 I think that's really the primary message of the
11 report. We need demos; we need early projects to
12 try this. I mean, you know.

13 And we need to work on a few things. We
14 need enabling frameworks for those early projects.
15 We need to improve the economics of capture. We
16 need to understand how to develop the
17 infrastructure. And, again, that's primarily
18 pipelines. We need to understand when you add CCS
19 to your scenario analysis what happens to power
20 costs and what happens to future energy portfolios
21 for the state. We need to look at the
22 ramifications of our different options for
23 regulatory and statutory frameworks. And we need
24 to get the technology plugged into the regulatory
25 framework and develop appropriate protocols that

1 fill the needs for CCS.

2 And, finally, if anyone has any
3 questions, that's my email here at the Energy
4 Commission and Kelly's. And another picture,
5 again, no worries.

6 SUPERVISOR BOPP: Liz, a quick question
7 on liability. Liability is a big issue. From
8 what I've seen in other studies, as opposed to,
9 say, a surface hazardous disposal site, is
10 liability risk increases as time goes on, once
11 it's closed.

12 What I've seen is that with carbon
13 capture and sequestration, once that site is
14 closed the liability, the risk drops off. So
15 that, say, ten years after a site is closed, the
16 liability is greatly reduced. Now, that's what
17 I've seen.

18 Did you see that or not?

19 MS. BURTON: It depends. I can think of
20 situations where that would certainly be true
21 because your CO2 is stored more securely, as that
22 graph tried to show. Over time, the CO2 isn't
23 this phase that's trapped up against the cap rock.
24 It's actually dissolving in the pore fluids and
25 making minerals and so on. Reacting, going away.

1 On the other hand if you have a plume
2 that's migrating offsite and your monitoring, you
3 know, picks that up, then the risk for that site
4 could go up.

5 SUPERVISOR BOPP: Good, thanks.

6 PRESIDING MEMBER PFANNENSTIEL: Other
7 questions?

8 Thank you very much, Liz, that was very
9 useful.

10 I think we're going to break now for
11 lunch and come back to the technical panel. Let's
12 start up again at 1:00.

13 (Whereupon, at 11:51 a.m., the workshop
14 was adjourned, to reconvene at 1:00
15 p.m., this same day.)

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1 AFTERNOON SESSION

2 1:05 p.m.

3 PRESIDING MEMBER PFANNENSTIEL: Even as
4 we're waiting to get the last person hooked up
5 onto the webcast, I think we can begin the panel.

6 Would your preference be, Kelly, that we
7 go down and have people introduce themselves, or
8 was there going to be some other introduction?

9 MR. BIRKINSHAW: No, actually, --

10 PRESIDING MEMBER PFANNENSTIEL: How do
11 you --

12 MR. BIRKINSHAW: -- Ms. Burton will be
13 moderating this for us. I suggest that
14 individually they --

15 PRESIDING MEMBER PFANNENSTIEL: Kelly,
16 you need to be at a mike if the people on the
17 phone are going to hear you.

18 MR. BIRKINSHAW: I've asked Liz to
19 provide some moderation of this panel. But I'd
20 suggest we get started and have each of the
21 panelists introduce themselves and their area of
22 interest, and their role in the whitepapers that
23 were produced for this report.

24 PRESIDING MEMBER PFANNENSTIEL: Okay,
25 great.

1 DR. MYER: I'm Larry Myer. And as I
2 introduce --

3 PRESIDING MEMBER PFANNENSTIEL: Larry,
4 make sure the green light on your mike is
5 illuminated. Thank you.

6 DR. MYER: Larry Myer; I'm the Technical
7 Director for the WESTCARB project, as I introduced
8 myself this morning. And a little bit more
9 background.

10 I've been a researcher for 20-odd years
11 at Lawrence Berkeley National Lab in the earth
12 sciences program. And my area of expertise is
13 geophysics and geomechanics, which leads me then
14 to think a lot about monitoring.

15 And that was why I talked about it a
16 lot. And so I've done research in fields related
17 to monitoring activities that we would encounter
18 in sequestration.

19 MS. WADE: My name is Sarah Wade and I
20 worked on the regulatory piece. My background is
21 pretty diverse. I've done some work for state
22 environmental agencies in Connecticut and
23 Massachusetts on solid waste first; and then on
24 air quality.

25 I've done quite a bit of work in climate

1 change; and I've done some work in emissions
2 trading for both NOx and SO2.

3 I've been working in sequestration since
4 about 2001. And my major focus is public
5 acceptance at large. What I mean by that is not
6 just communicating with the public, but also
7 thinking about how do you get regulations, public
8 acceptance leading to support financially for
9 projects like this. How do you actually
10 demonstrate them and get permission, so to speak,
11 from the public to build projects. What needs to
12 be done to work with the regulators to get
13 regulations in place. And things like that
14 nature.

15 MR. FRIEDMANN: Hi, there. My name's
16 Julio Friedmann. I'm at Lawrence Livermore
17 National Laboratory, and my title there is the
18 Leader of the Carbon Management Program.

19 We are chartered members of WESTCARB and
20 work closely with the state and with Larry on a
21 number of technical issues. Among other things,
22 the program that we have deals with carbon capture
23 technology development; with carbon sequestration
24 science; and with unconventional and conventional
25 hydrocarbon recovery.

1 I have worked for about 15 years in a
2 combination of industry, government and academia
3 positions. And in those roles I have contributed
4 to, among other things, the MIT Future Coal
5 Report, the National Petroleum Council's recent
6 document, Facing Hard Truths; and a number of
7 Department of Energy reports and documents and
8 some 30-plus technical documents.

9 MR. PRICE: My name is Phil Price. I'm
10 from Lawrence Berkeley National Laboratory. Just
11 to clarify, it always gets confused. There are
12 two similar-named labs, Lawrence Livermore
13 National Laboratory and Lawrence Berkeley National
14 Laboratory. I'm from LBNL. I sometimes tell
15 people it stands for Lawrence Berkeley Not
16 Livermore.

17 (Laughter.)

18 MR. PRICE: I'm in the Indoor
19 Environment Department, and have been there for 15
20 years, I, and both of my co-authors on the risk
21 and -- sorry, the risk analysis portion of the
22 report.

23 I have some background in decisionmaking
24 and risk analysis for indoor exposure to hazardous
25 gases. And one of my colleagues has background in

1 quantifying uncertainties in underground fluid
2 flows, and another has extensive decision analysis
3 and risk management background.

4 MR. MYHRE: Hi, I'm Rich Myhre. As I
5 mentioned this morning I'm the designated
6 generalist of the group. Unlike the others here,
7 I was not an author of the whitepapers, the
8 technical foundation documents.

9 But I am on the author team for the
10 synthesis report. And the two areas of whitepapers
11 are on CO2 capture technologies and economics. We
12 are trying to get our capture whitepaper author in
13 via phone; and the economics author is actually on
14 travel in Europe at the moment.

15 I have background, general familiarity
16 with those topics. I have an engineering
17 background and I've done a lot of work with
18 researchers in the power industry for a number of
19 years. So I'm generally familiar and will do my
20 best to answer questions.

21 MS. BURTON: I think I need to be at a
22 mike, right? Which is going to make moderating
23 this a bit challenging, but --

24 PRESIDING MEMBER PFANNENSTIEL: Would it
25 be easier to use the mike over here? It's up to

1 you.

2 MS. BURTON: Should I -- well, then I
3 have my back to the audience, but --

4 PRESIDING MEMBER PFANNENSTIEL: Well,
5 your choice.

6 MS. BURTON: I'll go back and forth so
7 everyone's equally offended, I guess.

8 On the phone, or the person we're trying
9 to get on the phone is Dale Simbeck from SFA
10 Pacific, and he wrote the capture technologies
11 whitepaper. Are you there, Dale? Not yet. Okay.

12 And I guess, Rich, you know probably
13 more about his background than I do. Do you want
14 to say a bit about how long he's been working on
15 these issues.

16 MR. MYHRE: Oh, I couldn't say how long,
17 but I can say that one thing that is just a broad
18 generalization is Larry Myer showed this report
19 earlier, this special assessment on carbon capture
20 and storage from the Intergovernmental Panel on
21 Climate Change.

22 That was truly a collection of the
23 world's experts in this topic authoring that
24 report. We're blessed in California to have many
25 of those authors live and work in the state. And

1 Dale Simbeck of SFA Pacific is one of those
2 authors.

3 MS. BURTON: We also have in the
4 audience to chime in should there be relevant
5 questions, John Clinkenbeard from the Geological
6 Survey; in the back row Mike Stettner from
7 Division of Oil and Gas; and for siting issues,
8 Jim McKinney from the Energy Commission, if there
9 are any issues about power plant siting. I think
10 he agreed offline he'd be happy to address those.

11 I think if the Commissioners have any
12 specific questions they'd like the panelists to
13 address, I've put copies of kind of our guidance
14 questions that we wanted to cover. But I'll let
15 you guys have first crack.

16 PRESIDING MEMBER PFANNENSTIEL: Not at
17 the moment. Commissioner Geesman.

18 ASSOCIATE MEMBER GEESMAN: I guess my
19 principal question lies with the economic tables
20 that you presented earlier that are table 11 and
21 table 12 in the report, itself.

22 And the question is the extent to which
23 these are first-generation cost numbers that could
24 be assumed to come down with additional facilities
25 installed, some type of experience curve and its

1 impact on these costs, if any.

2 MR. MYHRE: Commissioner Geesman, I'll
3 take a crack at answering that. Those tables were
4 provided by Howard Herzog and his colleagues at
5 the Massachusetts Institute of Technology. And in
6 the field of sort of power system and CO2 capture
7 cost economics, they will typically talk about the
8 cost for a first-of-a-kind plan versus an nth-of-
9 a-kind plan.

10 And so there will often be a cost
11 premium put on by the engineering companies and
12 the developers of a first-of-a-kind plan. So
13 those cost tables do not reflect those first-of-a-
14 kind costs, but they do reflect early
15 applications.

16 And so over time, yes, through the
17 combination of what's called learning-by-doing,
18 and also improvements in the fundamental capture
19 technologies, themselves. This is a hot area of
20 research worldwide. And there is reason to be
21 optimistic that the energy penalties and the
22 operating costs, in particular, for some of these
23 technologies, particularly post-combustion
24 capture, will come down.

25 ASSOCIATE MEMBER GEESMAN: Well, I guess

1 my concern is that the dollars-per-metric-ton
2 numbers are wildly in excess of any of the
3 discussed attributed costs of carbon, or price of
4 carbon associated with the cap-and-trade debate in
5 this country, or proposals for carbon tax.

6 I had the privilege of listening to the
7 Assistant Minister for the Environment from
8 Germany last week make a presentation before
9 financial analysts in London in which he said that
10 Germany plans to have 12 carbon capture and
11 sequestration facilities in operation by 2020.

12 And I'm trying to connect assertions
13 like that or the presentation made earlier this
14 morning with carbon prices that don't even begin
15 to approach the costs that you folks have
16 projected.

17 MR. FRIEDMANN: I could speak to that a
18 little bit. The costs, which are shown for the
19 tables in the presentations you were given there,
20 are really for early applications.

21 For some technologies, for example if
22 you were to do precombustion separation using
23 Selexol, you can buy a very large commercial unit
24 for that today. And that's a reasonably old
25 technology. And people say that you can do that

1 at \$24 a ton. And that the price guarantees for
2 various companies are prepared to put on that will
3 back that up in some cases.

4 The cost for post-combustion capture is
5 radically different. Those costs are likely to be
6 substantially higher.

7 So what you're seeing instead is that if
8 you were in the process of constructing a new
9 plant, and you had a \$30 carbon tax or cap-and-
10 trade you would choose to build a different kind
11 of plant, knowing what the price of carbon was.
12 And that's the kind of analysis which the MIT
13 folks regularly do.

14 And what they try to figure out is at
15 what point do people make different decisions
16 about what to construct. And at those points is
17 where you see substantial action at the \$30 level.

18 MR. MYHRE: I'll just add the European
19 Union trading system had hit a high of 30-
20 something Euros about two years ago. Not sure
21 what the exchange rate was at that moment in
22 time. But that showed that there would be
23 perhaps at some point, you know, \$40-a-ton carbon.

24 We would suggest essentially the deeper
25 cuts that you wish to make in CO2 emissions

1 naturally the costs for the last incremental
2 emissions are going to increase.

3 But I think it would, as a general
4 characterization, and I think that Liz tried to
5 make this this morning, this deep cuts in
6 greenhouse gas emissions is going to be expensive.
7 And I think that's true in Germany and in
8 California.

9 ASSOCIATE MEMBER GEESMAN: That being
10 the case, and this entire subject area of capture
11 and sequestration being put forward as a necessary
12 element in international control strategy, ought
13 we not to be approaching this less from a "how
14 much cheese do I need to put in front of the mouse
15 to get him to eat" and rather more toward the
16 approach taken in the development of nuclear
17 power, where collection for nuclear
18 decommissioning was made a requisite part of a
19 project's financing from day one?

20 MR. FRIEDMANN: There are many different
21 policy mechanisms which people are investigating
22 to discuss ways of bringing the costs into the
23 system.

24 I would say upfront, first of all, that
25 that's entirely outside of my purview to talk

1 about. But there are certainly credible people
2 who are looking at exactly those questions, as to
3 what the right approach to internalize those costs
4 are.

5 One of the things that I feel
6 comfortable saying, though, is that on a rate
7 basis, if you look at it in terms of cents-per-
8 kilowatt-hour, commonly what people talk about is
9 the delta price increase for cost of carbon
10 capture and sequestration is on the order of --
11 well, it depends on which date the numbers are --
12 in today's numbers it's about 2 to 3 cents per
13 kilowatt hour. In 2002 numbers it's about 1 to 2
14 cents per kilowatt hour.

15 And that those costs are entirely
16 conformable with the delta cost for wind power and
17 a delta cost for nuclear.

18 And members of the three communities
19 that do this have agreed to say that those costs
20 are close.

21 None of us feels comfortable saying, in
22 most cases or even in all cases, that one will be
23 a winner over the other.

24 But in terms of the necessary costs to
25 bring these technologies into a substantial share

1 of the market, you're looking at a similar kind of
2 shared price of delivery. And that makes this
3 technology comparable and attractive in the same
4 ways.

5 How those costs are carried by different
6 sectors is a completely different topic, though.

7 MR. MYHRE: And I'd like to add just one
8 more comment, building on what Julio said. I
9 think real-world decisions will go beyond simply
10 the cost of CO2 avoided. He mentioned nuclear and
11 wind, and CCS on fossil technologies may prove to
12 be much more dispatchable than those technologies
13 in terms of load following and other sorts of
14 demands of managing the grid.

15 I'll also point out that those cost
16 numbers are very broad estimates of a typical
17 situation for a technology class. There's quite a
18 bit of site-specific variation that you will see
19 in those costs. And obviously, I mean you've got
20 commercial entities coming forward today with
21 projects that they believe are cost effective.

22 There's new technologies, we've got
23 Clean Energy Systems here in the room. We don't
24 actually have a line in the table for their oxy-
25 combustion technology.

1 So, I'm not sure if I'm answering your
2 question, but I'm trying to assure that we don't
3 perhaps read too much into this broad class of
4 costs, which was developed, I think, for the
5 purpose of making broader societal policy
6 decisions in terms of in general what sort of
7 sources would we look to put this technology on
8 first, rather than moving into the specifics of
9 individual projects.

10 ASSOCIATE MEMBER GEESMAN: The concern I
11 have is that these costs are wildly outside the
12 parameters of today's existing political debate.
13 Congressman Dingle, to my knowledge, is the only
14 elected official who has ventured forth a
15 suggestion of a \$50-a-ton cost. He's framed it as
16 a tax. And he's been widely criticized for being
17 motivated more out of a desire to thwart efforts
18 in this area than to promote them.

19 I think these numbers require a great
20 deal of consideration and digestion because I
21 don't think that most policymakers, outside a
22 small technical elite, are really familiar with
23 the magnitude of these numbers.

24 PRESIDING MEMBER PFANNENSTIEL: And I'd
25 go a little further. I'm not sure that most

1 policymakers can afford not to understand these
2 numbers. They are going to be very important as
3 we make some, draw some conclusions about what
4 some options are in California.

5 And, yes, they're site-specific, and
6 they're technology-specific, and they are source-
7 specific. But we sort of know where we are in
8 California relative to all of those. And so we
9 need to have some numbers that we can use, not in
10 a precise way, but in a relative way to guide us
11 on some of the policy decisions we need to make.

12 So these become very important. I think
13 that the discussion that was in the report is
14 useful, but it's probably not nearly enough. And
15 especially since, as Commissioner Geesman points
16 out, the order of magnitude here is quite a bit
17 higher than most of the conventional wisdom debate
18 is about.

19 MR. FRIEDMANN: Let me add something to
20 that. The kinds of analyses which you're
21 requesting are currently, in part, being
22 undertaken by National Energy Technology Lab. They
23 are also currently, in part, being undertaken by a
24 consortium of groups in California, most notably
25 Stanford, UC Berkeley, Lawrence Berkeley National

1 Lab and Lawrence Livermore National Lab.

2 And some of that is being done with the
3 support of the Commission; in which they are
4 trying to get their hands on these numbers in some
5 sensible way.

6 Just a factoid that helps orient the
7 discussion, I think, is that the current federal
8 subsidy for windpower is 2.1 cents per kilowatt
9 hour. And that's certainly not outside the bounds
10 of what we're talking about with respect to carbon
11 capture and sequestration.

12 By the same token, you are absolutely
13 correct to suggest that there isn't anybody who's
14 suggesting that that cost be spread across the
15 entire ratebase, which would be a very different
16 kind of discussion.

17 But when you compare these technologies
18 at their root they are comparable in many ways.

19 MS. WADE: I think there's also some
20 other important points to consider in looking at
21 this. One of the things is that with CCS,
22 sequestration, you're talking about a long-term
23 need, a long-term development of cost breakdowns
24 or cost reductions.

25 And so what I think you should be

1 thinking about is how important is this technology
2 going to be as you get to 80 percent reductions or
3 things like that.

4 And so, like Mr. Dingle, right now with
5 the \$50 suggestion, there's also several proposals
6 that are talking about 80 percent cuts at a
7 national level by the 2050 timeframe.

8 It's expected that CCS is going to be
9 pretty important for that. And the need to drive
10 down the cost is going to be important. So
11 investments today are going to help to do that.

12 I think if you look at, say, for
13 example, the acid rain program, when that first
14 started everyone thought the technologies for
15 reducing SO2 would be out of the ballpark, as
16 well. And they've dropped considerably as a
17 result of the pressures of that marketplace.

18 And I think the expectation is that the
19 cost of capture will likewise drop as you start
20 having more and more of it happen. So, insuring
21 that you've got cost effective reduction
22 technologies available for the kind of scale of
23 reduction that we're talking about, a few years
24 down the line, it's going to be pretty important.
25 And that's one of the factors for considering

1 these costs right now.

2 The other thing that I'd like to point
3 out is that with the NETL program I think the
4 reductions are to bring down the cost by 35 to 40
5 percent, if I'm not mistaken?

6 MR. FRIEDMANN: It's the extent that --
7 sorry. The explicit goals of the NETL program are
8 to have \$20 a ton capture by 2010; and \$10 a ton
9 capture by 2020. And that is well within the
10 bounds of what is reasonable on a thermodynamic
11 and engineering basis.

12 ASSOCIATE MEMBER GEESMAN: So, three
13 years from now these numbers, table 11, table 12,
14 you feel will be technologically reasonable to
15 substitute these with \$20-per-ton figures?

16 MR. MYHRE: Personally, I would not go
17 along with that. I believe that those \$20 numbers
18 were developed prior to the recent skyrocketing
19 price in the cost of capital equipment for power
20 generation. And this is affecting all power
21 generation technologies. Coal, nuclear, wind,
22 across the board, have seen an unprecedented
23 increase in capital costs over the last three
24 years.

25 And so it is very important to bear in

1 mind the point in time at which those goals were
2 set.

3 So I think the cost reductions, three
4 years, I'd like to see a little bit longer than
5 three years before I gave you a forecast of price
6 decreases. But it's going to be awhile, I think,
7 before you get down to \$20.

8 MS. BURTON: Dale, are you on the line?

9 MR. SIMBECK: Yes, I am.

10 MS. BURTON: Would you chime in?

11 MR. SIMBECK: Yes. I'm not sure who was
12 talking, was that --

13 MR. MYHRE: Rich Myhre followed --

14 MS. BURTON: Julio, followed by Rich.

15 MR. SIMBECK: Okay. But I wanted to
16 concur with what Julio said; I was just in Canada
17 all last week, and they've put into effect either
18 a \$15-per-ton CO2 or a \$20-per-ton, depending on
19 if it's province or the federal government.

20 And the general consensus is that won't
21 cause any CO2 reductions to speak of, with the
22 high construction costs now, especially associated
23 with CO2 capture and storage.

24 MS. BURTON: So, do you think it's
25 reasonable to expect the technologies to advance

1 on the timeframes that were outlined?

2 MR. SIMBECK: Yes. We had -- well, if
3 we take action, we need both learning by doing and
4 then advanced technologies, we need both. And
5 it's very hard to predict which will give the
6 greatest reductions. But there will definitely be
7 reductions with time.

8 I think the important point is at the
9 current time construction costs are quite high.
10 And so that's hurting all these low carbon
11 sources, including wind turbines. Their
12 construction costs have greatly increased due to
13 their steel use. And on CO2 capture, their costs
14 have increased recently due to the much higher
15 steel prices, in addition to construction costs.

16 MS. BURTON: Thanks, Dale. Shall we
17 move on to -- okay. I think this question relates
18 back somewhat to something that was brought up
19 earlier. We talked about California's uniqueness
20 versus what's going on in the world; and how many
21 of the lessons learned from these other projects
22 that are going on globally can actually be
23 transferred to California versus what has to come
24 from demonstration projects done instate. And I
25 think that puts seismic right up there as maybe

1 the first thing we want to tackle within that
2 subset.

3 So, I know -- can I start in the
4 middle -- Julio had some comments he wanted to
5 make about that.

6 MR. FRIEDMANN: One of the things I
7 didn't mention earlier is that actually I'm a
8 sedimentologist -- geologist and geophysicist by
9 training. And so this is something I actually
10 know something about.

11 And in this area there are some things
12 which we can pick up from other projects around
13 the world and feel good about bringing back to the
14 State of California, and feel very comfortable
15 with them.

16 One of them Larry even touched on, which
17 is the viability of various monitoring
18 technologies, among them time-lapse seismic.
19 There's also been pilots in which actually a
20 number of the groups here at the table were
21 involved, in south Texas, in the Frio Project, in
22 which different monitoring technologies again were
23 vetted and tested successfully.

24 Those kinds of learnings can be brought
25 back to a place like California to some extent,

1 given the uniqueness of our geology. Other
2 projects like the one that bp is involved with is
3 injecting CO2 at 7700 feet of depth into fairly
4 low permeability reservoirs. The fact that we
5 know that we can inject CO2 at that depth into low
6 permeability reservoirs matters in terms of the
7 California context.

8 There are a few things which we would
9 really want to get our hands around in the state
10 that matter quite a deal. One of them is the
11 nature of these cenozoic marine basins, which as
12 John had mentioned. Those include primarily
13 Ventura, Los Angeles, San Joaquin and Sacramento
14 Basin.

15 The good news is that the geology
16 between those basins is similar in many ways. But
17 the geology of those sedimentary units and the
18 tectonism that created those basins is local. And
19 you would want to get your hands on those to
20 really understand the potential validity and safe
21 and effective sequestration in the State of
22 California.

23 One of the important ones, and Liz
24 mentioned this, is also to think about the hazard
25 associated with the seismicity. We have a lot of

1 faults in California. Our maps are not faultless.
2 And as a consequence we need to understand those
3 hazards very well.

4 Also, as has been mentioned earlier, the
5 presence of faults, including highly seismically
6 active faults, in no way, shape or form suggest
7 that California is unsuitable for carbon
8 sequestration. We know that the crust holds
9 buoyant fluids here. It has held buoyant fluids
10 for tens of millions of years. And that has
11 worked very very well.

12 Even large earthquakes have not
13 spontaneously vented our hydrocarbon resource back
14 to the surface because the crust has mass and the
15 crust has strength.

16 Rather, we also know that there are
17 sites in California where the faults act as seals.
18 And there are other sites in California where they
19 do the opposite. And so we actually have enough
20 knowledge to a first order to look at a specific
21 site and say, is this site going to store carbon
22 dioxide well, or is it not.

23 And in the same context we can say is
24 this fault likely to fail. What's the pressure
25 change that would induce that failure. What would

1 be the potential magnitude of a fault failing in
2 terms of a seismic magnitude. What would be the
3 operating pressures which would either induce or
4 prevent that kind of action.

5 We actually have a great deal of
6 knowledge from academic studies, from analogue
7 industries, from specific attempts to create
8 earthquakes in the past, any other number of
9 things that we can use to frame thinking about the
10 seismic hazards.

11 And the good news is that that
12 information can be brought to bear at any given
13 site. And that level of due diligence, I think,
14 would be well advised for a project in California.
15 But, again, it doesn't require a miracle; it
16 requires some careful study.

17 ASSOCIATE MEMBER GEESMAN: So how would
18 you frame such an analysis at a California site?
19 What examples from analogous industries are there,
20 what experience have we had either here or
21 elsewhere in the world?

22 MR. FRIEDMANN: And this is specifically
23 with respect to the seismic hazard question?

24 ASSOCIATE MEMBER GEESMAN: Yes.
25 Specifically with respect to induced --

1 MR. FRIEDMANN: To induced seismicity.
2 The State of Colorado is actually extraordinarily
3 helpful in this context. The State of Colorado is
4 where this whole geophysical line of investigation
5 was born, at the Rocky Mountain Arsenal.

6 There were large volume injections of
7 hazardous waste into very low permeability rocks,
8 specifically ptymatic gneisses that are 1.7
9 billion years old, at 3 kilometers depth.

10 Those created earthquakes that were
11 directly correlated with the injection. And when
12 they did, they were as large as magnitude 5.3.
13 The discovery of this shut down the Rocky Mountain
14 Arsenal's injection program, and rightly so.

15 The flip side of that was that got
16 people thinking that they could induce and control
17 earthquakes. So across the State of Colorado they
18 tried to make as many earthquakes as they can.

19 They went to an oil field called
20 Rangely. And at the Rangely oil field they began
21 injecting huge volumes of water in the attempt to
22 create earthquakes, because they wanted to prevent
23 the big one. This was the geophysical notion of
24 the day.

25 Despite their best efforts they were

1 unable to create an earthquake greater than
2 magnitude 3.1. And the reason why was because
3 those were permeable rocks, so you could never
4 build up pressure, so you could never induce an
5 earthquake.

6 Since that time that site has received
7 60 million tons of carbon dioxide for enhanced oil
8 recovery. And monitoring programs have
9 demonstrated that it has not leaked back to the
10 surface.

11 So we can actually say quite a bit about
12 what it takes to induce an earthquake in a
13 potential storage site, looking at the State of
14 Colorado.

15 MR. PRICE: I'll just state the obvious
16 related to the question here about California-
17 specific knowledge, what can we get from other
18 places. And that is the capture technologies and
19 the transport pipeline technologies, obviously
20 will, you know, can use the same ones here.

21 And this does give me a chance to
22 mention something that came up in your questioning
23 earlier. I forget which one of you asked about
24 TetraTech's assessment that the largest risks are
25 from pipelines rather than from storage.

1 That's referring to risks to humans.
2 Not risks of leakage back to the atmosphere.
3 There you're quite right, the amount that can leak
4 out of a pipeline is trivial compared to the
5 amount that can leak back over the course of tens
6 of thousands of years from the sequestration site.

7 But as far as risk to humans is
8 concerned, if you want to get a risk to humans,
9 you have to find some way to get carbon dioxide to
10 the surface in concentrations of several percent
11 at least, which it turns out is very hard to come
12 up with scenarios to do that. But a pipeline
13 break could do that.

14 ASSOCIATE MEMBER GEESMAN: Well, I think
15 she had indicated that the real risk for the
16 pipeline were trace gases, not the CO2.

17 MR. PRICE: The CO2 is also a risk for
18 mostly an industrial worker kind of scenario. The
19 carbon dioxide, not very dangerous, even if
20 diluted to levels that -- many things we think of
21 as toxic materials are far more dangerous than
22 carbon dioxide.

23 But, you know, a few breaths of 20
24 percent carbon dioxide is enough to kill you.
25 That really can't happen except for workers in

1 those environments. But that is a risk to those
2 people. It's a standard industrial risk.

3 ASSOCIATE MEMBER GEESMAN: And the
4 primary characteristic there is a contained
5 environment?

6 MR. PRICE: Yeah. If you -- yeah.
7 Dilution from the atmosphere would rapidly dilute.
8 You saw those photos of people standing under a
9 geyser of carbon dioxide mixed with water.

10 MS. WADE: I'd also like to clarify that
11 earlier when the reference was made to the
12 environmental impact statements for FutureGen,
13 those looked at the potential risks because some
14 H₂S, hydrogen sulfide is included in that expected
15 carbon dioxide, they came up with relative risks.

16 And so relatively speaking the biggest
17 risks of that project were related to risks
18 associated with the action of the H₂S in the
19 subsurface, those were still considered to be
20 minor risks overall. The project showed that
21 there was very little risk associated with
22 FutureGen. It's just that of the risk they found,
23 those were the highest.

24 MS. BURTON: We actually have an author
25 of that risk assessment for FutureGen, the primary

1 author, in the audience, which is not -- and I
2 think he would be agreeable to come up and say a
3 few words about that.

4 ASSOCIATE MEMBER GEESMAN: Come on up.

5 MS. BURTON: This is Thomas Grieb, is
6 that -- pronounce that --

7 MR. GRIEB: That's right.

8 MS. BURTON: -- correctly?

9 MR. GRIEB: Thanks. Yeah, I was the
10 senior author for the TetraTech Group on that risk
11 assessment. And I would like to clarify that it's
12 not a TetraTech risk assessment. It is the
13 official DOE risk assessment, which we served as a
14 contractor.

15 The primary risk that we identified was
16 with the pipeline activity. And for that we
17 developed a database for all pipelines in the U.S.
18 Looking at the frequency data, and then using a
19 50-year lifetime we projected probabilities of
20 risk.

21 And the greatest risk occurred at one of
22 the Texas sites. There were four sites evaluated.
23 And the distance was 100 kilometers. And at 100
24 kilometers for 50 years the probability was .25
25 that there would be one rupture event.

1 And during that rupture event we modeled
2 over the entire length of the pipeline what the
3 potential risks were to individuals. And we
4 predicted the number of people affected at what
5 distance.

6 The risk was entirely to the H2S that's
7 in the pipeline, that's removed during -- in the
8 IGCC plant it's removed in one of the steps. And
9 what makes the FutureGen project unique and
10 different from the facilities that transport CO2
11 as the commodity used in EOR, is that the H2S that
12 we analyzed was at 100 ppm. And the commercial
13 operations, I believe, limit to 30 ppm of H2S. So
14 we modeled at 100.

15 We also, you know, that's assuming that
16 you -- that's a .01 percent H2S. We also modeled
17 2 percent, as well, which is the co-sequestration
18 event.

19 And so those numbers are there and
20 readily available. And I was going to make a
21 comment later. I think that the state's report
22 should address the H2S issue, which I don't think
23 it does now.

24 ASSOCIATE MEMBER GEESMAN: As a feature
25 of transport?

1 MR. GRIEB: Yes, in the pipeline.

2 SUPERVISOR BOPP: Could I ask just a
3 clarification. I think I heard you say you come
4 up with a .25 probable. Was that .25 percent
5 or --

6 MR. GRIEB: No, no, --

7 SUPERVISOR BOPP: -- .25, okay.

8 MR. GRIEB: -- .25. It was a
9 probability.

10 SUPERVISOR BOPP: Okay. That's
11 pretty --

12 MR. GRIEB: Of a complete rupture. And
13 it turns out I was in Texas for one of the public
14 meetings; and in a nearby state on the news they
15 broadcast such a rupture of a CO2 pipeline. And I
16 have the video, if you're interested.

17 MS. BURTON: Thanks, Tom.

18 MR. MYHRE: I'd like to just add for the
19 record that for the largest instate source,
20 natural gas combined cycle power plants, post-
21 combustion CO2 capture applied to those power
22 plants would not have H2S in the pipeline.

23 MR. FRIEDMANN: Or, for that matter,
24 natural gas oxi-firing plants would also not have
25 H2S.

1 MR. GRIEB: I should clarify that
2 FutureGen is an IGCC plant. It's quite --

3 ASSOCIATE MEMBER GEESMAN: You need to
4 speak into the microphone or we won't get it on
5 the record.

6 MR. GRIEB: The FutureGen plant is
7 different. It's an IGCC plant, gasification,
8 combined cycle plant. It's different from those -
9 - I don't mean to indicate that it would be the
10 same, you know.

11 MS. BURTON: I think we do have a small
12 paragraph under monitoring and verification that
13 brings up trace gases. But other than that, we've
14 been a bit remiss in including that within the
15 risk piece and so on. So, if that's deemed
16 significant, we should think about that for the
17 next go-round.

18 Larry, did you want to comment at all on
19 seismic issues, in particular; or just more
20 broadly on this issue? I think, to some extent,
21 you addressed this question in your talk, but --

22 DR. MYER: Well, I did, so I wasn't
23 clear that you needed to hear more about it. You
24 know, we can certainly learn a great deal from
25 other ongoing efforts around the world. And I'll

1 give you a couple of specific instances.

2 I showed a picture from this experiment
3 in the North Sea, the Sleipner experiment. And
4 what this experiment showed, first of all, was a
5 new understanding of how the CO2 spread in the
6 subsurface.

7 If you were to have seen the projections
8 of how CO2 would move in the subsurface before the
9 Sleipner Project, you would have seen a scenario
10 in which the CO2 would go into the subsurface and
11 immediately rise up to the nearest stopping point,
12 and then spread out thinly.

13 And the Sleipner experience demonstrated
14 the importance of somewhat minor, in geologic
15 terms, layering within the formation which caused
16 the CO2 to spread out more. And this has a big
17 impact, because it better spreads the CO2 out in
18 the reservoir than anyone would have thought. It
19 changed everybody's perception about how the plume
20 moves in the subsurface.

21 And so, you know, here's something
22 that's going on in the North Sea which
23 dramatically changed everybody's perception about
24 how the CO2 moves in the subsurface.

25 So, all of these, almost any test that

1 you do, if it's done well, provides a knowledge
2 base that adds to our understanding about how to
3 move forward.

4 SUPERVISOR BOPP: Larry, okay, so what
5 you're saying is that you get more of an immediate
6 horizontal displacement instead of a vertical?

7 DR. MYER: Yes, you get a much more,
8 from the terms of -- in terms of capacity and
9 storage effectiveness, if you will, the amount of
10 CO2 stored per unit volume of the reservoir, if
11 you've got some -- literally if you've got some
12 heterogeneity in the reservoir and baffles, it
13 spreads it out much more uniformly than in a very
14 homogeneous reservoir.

15 You know, this is really fundamental to
16 understanding sort of the size of the project that
17 you need to build.

18 MS. BURTON: I'd like to give this same
19 question a regulatory and statutory twist, because
20 -- and this, to some extent, segues us into
21 question four. We know a couple of states have
22 come out with some studies recently about
23 regulations. And so not so much the global
24 perspective, but what's going on in other states
25 with regard to regulations and statutes.

1 MS. WADE: There's a lot to be learned;
2 there's also a good model to set. And so I'm not
3 sure how you want to value those two different
4 opportunities.

5 There's a couple different things to
6 consider in this. Internationally, it's very
7 interesting to start comparing what's going on in
8 Europe with the U.S. And there's a number of
9 different points that are very useful for
10 consideration.

11 For example, in most of Europe and
12 Canada the government owns the pore space. And so
13 that puts a whole new dynamic on how you treat
14 liability and property rights acquisition. And
15 although it's not giving us an easy answer, it
16 does give us some thoughts about benefit issues
17 and justifications.

18 Likewise, the system over there is just
19 not quite as litigious. So that also gives some
20 interesting points of comparison that lead to some
21 thoughts perhaps about how to develop policy.

22 I think that in California you are, from
23 someone who was born here, but left early, I've
24 always admired from afar how you start to tackle
25 these issues in a very public way with a lot of

1 discussion. And I think that that provides an
2 opportunity to really air some issues that so far
3 have been mostly within the realm of the technical
4 scientists and the industries involved.

5 And so to air it more publicly, I think,
6 is going to help create a more robust approach for
7 taking on this topic from the regulatory
8 perspective. I think it's also going to start to
9 reveal issues that do need to be addressed that
10 haven't even been discovered yet. So there's
11 quite a big value there.

12 And I think the approach of taking it on
13 as you are now is more of a study, if you will,
14 and a gradual movement into it is going to be a
15 better way of approaching it, in the sense that
16 you can build experience and familiarity with the
17 issue. You can also grapple with issues as they
18 come up and identify them in a more gradual
19 process instead of being confronted with them when
20 there becomes more of a commercial deployment
21 push.

22 And I think that's possible. Your
23 citation of the nuclear industry push, for
24 example, is one where I'd point to there being not
25 a great deployment strategy. One that sort of

1 backfired. And I think you're in a position now
2 to avoid that. So, I'd suggest those are some of
3 the values of out-of-state experience.

4 ASSOCIATE MEMBER GEESMAN: Haven't the
5 oil and gas industries in many of the American
6 states already blazed this trail quite a ways?

7 MS. WADE: I would say no. That's my
8 personal opinion. I think that there's a
9 discussion even today in a publication called
10 "Carbon Control News" I think. There's a story
11 that's headlined "Industry Wants EPA to Regulate
12 This." And then it cites the IOGGC paper as being
13 a push for state regulation.

14 There's a number of issues that need to
15 be resolved that many people have very strong
16 opinions, but I don't think those are all the
17 people that needs to be consulted on resolving
18 those issues.

19 ASSOCIATE MEMBER GEESMAN: What's
20 different in terms of current regulation of use of
21 CO2 in enhanced oil recovery?

22 MS. WADE: There is a number of
23 different issues that are different. First of
24 all, if you're looking at just the commercial
25 application of enhanced oil recovery, you're

1 looking at wells where because CO2 has a value, in
2 fact it's expensive, there's a big push to
3 conserve it, recycle it as it comes up and
4 possibly use it again.

5 And so you're creating situations at the
6 moment for EOR where your purpose is not to store
7 as much CO2 as possible for long times, but, in
8 fact, it's to use it to get that oil out and then
9 move on to the next well.

10 So that's a fundamentally different
11 approach than carbon capture and storage for
12 climate purposes.

13 ASSOCIATE MEMBER GEESMAN: How's that
14 change the regulatory perspective?

15 MS. WADE: Right now the regulatory
16 perspective has not -- let me think about how to
17 phrase this -- injection for enhanced oil recovery
18 is governed under the UCS program under class II.
19 The way that program is set up is that the EPA
20 sets a federal standard protection, and then
21 states can choose to seek primacy to implement
22 that program on their own.

23 When the rule was created Congress
24 decided to go ahead and accept all the wells that
25 were already permitted under the Class II by

1 regulation. And there was also a push to allow
2 states to obtain primacy if the rules were fairly
3 consistent, I would say, with the EPA rules.

4 The California rule is an example of
5 that. In fact, in my opinion it's probably more
6 protective than some of the federal rules. But it
7 doesn't follow the federal rule exactly.

8 And so there's injection of several
9 different liquids or fluids for enhanced oil
10 recovery that are solely regulated for the purpose
11 of recovering, not for storage. And the rule that
12 govern those are going to be unique by state.

13 So that's sort of what's different right
14 now. And I would also say the scale is going to
15 be different. What we're talking about is
16 stepping it up in orders of magnitude. In part
17 because if you end up with a climate program that
18 fosters sequestration, you will have more CO2
19 that's available at a cheaper price than it is
20 right now.

21 So right now the cost of CO2 is one of
22 the big limiting factors on this use of -- for
23 EOR.

24 MR. PRICE: I'd also like to comment on
25 this policy question a bit. I certainly don't

1 have an opinion and no expertise in federal versus
2 state regulation and so on, but I would like to
3 say that whatever mechanisms are put into place
4 for regulation I hope that they'll be flexible
5 enough to allow change as we get more information.
6 We're never going to know less than we know right
7 at this moment. We're only going to get more
8 information as we have more experience with these
9 sites.

10 And that's going to change our
11 assessment of what sites are or are not good. And
12 I'm a little bit worried about the future, sort of
13 public relations and political issues that that
14 implies. If we have sites that are currently not
15 being considered or judged unacceptable maybe
16 because we just don't know enough about them. And
17 then later we learn more about what makes a good
18 site, and those sites become acceptable, from a
19 technical standpoint that only makes sense.

20 But from a PR standpoint I worry that
21 people will say, oh, you guys are, you know, make
22 things weaker, less protected; you're allowing
23 these, you know, formerly unacceptable sites to be
24 used.

25 And so I do see some public relations

1 and political pitfalls maybe with having
2 regulations that are flexible. But, I do think
3 that we'll need to build in the capacity for
4 change as we learn more.

5 ASSOCIATE MEMBER GEESMAN: Sounds like
6 an argument, though, for going slow on generic
7 approaches like statutes often have in preference
8 to as much site specificity or project specificity
9 as the state might be able to tolerate.

10 MR. PRICE: I guess I would -- I'm not
11 sure, if I were in charge -- thank god I'm not in
12 charge -- if I were in charge, I would be inclined
13 to be pretty forgiving, pretty lenient, willing to
14 certify sites as acceptable as long as there's no
15 major chance of really substantial harm, if that
16 makes sense.

17 And exactly how that's done or how
18 that's determined, you know, we'd have to have a
19 technical process to determine that. And then to
20 plan on using that information to assess other
21 sites. I realize that's a bit of a weasel answer,
22 but I don't know exactly how that should be done
23 and how generic those rules could be.

24 But I'm not sure I would put it in terms
25 of generic versus nongeneric, as much as, you

1 know, how bad are the consequences if things don't
2 quite go like we expect.

3 ASSOCIATE MEMBER GEESMAN: If you've
4 got, let me hypothesize, a handful of projects
5 likely to be built in California over the next ten
6 years, would it make more sense to empower
7 someone, some agency, to make -- or to exercise a
8 considerable amount of discretion on a site-by-
9 site basis versus attempting to prescribe generic
10 standards in state law that would apply to all
11 such sites?

12 MR. PRICE: I think -- yes. To me the
13 answer is yes. But you have to realize I come
14 from a perspective that doesn't include a lot of
15 the real-world political and PR issues that would
16 come up.

17 Yeah, if it were me, I would say rather
18 than try to specify in extreme detail kind of the
19 Nuclear Regulatory Commission, you know, how do we
20 certify a nuclear plant approach, we'll just
21 specify every, you know, what kind of pipe you can
22 use and how deep and how datadadada, and just try
23 to get it all right and have one document that
24 covers everything.

25 I would not take that approach if it

1 were me. I would think that a more flexible
2 approach, and yes, with an agency empowered to
3 make decisions with some discretion. I think that
4 makes a lot of sense from a technical and learning
5 perspective. Whether that can work politically, I
6 don't know.

7 MS. WADE: If I can, the existing
8 California rules governing injection wells in oil
9 fields probably are sufficient, by and large, to
10 go ahead and permit projects right now. And they
11 provide a lot of room for discretion, for
12 monitoring requirements, for contingency plans,
13 for well integrity tests, for review of an area,
14 things like that that would be exercised by the
15 permit writer based on the considerations of a
16 specific project.

17 So, arguably, that would be a very good
18 model for going forward. It misses, right now, I
19 think, on the long-term liability issue. So
20 that's worth looking at carefully to see if
21 there's a shorter term fix that doesn't lock you
22 into something, but does provide enough cushion to
23 move forward.

24 And I think that that's sort of a happy
25 medium. It buys you enough time to look at a

1 couple key areas where you may want to make some
2 substantial changes for commercial deployment, but
3 for the short term, on a case-by-case basis, you
4 could use the existing framework.

5 The agency that implements that is not
6 empowered to regulate CCS at the moment, carbon
7 dioxide. They're focused on conservation and
8 management of oil wells. They may need a slightly
9 different mandate to handle that. They probably
10 also would need resources that don't exist right
11 now. And you need a process to insure that
12 there's more of a public interplay on the
13 permitting scale. But that's probably pretty do-
14 able.

15 The issue, I think, is that if you want
16 to start to go into saline formations for the
17 experience and for understanding them, then you go
18 over to EPA. And I think there's some significant
19 issues of coordination that need to be thought
20 about, and also consistency in the application of
21 regulations. So that's possibly more of a short-
22 term issue.

23 ASSOCIATE MEMBER GEESMAN: But is that
24 the real threshold, it's when you go to the saline
25 formations, as opposed to the enhanced oil

1 reservoirs, using existing law and Daugger's
2 existing authority.

3 MS. WADE: I think it is in California
4 for a couple reasons. There's not a large number
5 of class one wells the EPA has regulated. In
6 fact, I think there's three that exist right now.
7 And so there's just not as extensive experience
8 right now with the saline formations.

9 You already have, in California law, you
10 actually have laws that are specific to the
11 specific oil fields because they know enough about
12 those fields. So that's going to, by extension,
13 suggest that you actually have a pretty steep
14 knowledge base on the geology in those areas. So
15 you can draw on that.

16 I do think there's another issue of does
17 it make sense in the long term to try and have
18 reservoirs managed from a state perspective,
19 regardless of whether there's a federal class of
20 rules for these wells.

21 And I think that the answer is probably
22 going to be that you do want it handled at the
23 state level just so that you can insure continuity
24 in the long run in thinking about land use
25 planning and other things like that that are going

1 to be important.

2 ASSOCIATE MEMBER GEESMAN: And, in your
3 judgment, is there a need in the enhanced oil
4 recovery environment to address questions of long-
5 term liability any time soon?

6 MS. WADE: I think there is. I think
7 there's mixed responses to that, depending on the
8 level of comfort with the reservoir, for example,
9 and the interest of the company who's investing in
10 the EOR.

11 My expectation is going to be that they
12 are, in the long term, going to want some kind of
13 coverage for --

14 ASSOCIATE MEMBER GEESMAN: There's no
15 doubt of that --

16 MS. WADE: -- long-lived liability --

17 ASSOCIATE MEMBER GEESMAN: My question
18 is from a public interest standpoint, is there a
19 compelling need to address that long-term
20 liability issue in the immediate future through
21 legislation.

22 MS. WADE: Well, I come back to a simple
23 equation on this. Enhanced oil recovery is a
24 commercial enterprise in its own right. What
25 we're really talking about is how do you extract

1 carbon from large point sources of carbon that
2 right now don't have any commercial interest in
3 sequestering it.

4 And so ultimately this is about how do
5 you get those sources to try and add these capture
6 mechanisms. There's risk associated with that.
7 And so until there are clear rules governing who
8 actually owns the CO2 that's in the ground, and
9 therefore who owns the liability, I think you're
10 going to have the sources of CO2 say I'm not
11 comfortable doing this because I can emit it right
12 now with no liability. Once I put it into the
13 ground it starts to become my CO2 underground and
14 all these issues.

15 So, I think that you're going to find a
16 desire to handle long-term liability on the part
17 of CO2 sources. I think you're also going to see
18 the injectors wanting to have that handled, as
19 well.

20 ASSOCIATE MEMBER GEESMAN: In the short
21 term can't they resolve that contractually?

22 MS. WADE: In the short term they might
23 be able to resolve it on a couple key cases. But
24 you're still going to have 100 years or long-lived
25 potential liabilities. And not only do you have

1 the liability that something may go wrong, but
2 you're also going to have the liability that the
3 regulations that ultimately come out are going to
4 create a regulatory liability, as well.

5 MR. FRIEDMANN: If I could just add
6 something quickly to this discussion. One of the
7 questions is what's the purpose of the program,
8 itself. The purpose of the program is strictly to
9 get more oil out of the ground. And you're going
10 to use CO2 to do it. Then that may not be
11 necessary to them in the codes.

12 However, if the injection operator is
13 also wanting to claim some sort of carbon credit
14 for demonstrating it stays underground, then the
15 current regulatory framework may not be
16 sufficient. It may need to be reconsidered in
17 some context.

18 What that actually looks like is open
19 for discussion. But part of the reason why, as a
20 community, we continue to talk about things like
21 monitoring and verification, is around this
22 question of crediting. And also the question of
23 keeping the CO2 out of the atmosphere.

24 If those are part of the goals, then
25 there needs to be some consideration for that.

1 Again, what that actually looks like is worthy of
2 an extended debate.

3 Two other quick points on this. One of
4 them is that one of the countries that Sarah
5 didn't mention, but where a lot of action is
6 happening now is in Australia. And they are
7 actually amending their oil and gas codes in real
8 time around this exact topic in exactly this way.

9 And I don't know that those regulations
10 are out yet. But they are expected to be out
11 shortly and approved by Parliament.

12 Another --

13 ASSOCIATE MEMBER GEESMAN: And why are
14 they doing that? Are they contemplating going
15 forward with CCS projects?

16 MR. FRIEDMANN: Not only are they
17 contemplating it, they are actually building a
18 zero emission power plant called ZeroGen, which is
19 supposed to come online next year. I think it's
20 probably going to come online in 2010 instead
21 because of conventional delays, but they are going
22 for that.

23 Another thing is that they are very very
24 keen to develop export technology around carbon
25 capture and sequestration, and seeing this as a

1 way to incentivize it.

2 And early policy action in Australia was
3 to create a \$500 million matching fund program
4 around large projects. That was done after their
5 geological survey was able to validate the volume
6 and rate of injection for the nation, as a whole.
7 And that gave policymakers the comfort that this
8 was a viable carbon management strategy for
9 Australia.

10 ASSOCIATE MEMBER GEESMAN: And is the
11 ZeroGen a plant, a coal-fired plant or a gas-fire
12 plant?

13 MR. FRIEDMANN: It will be using brown
14 coal, sub-bituminous coal, in Queensland,
15 Australia. And they will put all of the carbon
16 dioxide underground. Some fraction of it, I
17 believe, is going into a CO2 EOR project, but I
18 believe a lot of the CO2 is going into a saline
19 formation.

20 ASSOCIATE MEMBER GEESMAN: And is that
21 located near the plant? Or is there a transport
22 requirement, as well?

23 MR. FRIEDMANN: I would need to follow
24 up with you on that, about the specifics of the
25 siting of the plant and the transport.

1 MR. MYHRE: They are -- I believe there
2 will be a pipeline for the saline formation
3 injection.

4 ASSOCIATE MEMBER GEESMAN: Any idea of
5 how long?

6 MR. MYHRE: I'm going from memory and
7 the number that sticks in my mind is 140. So
8 presumably that would be kilometers because it was
9 in Australia, but it may be the conversion figure
10 that I'm remembering. That information is readily
11 available for follow up verification.

12 MR. FRIEDMANN: You've reminded me of
13 another project, though. They are building a
14 large coal-to-liquids plant in Melbourne,
15 Australia. Large is, I think, 50,000 barrels a
16 day.

17 That plant will emit between 9 and 13
18 million tons of carbon dioxide. And they are
19 building 110-kilometer pipeline onshore, 110-
20 kilometer pipeline offshore, and are planning to
21 inject that CO2 both into saline aquifers and into
22 oil and gas fields offshore. And they are doing
23 that entirely as a carbon management activity.
24 Although they certainly are selling the oil -- the
25 CO2 to the oil producers. That work is being done

1 and it's being paid and being permitted in the
2 carbon management rubric.

3 PRESIDING MEMBER PFANNENSTIEL: You
4 mentioned a matching fund. Where is that coming
5 from?

6 MR. FRIEDMANN: That was, again, put
7 together by the Parliament. And they said any
8 project which is capable of managing 2 percent of
9 Australia's carbon dioxide emissions on an annual
10 basis qualifies.

11 And --

12 PRESIDING MEMBER PFANNENSTIEL: So it's
13 just taxpayer money that they're putting into a
14 fund?

15 MR. FRIEDMANN: Right. It's just
16 matching money for large projects. And they also,
17 I think, even though this was being driven by a
18 carbon management perspective, they also said this
19 can be any kind of project. You want this to be a
20 geothermal project, great. You want this to be a
21 wind project, great.

22 But it helped to create a level playing
23 field in the public interest around carbon
24 management. And a number of projects, including a
25 geothermal, including a wind project, but a couple

1 of the carbon dioxide management projects have
2 applied to that fund.

3 One last thought relative to your first
4 question, Commissioner Geesman, which is about the
5 need to go slow with respect to regulations.
6 Another way to consider that is it's a need to go
7 fast on large projects and saline aquifers.

8 That there's a public benefit to trying
9 to understand that play fairly quickly. And if we
10 are going to want to have technically sound
11 regulatory doctrines then it's very helpful to
12 have as much information as you can from these
13 initial projects early on.

14 MR. MYHRE: I wanted to amplify that
15 point. This morning we talked a little bit about
16 these sort of low-hanging fruit industrial
17 applications where you could proceed with a
18 relatively favorable economics because the cost of
19 capture would be much lower.

20 From what we heard a minute ago, too,
21 your risk is going to be minimized and so will
22 your costs, and so will the time of developing
23 your project if you can actually inject onsite,
24 straight down.

25 And in the central valley there are a

1 large number of those sites, but the underlying
2 target formation would be a saline formation
3 rather than a depleted oil and gas reservoir.

4 So I would suggest that it's worth also
5 starting down the path of exploring regulatory
6 procedures for saline formation injection.

7 SUPERVISOR BOPP: Okay, Julio, when you
8 talk about moving fast on a large-scale saline
9 injection project, I assume that would include
10 actually on-the-ground, sort of an incremental
11 approach where you'd be testing injectivity and
12 monitoring and things like that.

13 MR. FRIEDMANN: Yes, absolutely. And I
14 thank you for allowing me the opportunity to talk
15 about that.

16 The devil's in the details around the
17 site. It's incumbent upon anyone considering
18 injecting CO2 in the subsurface to do it very
19 careful and diligent site characterization effort.

20 That effort, in itself, is likely to
21 take two to three years. However, the results of
22 that work would also inform the consideration of
23 some sort of standard for site characterization.
24 It wouldn't necessarily be sufficient, but it
25 would be a lot more information in the state than

1 we currently have around that kind of a topic.

2 Similarly, once the site got a good
3 green light and they could start injecting, there
4 would need to be baseline monitoring before the
5 injection. That would be information which you
6 would need to be able to demonstrate the location
7 and the constancy and the composition and the
8 state of the CO2 in the subsurface.

9 That information, again, would inform
10 the way that we think about the monitoring
11 policies and frameworks. And all of that would be
12 in anticipation of the actual first injection.

13 One of the things that that kind of
14 staged approach also lets you do is it also
15 provides you the opportunity that should you
16 recognize that your initial site's not a
17 particularly promising one, then you can
18 reconsider.

19 And one of the things that, again, has
20 been instructive from other parts of the world is
21 in Australia they actually did that. They
22 actually found a site where they were going to
23 take CO2 out of the CO2 well, from natural CO2
24 supply, ship it a couple of kilometers over, and
25 inject straight down.

1 And when they did that site assessment
2 work they discovered that that initial site was
3 not very well suited. And their solution to that
4 was they assessed a neighboring site. They found
5 that that site was well suited, and they
6 repositioned their project.

7 So everything went forward. And, again,
8 that sort of validates the kinds of learnings that
9 we can bring from other locations. They were able
10 to show that that site assessment methodology was
11 credible and it helped advise them around
12 infrastructural operational decisions.

13 ASSOCIATE MEMBER GEESMAN: To what
14 extent, particularly in terms of scale, can we
15 learn from some of these other efforts around the
16 world? Can we skip over a couple of the smaller
17 scale demonstrations in preference for a larger
18 one based on knowledge gained from other projects?

19 MR. FRIEDMANN: I think that the purpose
20 of those projects is somewhat different. The
21 purpose of the small pilot is different than the
22 purpose of a large commercial project.

23 I don't think of those as either/or kind
24 of things. And, you know, granted I have the
25 luxury of a technical investigator to say that

1 kind of thing.

2 But part of the purpose of a pilot is to
3 vet the suitability of a site. But, importance of
4 a large project is to provide operators and
5 decisionmakers with the information that they need
6 to know at scale. And there's simply no
7 substitute for the scale projects.

8 And because of the local nature of
9 hazards, the -- to stress, the location of wells,
10 population centers, groundwater concerns,
11 individual faults, all of these things are local.
12 You need to understand how those projects will
13 roll forward at the site, and a large project is
14 crucial to that.

15 But the small project provides you a
16 great deal of information on the potential
17 suitability of an area, on the validity of
18 monitoring technology. And one of the things that
19 WESTCARB has done spectacularly well, I believe,
20 is the actual steps that you need to go through to
21 get a project off the ground.

22 And we've learned a tremendous amount in
23 the past couple of years by pursuing these small
24 projects in different regulatory settings, in
25 different sites and different targets. And that's

1 been a hugely valuable exercise that I would not
2 want to forego.

3 DR. MYER: I'll just add a small amount
4 to this. You have to appreciate that these large
5 projects cost a lot of money, and therefore you're
6 going to do fewer of them.

7 Whereas you can do more of these small
8 projects. And so you have to balance what you can
9 learn from multiple numbers of these small ones
10 versus a couple of these big ones.

11 And you can learn a lot from a number of
12 these small ones. I'm a strong advocate of doing
13 as many as we possibly can of these small ones.
14 And this has all to do with the, not only the
15 geologic variability, but the regulatory
16 variability that we have. The issues at sort of a
17 local basis are very variable around the United
18 States. So, it's very valuable to do as many of
19 these small ones to sort of test the waters in
20 lots of different areas.

21 Then you do a few of these big ones.
22 But cost is a factor in deciding how you do these
23 things.

24 ASSOCIATE MEMBER GEESMAN: Don't you
25 think policy is more likely to be driven by carbon

1 capture and sequestration than your research
2 desire to experiment with a lot of small projects?
3 And might we not have nationally the luxury of the
4 amount of time required to pursue the large
5 portfolio of smaller projects that you guys are
6 talking about?

7 MR. FRIEDMANN: I couldn't disagree more
8 strongly, actually. A couple of things. First of
9 all, many different writers have talked about
10 carbon capture and sequestration as a sine qua non
11 technology. And that we are rapidly approaching
12 the bifurcation point in terms of whether this
13 technology is a option or not. If you don't have
14 it in the carbon management portfolio then you
15 need new energy backbone. And that actually is
16 affecting commercial decisions in real time today.

17 The Department of Energy has actually
18 accelerated its projects at the request of
19 Congress, at the request of O&M, at the behest of
20 many many companies, NGOs and actors because they
21 want to get the handle on this costing just as
22 soon as possible.

23 And, in fact, as a consequence, the
24 phase three projects, which WESTCARB is beginning
25 as of today, I believe, this is the first day of

1 fiscal '08, but that is a two-year acceleration
2 over the initial scheme.

3 And, in part, this reflects the urgency
4 that people feel around this issue.

5 I would add to that that there have
6 been, what is it -- let me just say it this way --
7 as an expert in the field, I feel like this
8 question, can you do carbon sequestration at scale
9 is the central question to a decarbonized energy
10 strategy. There isn't another one. If you can't
11 do this, you have to radically reconsider what is
12 possible for your state, for your region and for
13 your country.

14 ASSOCIATE MEMBER GEESMAN: So let me
15 repeat, doesn't that drive you toward the larger
16 projects? And sooner rather than later.

17 DR. MYER: It does drive you towards the
18 larger projects. And we need to do more larger
19 projects, as well.

20 I thought you mentioned capture,
21 however. The issue with focusing on the
22 subsurface is associated with the uncertainties in
23 dealing with the subsurface. We can characterize
24 carbon sequestration as, on one hand, the cost
25 issues driven by capture. And that's a

1 engineering technology issue. And a lot of sweat
2 going into that. Those costs will come down.

3 And then the other side of this is the
4 subsurface issue where it is the uncertainties and
5 the sense that we need to convince people that we
6 can do this safely and securely in the subsurface.
7 And that is going to require going to lots of
8 places and dealing with the particular issues
9 associated not just geologic, but regulatory and,
10 as far as that goes, societal issues in the
11 particular locations, and dealing with them on
12 that basis.

13 ASSOCIATE MEMBER GEESMAN: Well, I guess
14 I combine the two or link the two because I think
15 if you're headed toward large projects sooner
16 rather than later, it creates more of a link to
17 the need to co-locate with your point sources. Or
18 at least to be in very close proximity to your
19 point sources.

20 And that's where I'm not certain that
21 the proliferation of potential projects in an
22 environment like California is as compelling as in
23 locations where you clearly have some very large
24 point sources.

25 And I'm struggling to try and determine

1 where California sites fit into a national or
2 international strategy. I'm willing to believe we
3 have the best researchers in the world, but I'm
4 not certain that we ought to be working on
5 natural-gas fired projects, or putative
6 prospective ethanol plants rather than coal
7 plants, perhaps supported by California utilities,
8 elsewhere in the west.

9 But it seems to me that it's like Willie
10 Sutton, why do you rob banks? That's where the
11 money was. Why do you go to coal plants? That's
12 where the carbon is.

13 MR. MYHRE: Commissioner, it is true
14 that at a single plant some of the large coal-
15 fired power plants in the states to the east of us
16 have more emissions per plant than do even the
17 largest natural gas combined cycle plants in
18 California.

19 Those plants are almost all multiply
20 owned by load-serving entities, some of which are
21 California-based, some of which aren't. Through
22 WESTCARB we are working with our organizations in
23 Arizona, Nevada and the states up in the Pacific
24 Northwest, all the way to Alaska, on some of these
25 issues.

1 And it may well be that you ultimately,
2 in the calculus of things, maybe a project there
3 goes first commercially. I think we've at least
4 seen, though, that in one instance there's a
5 proposer here in the room of a project using what
6 I'll call California coal. Again, where sort of
7 the -- there's an alignment, and this is obviously
8 the Carson project I'm referring to, where you can
9 avoid new transmission lines and a whole host of
10 other issues that make -- I think there's going to
11 be a diversity of winning projects. Some will be
12 instate. And some will be out of state.

13 ASSOCIATE MEMBER GEESMAN: So should we
14 have a petroleum-coke-focused program? Or
15 refinery-centric program?

16 MR. FRIEDMANN: I think it may not be
17 unreasonable to consider those as important pieces
18 that are unique to California. But in the same
19 way California has baseload natural gas plants.
20 That's almost unheard of anywhere else in the
21 country. Well, that's a real substantial carbon
22 supply to the state. And to hit the Governor's
23 targets, those sites have to be considered.

24 ASSOCIATE MEMBER GEESMAN: They were
25 designed as baseload, but none of them operate 85

1 percent of the time that the assumptions in the
2 study suggested that they will. And they're
3 subject to market conditions that at least in
4 recent years have driven those capacity factors
5 down.

6 Seems to me that if you're trying to put
7 a project together you want to insulate yourself
8 as much as possible from those kinds of market or
9 operational risks.

10 Refineries operate 24/7.

11 MR. FRIEDMANN: And they make a lot of
12 CO2 and they're worthy of consideration, as are
13 the cement plants. In fact, I've been harping
14 about cement plants for a long time, because if we
15 end up offshoring the cement plants, actually, the
16 emissions come back to us, plus the emissions from
17 the shipping of the cement. And we lose the jobs
18 in California. It's a triple loss.

19 But I don't think at this point you
20 necessarily want to start taking things off the
21 table. I don't think at this point you want to be
22 saying, well, gosh, we really don't want to look
23 at zero emission gas plants.

24 The nation of Norway is entirely about
25 zero emission natural gas plants. In fact, the

1 government shifted on that exact topic.

2 And we actually have somebody instate
3 who makes the zero emission natural gas plants as
4 an export technology. It may be that that's a
5 solution which suits the states very well.

6 But until those analyses have been sort
7 of done in some substantive way, I would be
8 reluctant to declare those are of low value, when
9 they are still an important component, you know,
10 out of the 47 million tons of point source
11 emissions. A lot of those are from the natural
12 gas sector, and you don't want to necessarily say
13 well, those are just outside of consideration.

14 ASSOCIATE MEMBER GEESMAN: Yeah, but
15 with a finite budget you need to prioritize. You
16 can't do everything.

17 MR. FRIEDMANN: I don't disagree with
18 that at all.

19 MR. MYHRE: From the research
20 perspective the subsurface research is relatively
21 indifferent to whether the source of the CO2 is a
22 refinery, a natural gas combined cycle plant, or a
23 petroleum coke-fired gasification plant, a new
24 ethanol plant, a cellulosic -- I mean it's the
25 same subsurface regulatory issues that need to be

1 addressed. Same subsurface monitoring
2 technologies. Same subsurface modeling
3 techniques.

4 And so if you look at within WESTCARB
5 where is the bulk of the money going, it's on
6 subsurface research.

7 MS. BURTON: I think if --

8 MR. PRICE: I have one more thing. Not
9 my area at all so I should keep my mouth shut, but
10 directly above my office on the fourth floor there
11 is a group that works with carbon trading,
12 international carbon trading.

13 And one of the problems that they
14 wrestle with all the time is groups wanting to get
15 credit for stuff that would have happened anyway.
16 Or, you know, various -- there's just a lot of
17 problems when carbon trading -- or carbon
18 reduction is motivated by one regulatory regime
19 and is passed over to another country or another,
20 you know, state. What are the implications if we
21 start insisting that other states do these things
22 that maybe they would have been otherwise forced
23 to do anyway.

24 As I say, not my area, but I just
25 mention that it's not always so simple that you

1 say, oh, well, we're making them do it, so we
2 should get some credit for it. Doesn't always
3 work that way.

4 ASSOCIATE MEMBER GEESMAN: Yeah, to
5 clarify, when I say we're making them do it, or t
6 use those words which were yours, I think the
7 focus would be on our regulated utilities, not on
8 some other state. The emphasis would be on those
9 regulatees which theoretically, anyway, respond to
10 our direction.

11 MR. PRICE: Yeah, I understand that, and
12 at the risk of saying something completely
13 ridiculous because I really don't know much about
14 this field, you know, what if Arizona is also
15 contemplating these programs and is, you know, is
16 there an interaction between the fact that they
17 are trying to come up with their own regulations,
18 incentives, or whatever --

19 ASSOCIATE MEMBER GEESMAN: Six western
20 states, two Canadian provinces are all in the same
21 western climate initiative.

22 MR. PRICE: Yeah, so, I mean maybe this
23 gets back to your question should these things be
24 decided, regulated, motivated or incented at the
25 national level or regional level rather than the

1 state level. Not something I know much about, but
2 I'm saying that it's not obvious to me that
3 whatever we do based on California-regulated
4 utilities, actually should count as a credit. You
5 know, all of that being due to our action, and you
6 know, we should feel good about it, if I could put
7 it that way.

8 MS. BURTON: I think that there's maybe
9 another piece to this, too, if I'm following your
10 logic here. And that's we went to natural gas
11 plants instate historically because they're
12 cleaner. And we wanted clean energy.

13 Now, all of a sudden we have coal plants
14 out of stat that are doing carbon capture and
15 storage to meet our emissions requirements.
16 They're cleaner than our instate natural gas
17 plants. And does this suddenly evolve into
18 California building new power plants that are
19 coal-based in the state.

20 ASSOCIATE MEMBER GEESMAN: If you want
21 to make that bet, I'll take it.

22 MS. BURTON: Well, I don't know.

23 (Laughter.)

24 MS. BURTON: But, you know, I mean I'm
25 just connecting the dots here.

1 ASSOCIATE MEMBER GEESMAN: I think
2 from --

3 MS. BURTON: You know, and then, yeah,
4 you need those big projects in California if we're
5 going down that road.

6 ASSOCIATE MEMBER GEESMAN: I think that
7 my point there, Liz, was trying to look at the
8 likely economics of a CCS project. In my mind, a
9 coal plant is much more likely to operate at a
10 very high capacity factor than is a natural gas
11 plant. Particularly a natural gas plant in
12 California.

13 MS. BURTON: That's correct, yeah. I'm
14 just kind of wondering where that leads us in
15 terms of the energy future for the state. And I
16 know nothing about that, so I guess I'm kind of
17 lobbing the question over the podium here.

18 ASSOCIATE MEMBER GEESMAN: Well, I think
19 at \$50 to \$90 a ton --

20 MS. BURTON: No answer required.

21 ASSOCIATE MEMBER GEESMAN: -- there are
22 a lot of people who have different opinions on
23 that.

24 MS. BURTON: Yeah. But, you know, if
25 that's on the table at all, then it makes the case

1 very solidly for doing CCS research in the state.

2 So, anyway, not supposed to put my two
3 cents in here.

4 Shall we move on? We've got, I think,
5 about 15 minutes left. We started a little bit
6 late, so I'd like to just take this until about
7 2:30 and then we'll open it up for public
8 comments.

9 What should we do next? What are the
10 most important things to do? Should we start with
11 Rich, kind of each take about two minutes.
12 General, as well as in your field.

13 MR. MYHRE: I think we should start at
14 the other end.

15 (Laughter.)

16 DR. MYER: We've been batting around
17 these ideas since the beginning of the discussion.
18 So I'm going to share a view from the trench, in a
19 sense.

20 It seems to me that some of the legal
21 issues are extremely important to tackle right
22 away. That there is enough ambiguity over pore
23 ownership when we're talking about sequestration,
24 and ambiguity over how mineral rights and pore
25 ownership is going to be determined, that we need

1 to sort this out first of all.

2 And then from that I think follows
3 naturally the other regulatory issues that sort of
4 follow from that. And then beyond that, the need
5 for hands-on practical data from the pilot tests.

6 MS. WADE: I guess I'd add to that, as
7 opposed to subtract from that. And I think that I
8 always look at how do you put this into the
9 context of a program. And so it strikes me that
10 what you may want to think about is creating a
11 dedicated goal of getting some research projects
12 up.

13 Some of them should be large, some of
14 them should be small. You've got WESTCARB
15 already; you've got some private proposals.
16 Perhaps those could be moved into it.

17 I think that if you're going to get that
18 kind of research, you think about how you support
19 it and also what do you get from it, if you're
20 supporting it at all.

21 And so creating a set of priority issues
22 to resolve to further develop the regulations, I
23 think, for example, would be a useful thing to do.
24 and also in dealing with the liability, which we
25 haven't talked about much today, but there are a

1 lot of ways that I think you could start to
2 address this liability so that you insure you've
3 got a long-term source of funding to take care of
4 these activities that we expect you're going to
5 have to take care of.

6 And that also could start to fund
7 remediation if you end up having an event that you
8 didn't plan for one of those projects.

9 And so there's some ways that you could
10 start to take a look at shaping that so that you
11 can actually see how that works.

12 And so in my mind the three legs of
13 this, if you will, are getting the projects going,
14 but also thinking about what are you going to get
15 from the projects from a research and regulatory
16 development perspective; and also what kind of
17 public support mechanisms do you need to think
18 about developing in the long term, so that you
19 might see more of this as it proves out.

20 MR. FRIEDMANN: I have four priorities
21 that are four words each. First, assess
22 California's geological resource. We simply have
23 to expand on the existing work that WESTCARB and
24 the California Geological Survey have done to
25 assess the sequestration resource in the state.

1 They are going great guns. It's an
2 outstanding team, but they just need more help and
3 more support to do that.

4 Second, California-specific capture
5 technology. We need to think about portfolio
6 point source emissions in the state, and if we
7 actually need to have a separate capture
8 technology program that helps target whether it's
9 refineries or cement plants, or whatever. What is
10 unique about those things from an engineering
11 integration perspective, from a balance of plant
12 perspective, from a cost perspective, to actually
13 get these things to operate.

14 The third, south California large
15 projects. I think we need to accelerate the large
16 projects that are going forward in southern
17 California, WESTCARB, bp, Carson and other ones,
18 because that's where the greatest sequestration
19 resource appears to be, and is close to important
20 load centers, and therefore it's an important
21 thing to consider.

22 And the fourth is develop standards and
23 protocols, using the information from those other
24 three projects, to think about what the state
25 needs to start to create in terms of regulatory

1 environment.

2 MR. PRICE: To some extent that's sort
3 of a blindman-and-the-elephant thing here. Each
4 of us has their own perspectives. But I can tell,
5 even from my fairly narrow one, that we're all
6 sensing the same animal because I really agree
7 with all of these comments that -- I'm relatively
8 new to carbon sequestration as a topic, but I have
9 a fairly large risk decision analysis experience.

10 And to me, when I first got involved
11 with this issue I was, I have to say, a little
12 skeptical from maybe the way that a typical
13 uninformed member of the public is. It just
14 smacked of desperation to be trying to pump stuff
15 underground and keep it there for, you know,
16 millions of years. It's like, my god, what are we
17 doing.

18 But having learned more about it, it's
19 totally do-able. The problems that I see, there
20 are some problems on the risk side, but standard
21 risk management approaches can deal with them, can
22 assess them, and can mitigate consequences.

23 We can learn more and do adaptive
24 management kinds of techniques with our, actually
25 adaptively managing our regulatory framework.

1 I really see most of the problems being
2 on the defining that regulatory framework so that
3 it's flexible enough and yet protective enough.

4 And also on the communication with the
5 public, the risk communication side, so that the
6 public understands what are the risks and
7 benefits. And what, you know, can help to define
8 what is and isn't acceptable.

9 So, I guess I'm echoing the general
10 consensus that it would be good to start
11 solidifying some kind of regulatory legal
12 framework soon so we can just get started.

13 MR. MYHRE: I guess I'd like to start by
14 saying that even at the costs cited in the report
15 most studies that I see that project out the path
16 to achieving the greenhouse gas emissions
17 reductions needed to stabilize CO2 in the
18 atmosphere at an acceptable level, show large
19 portions of carbon capture and sequestration.

20 We may get to 2020 the goal without this
21 technology having played a major contributing
22 role, but there is a long lead time in the
23 development of this technology and the associated
24 legal and statutory issues. And I think it will
25 behoove us in the long run to start that process

1 now, and to make these technologies available, and
2 bring that cost down at the point in time when we
3 sort of plateaued out on some other alternatives.
4 And this will probably be one of the primary means
5 by which we bring emissions reductions down to
6 that 50, 60, 70, 80 percent below 1990's level
7 point.

8 And it seems to me that the policy
9 direction worldwide is heading in that direction
10 for a long-term goal.

11 I guess I'll add that I've heard the
12 public education, public engagement mentioned a
13 couple of times. That's one of my other roles in
14 WESTCARB. I think we're again early in the
15 process here.

16 Liz talked about asking her kid's karate
17 teacher. I have the strange habit of asking
18 people when waiting in line to catch a plane at
19 airports what they know about carbon
20 sequestration. And even climate change, and, you
21 know, global warming in general.

22 And so I think there's a big job ahead
23 of us. I want to thank everyone who's here today.
24 And maybe when we have this hearing in two years
25 for the next IEPR, we've got twice as many people

1 in the room. That would be, you know, a step
2 towards success in my mind.

3 MS. BURTON: Dale, are you still there?
4 Or are you --

5 MR. SIMBECK: Yes. I've been quiet
6 because I'm really filling in for the MIT people
7 that did the cost estimates of the study. Their
8 numbers do show this large range. And I tend to
9 agree with the numbers.

10 Passing on what came up the last few
11 weeks on work I've been doing in Canada for the
12 joint venture of the Canadian Government and the
13 industrial sectors, the lowest cost we came up
14 with were a coke-based polygeneration where they
15 were using the steam and cogen for heavy oil
16 production, as well as captured the CO2 in making
17 hydrogen for the upgrading of their oil systems.

18 Whereas the highest costs were just
19 central power plants, stand alone by themselves,
20 with and without CO2 capture.

21 MS. BURTON: I guess now I'd like to
22 open it up if there's any specific questions that
23 anyone in the audience has for our panelists.

24 PRESIDING MEMBER PFANNENSTIEL: Liz, I
25 have a single blue card; somebody that has asked

1 to make comment. I don't know if there are other
2 people who would like to come up. But we can
3 start with Michaelleen Mason from WSPA.

4 MS. MASON: Good afternoon, Madam Chair,
5 and Members of the Commission. My name is
6 Michaelleen Mason and I am Director of Statewide
7 Regulatory Issues for Western States Petroleum
8 Association.

9 I am pleased to offer WSPA's comments
10 and perspectives on the role carbon capture and
11 sequestration can play in helping California
12 achieve the goals established by AB-32.

13 WSPA agrees with the IPCC that in
14 appropriately selected and managed geological
15 reservoirs CO2 can effectively be stored for a
16 significant period of time.

17 WSPA also agrees with the intent of Mr.
18 Blakeslee's bill that the State of California must
19 look at ways to accelerate the adoption of cost
20 effective geologic sequestration strategies for
21 the long-term management of industrial carbon
22 dioxide.

23 WSPA believes that carbon capture and
24 storage can be a key piece of California's program
25 to reduce carbon emissions. This report can be a

1 significant first step to making that happen.
2 WSPA will be providing detailed written comments,
3 but we want to highlight a few items that we
4 believe deserve special consideration.

5 First, the site identification and
6 characterization process should balance data and
7 information needs with economic and technological
8 limitations. Storage site assessment and
9 certification should be based on application of
10 established modeling practices.

11 Monitoring techniques should be site-
12 specific and used to demonstrate achievement of
13 performance-based criteria for operational phase
14 safety and secure long-term containment.

15 Economic viability of projects is
16 essential. In view of the anticipated magnitude
17 of investment required for large-scale
18 implementation of CCS a stable and reasonably
19 predictable economic basis for greenhouse gas
20 mitigation is necessary.

21 Key to economic viability is legal and
22 regulatory certainty. Legal and regulatory
23 clarity and stability are needed to advance CCS in
24 California.

25 Finally, we believe that CCS in enhanced

1 oil recovery in California can be a very effective
2 way to move CCS forward. Carbon dioxide for EOR
3 is proven technology with a successful operating
4 track record for more than 30 years. Using the
5 existent regulatory scheme for EOR will allow the
6 early removal of carbon dioxide from the
7 atmosphere.

8 In summary, WSPA believes that the most
9 effective way to move CCS forward is through a
10 regulatory program that is based on sound site
11 selection and certification process with a well-
12 designed and implemented monitoring program,
13 tailored to site-specific conditions.

14 WSPA further believes that legal and
15 regulatory requirements should be performance-
16 based. This will provide the flexibility to fit
17 site-specific requirements and be adaptable for
18 the rapid evolution of technology that is likely
19 to occur during the early stages of implementing
20 CCS.

21 Thank you for considering our comments.

22 PRESIDING MEMBER PFANNENSTIEL: Thank
23 you.

24 MS. MASON: Thank you.

25 PRESIDING MEMBER PFANNENSTIEL: Bob

1 Lucas.

2 MR. LUCAS: Thank you very much. My
3 name is Bob Lucas; I'm here today representing the
4 California Council for Environmental and Economic
5 Balance, also known as CCEEB.

6 We'd like to congratulate the Commission
7 for putting together such a comprehensive report
8 on CCS in such a short timeframe. The report has
9 been supported by some of the most respected CCS
10 experts, and we believe that the information will
11 be helpful to the Legislature as they craft a path
12 forward on CCS.

13 As we put the report in the context of
14 AB-32 and the Governor's executive order of
15 greenhouse gas reduction goals, we need to
16 recognize the critical nature of CCS in assisting
17 the state in meeting its emission reduction goals.

18 While it's not a magic bullet it has the
19 potential to meet emission reduction demands of
20 the state, while at the same time allowing the
21 state to meet its energy demands.

22 We believe it's imperative for the
23 Energy Commission and the Legislature to work
24 together to insure that California remains the
25 leader in technology, including CCS.

1 We recommend that the Energy Commission
2 communicate the need for additional demonstration
3 projects, both private and public, to help
4 understand the technical and regulatory needs to
5 shape the path forward in the long term.

6 Also, in the interim, the Energy
7 Commission should work with its legislative
8 partners to learn more about other projects that
9 are underway globally, as well as review existing
10 models for regulatory programs.

11 Thank you for this opportunity to
12 express our perspective.

13 PRESIDING MEMBER PFANNENSTIEL: Thank
14 you. Mark Nelson from Edison.

15 MR. NELSON: Good afternoon; I'm Mark
16 Nelson; I'm Director of Generation Planning and
17 Strategy from Southern California Edison.

18 Wanted to make sure that everybody
19 understood just how large of an undertaking this
20 is. It's a very large report. It's been done
21 very well, and very much would like to see the
22 whitepapers, as well, because I know there's a lot
23 of information that undoubtedly had to get cut
24 out. But, again, you know, it is a monumental
25 undertaking.

1 I've been involved in coal gasification
2 since the early '80s, and it's been around a long
3 time. Sequestration obviously is a new and more
4 complicated facet that will also ultimately be a
5 challenge that we'll overcome, as well.

6 I wanted to make sure that everyone was
7 aware that Edison fully supports coal gasification
8 and sequestration, and that we have a pending
9 application at the PUC for a clean hydrogen power
10 generation facility. Which, because we're a
11 knowledgeable room, is a coal-based hydrogen
12 generation project with sequestration that would
13 then be -- the hydrogen would then be burned
14 through hydrogen turbines. So essentially it's a
15 hydrogen IGCC with sequestration.

16 Recognizing that it is fairly complex we
17 are looking for funding right now with an
18 application at the PUC for a feasibility study
19 that has really four large components.

20 The first component is the conceptual
21 engineering, because again you have to have an
22 understanding of what the specific plant is, given
23 the fuel sources.

24 The second part is the sequestration;
25 the part that we've talked about here today for a

1 full day that you've worked on for months.
2 Because, again, we realize that we need
3 sequestration targets. And the targets need to be
4 both EOR for economics, but also there need to be
5 geologic sequestration backup. Because if the EOR
6 market, you know, falls apart, or if EOR is not
7 sequestration, which is possible, as well.
8 Because again there are regulations there.

9 So we're again assuring that we have,
10 you know, as we plan the project both EOR and
11 geologic sequestration.

12 The third component is a permitting
13 assessment. Because we also agree and understand
14 that the regulatory framework and the permitting
15 is going to be very complex on any first-of-a-kind
16 or even second-of-a-kind, third-of-a-kind plant.

17 So, as part of this feasibility study, we
18 need to conduct a full assessment of permitting.

19 And then the fourth part is to make sure
20 that in the event that the feasibility study
21 points toward a plant that, in fact, is feasible,
22 that we have appropriate options in place for
23 right-of-way and land options and sequestration
24 targets.

25 And, again, we don't necessarily all

1 understand what our obligation is with respect to
2 a carbon plume that may be injected into a deep
3 saline aquifer.

4 So, again, we see it as very
5 challenging, but that said, Edison is moving
6 forward at the PUC right now in an attempt to fund
7 a feasibility study so that we can get the ball
8 moving and do what we've all been talking about
9 here today, which is to learn by doing.

10 ASSOCIATE MEMBER GEESMAN: Is your
11 project likely to be within your service
12 territory?

13 MR. NELSON: It's unknown at this time.
14 The range of areas that we're studying would be
15 the southwest, so it's essentially the footprint
16 of southern WESTCARB and most of southwest CARB.

17 ASSOCIATE MEMBER GEESMAN: But you
18 haven't ruled out southern California?

19 MR. NELSON: Coal-by-rail really is
20 something you have to weigh off in the larger
21 model against electricity by wire, if you will.
22 So we have not ruled it out.

23 ASSOCIATE MEMBER GEESMAN: So are you
24 still considering it?

25 MR. NELSON: I'm sorry?

1 ASSOCIATE MEMBER GEESMAN: Are you still
2 considering southern California as a prospective
3 site?

4 MR. NELSON: California is still within
5 the model.

6 Thank you very much for all your hard
7 work.

8 PRESIDING MEMBER PFANNENSTIEL: Thank
9 you. Tiffany Rau.

10 MS. RAU: Thank you. This is the first
11 time I've ever had to wear glasses to read
12 something out loud, so --

13 I'm Tiffany Rau and I'm here today on
14 behalf of Hydrogen Energy. It's a joint venture
15 between bp Alternative Energy and Rio Tinto. It
16 was formed earlier this year to pursue the
17 development of commercial-scale, hydrogen-fired
18 electricity generation with carbon capture and
19 storage throughout the world.

20 We are also joint owners of the Carson
21 Hydrogen Power Project, the only project yet
22 announced in California, inside California,
23 intending to build an IGCC power plant with carbon
24 capture and storage. Be creating hydrogen from
25 petroleum coke.

1 If successfully permitted and built CHP
2 would remove over 4.5 million tons of CO2 per year
3 that is currently being vented via pet coke
4 emissions. And would inject it in declining oil
5 fields for EOR and long-term storage.

6 If we are successful CHP would be the
7 single most significant reduction in GHG emissions
8 from a California source ever. And it could pave
9 the way for further projects to provide the next
10 generation of baseload, low carbon power to the
11 state.

12 From our experience over the past 18
13 months since we announced the project we can
14 relate to every stakeholder here today that
15 planning, permitting and building an IGCC with CCS
16 project is extremely difficult to accomplish. And
17 we need help to make it work.

18 We need regulations that make clear the
19 requirements for CCS development and deployment.
20 We need the energy market to evolve into one that
21 accounts for the externalities of air pollution
22 and climate change.

23 We need to see leadership, courage and
24 innovation from our regulators and elected
25 officials to embrace this technology now for real

1 climate mitigation.

2 For those of us who are taking the
3 financial risk to bring this essential climate
4 change mitigation strategy to market we need your
5 help to make it viable. A role for low carbon
6 power via CCS needs to be established. CCS will
7 never be commercial unless we economically value
8 the act of not putting CO2 into the atmosphere.

9 And government should also recognize and
10 value the co-benefits that CCS offers, including
11 climate protection, energy security, energy
12 diversity, new jobs, U.S.,. intellectual property,
13 improved air quality, new technology development
14 and demonstration. For all of these benefits the
15 California Energy Commission is the very agency
16 that can and should embrace CCS.

17 The oil and gas industry has over 30
18 years of experience transporting and injecting CO2
19 into deep geological formations for enhanced oil
20 recovery. Around 30 million tons per year of CO2
21 are being injected today. Combining EOR with CCS
22 is genuinely a win/win for California and the U.S.
23 It prevents CO2 from entering the atmosphere and
24 it provides us with additional energy security
25 through increased domestic oil production.

1 The CEC, through this report, should
2 embrace, encourage, facilitate and, in fact,
3 incentivize enhanced oil recovery for purposes of
4 low carbon power project and general climate
5 mitigation measures.

6 And importantly, the report should be
7 very careful not to deter oil and gas operators
8 from participating in early projects.

9 Moving on to the area of public
10 acceptance and education. After working in the
11 CCS policy and commercial arena for the past two
12 years, it has become apparent that there's a
13 genuine need for an effective education and
14 awareness program in California that proves to
15 lawmakers, regulators and the general public that
16 CCS is a safe and important element of the
17 strategy to stabilize carbon emissions.

18 CCS has been extensively studied by
19 industry, government and academia, yet there is
20 little understanding of the technology outside of
21 those who are already familiar with it. The lack
22 of knowledge about CCS invites those who would
23 oppose the technology to exploit this uncertainty,
24 to sow confusion and fear in order to serve their
25 parochial policy agenda.

1 Those who see CCS as a key tool to slow
2 and reduce the flow of carbon into the atmosphere
3 must assertively educate key decisionmakers,
4 stakeholders and the general public about the
5 function, safety and importance of CCS. And we
6 can start now.

7 In the short term every measure that
8 society deploys to save the planet from the
9 consequences of climate change will cost something
10 extra. CCS is no different. But in the long term
11 the benefits of a climate stabilization strategy
12 that includes CCS are incalculable.

13 And the quicker that we can deploy these
14 technologies, the sooner we will be able to reduce
15 the costs of their use. To that end I would like
16 to submit for the record recent testimony we
17 provided to the U.S. House of Representatives
18 Select Committee on energy independence and global
19 warming, which, among other things, recommends an
20 early move or deployment program that promotes the
21 startup of power plants with CCS by 2015 through
22 2020.

23 In conclusion, Hydrogen Energy believes
24 that CCS is available today to play a significant
25 role in reducing greenhouse gas emissions and

1 addressing climate change. However, we need the
2 government's help in encouraging the timely
3 development and deployment of CCS on a commercial
4 scale.

5 Thank you.

6 ASSOCIATE MEMBER GEESMAN: Have you
7 filed your permit application yet?

8 MS. RAU: No. We have not yet filed to
9 the CEC. We had actually publicly announced that
10 we were shooting for December of this year. We're
11 still working through some issues of CO2 offtake
12 and storage. And so it'll be delayed. It's going
13 slower --

14 ASSOCIATE MEMBER GEESMAN: Delayed from
15 December?

16 MS. RAU: It's going slower than we had
17 originally intended. And that's one of the
18 reasons why I'm here today, and make the case that
19 this is difficult.

20 ASSOCIATE MEMBER GEESMAN: Do you have a
21 new target filing date?

22 MS. RAU: I don't. No.

23 ASSOCIATE MEMBER GEESMAN: Okay.

24 MS. RAU: But we are actually in
25 communication with your siting staff and keeping

1 them apprised.

2 PRESIDING MEMBER PFANNENSTIEL: Thanks.
3 George Peridas from Natural Resources Defense
4 Council.

5 MR. PERIDAS: Thank you. My name is
6 George Peridas from the Natural Resources Defense
7 Council. And a big thank you to the Commission
8 for hosting today's workshop. And also a big
9 thank you to the AB-1925 report, who put together
10 what I believe to be a really excellent document.
11 And I think it really bears repeating that the
12 people dealing with these issues were really top
13 notch and respected throughout the world for the
14 work. So very many thanks to you for your hard
15 work.

16 I'd like to offer some brief comments
17 today, and we'll be offering also written comments
18 by Thursday's deadline. One thing that I don't
19 think the report captured that well was to
20 summarize what the states of knowledge that we
21 have today around this technology is.

22 It does happen throughout the document
23 in many places, and my mind quite clearly, but we
24 have to bear in mind that the audience for this
25 report and the message will not necessarily have

1 the technical expertise that is present in this
2 room. I think there is space to frame maybe the
3 introduction, or the beginning of the report, to
4 summarize more clearly what we know about CCS; on
5 what grounds do we believe that it can be safe;
6 what evidence do we have to date that it has
7 performed up to expectations.

8 As in NRDC we take this issue very
9 seriously and CCS is a topic that we've been
10 following for a number of years now, over a
11 decade. And we feel very -- we feel that we do
12 have a very strong responsibility to do sufficient
13 due diligence before we come out supporting a
14 technology like that, which at first sight and
15 first contact, does appear somewhat
16 unconventional.

17 Nonetheless, we have done this work, and
18 we are convinced right now that it can be done
19 safely and can contribute to reducing the
20 greenhouse gas emissions.

21 I'm not saying it's the cheapest or the
22 most desirable way of mitigating carbon emissions.
23 There are better things to do. Increasing energy
24 efficiency obviously is the number one priority,
25 and renewable energy should follow straight on.

1 Nonetheless, the urgency of emission
2 reductions is dictated by the climate problem
3 today, also means that we do have to take this
4 approach very seriously, as well. China is
5 building the equivalent of two coal plants every
6 week. These leave us with a great carbon
7 footprint for a great number of decades. Five to
8 six decades is a typical lifetime for a coal
9 plant.

10 Our calculations show that coal, by
11 itself, as a fossil fuel, will bust the carbon
12 budgets that we need to stay within in the 21st
13 century in order to avoid dangerous climate
14 change. So I do not think that we have the option
15 not to use this technology, as well.

16 California is considered justifiably as
17 a state within the nation that is leading the
18 debates, action and policies on reducing carbon
19 emissions. And yet we have a paradox when it
20 comes to carbon capture and storage that we do not
21 yet have the awareness or the emphasis placed on
22 the role that this technology should play in the
23 future.

24 And I think that it is entirely apt for
25 California to be leading on that front, as well.

1 it doesn't mean that the state, itself, will have
2 to deploy this technology to the extent that other
3 states or other nations will, unless I think it
4 would be a great missed opportunity and entirely
5 the wrong message to send out if California were
6 not to come to terms with this technology and also
7 specify the parameters and the policies that will
8 be needed for it to contribute to reducing carbon
9 emissions.

10 On the policy front we mentioned that
11 the immediate-term or short-term carbon prices
12 under a cap-and-trade scheme might not be
13 sufficient to secure the deployment of this
14 technology. I would entirely agree with that.

15 And at the federal level, you will see
16 that certain proposals, legislative proposals, in
17 the 110th Congress have sought to address this
18 problem specifically. One is the proposal by
19 Senator Bingaman who has put together a separate
20 set of allowances with a multiplier which
21 decreases over time, to incentivize technologies
22 like CCS that will need additional stability and
23 lack of volatility, and the price at the
24 beginning, and also a higher value of allowance.

25 We believe, in NRDC, that a mixture of a

1 new source performance standard, such as the SB-
2 1368, 1100 pounds per megawatt hour standards in
3 combination with a policy that will spread the
4 costs from first movers to the entire sector, the
5 electricity sector, whichever sector we choose, is
6 appropriate.

7 And there's a big difference between
8 saying that CCS is prohibitively expensive. It
9 might be for a specific development by a specific
10 plant. Nonetheless, we believe that the cost of
11 spreading that over an entire sector is perfectly
12 manageable and will have very minimal effects on
13 our economy.

14 And let's bear in mind that we will not
15 suddenly be replacing the entire industrial power
16 generation fleet with one that deploys CCS. It
17 will be done a handful of plants at a time.

18 ASSOCIATE MEMBER GEESMAN: In fact, this
19 past spring when the MIT study on coal was
20 published, as I recall your organization came out
21 with a report that included the recommendation
22 that CCS be included as a requirement for all new
23 pulverized coal plants built from this point
24 onward, isn't that right?

25 MR. PERIDAS: That is correct. I was a

1 joint author to the report. And the position of
2 the organization is that we will be opposed to any
3 new coal developments unless they capture and
4 permanently sequester the vast majority of their
5 emissions. And we believe that this --

6 ASSOCIATE MEMBER GEESMAN: And wouldn't
7 that have a higher likelihood of actually
8 accelerating this technology or perhaps making it
9 happen at all, rather than waiting for Senator
10 Bingaman's \$12 with a cap approach to creating
11 cheese for mice?

12 MR. PERIDAS: I don't want to get
13 strong. We do believe that there are other
14 proposals in Congress right now that would get to
15 what we consider to be more acceptable carbon
16 reductions. And a safety valve set at \$12 is far
17 from ideal. And it clearly falls short of
18 incentivizing CCS in a substantial way, or in a
19 meaningful way. So I think we would see a very
20 limited number of developments at non-power
21 generation applications of CCS under such a
22 proposal without special provisions.

23 The next point I'd like to touch on is
24 that of liability, which is also dealt with in the
25 report. We do believe that there is an issue that

1 needs to be discussed there, but I would urge the
2 discussion to be slightly more informed.

3 Instead of talking of long-term
4 liability in a blanket fashion, I think we need to
5 be talking about what liabilities specifically we
6 need to address. And there are a number of things
7 that we can be talking about.

8 Is it the liability for contaminated
9 groundwater? Is it the liability for a well that
10 needs replugging? I think there are many subsets
11 and more nuanced ways that we can be talking about
12 when it comes to long-term liability. And we will
13 have a much more meaningful discussion if we start
14 adopting that framework, rather than speaking of
15 blanket liability relief, or blanket
16 indemnification. I don't think that's consistent
17 with the message that CCS can be done today, and
18 that it's safe. I do believe that this is the
19 case, but we need to slowly reframe the liability
20 discussion.

21 On the regulatory fronts I will agree
22 with the report and its conclusions that it is one
23 of the areas where we need to do additional work.
24 And that it is one of the depressing areas. We do
25 believe that the technology is far more developed.

1 I think that Liz, in her report, in her
2 presentation today, summarized it very well. It
3 is about piecing together existing technology; it
4 is not about coming up with something completely
5 new.

6 And one of the major areas that needs
7 work right now is that of regulations. What I did
8 see in the report was an analysis of how current
9 regulatory frameworks fall short in some cases of
10 providing industry with what they need to pursue
11 these projects.

12 What we would like to see, from my point
13 of view, is also an analysis of the ability for
14 current regulations to safeguard public health and
15 environments to the degree required. And unless
16 I'm misunderstanding what was written in the
17 report, and that's, I guess, a question for Sarah,
18 the conclusion that I drew was that current
19 regulations do have the potential to do that, the
20 scope for that. But there is, nonetheless, no
21 guarantee that this will be the case. Because it
22 will be, in some cases, at the discretion of
23 whoever is implementing the regulations.

24 And so if I'm drawing the right
25 conclusions, what I'm trying to get at is there is

1 a clear need to put together the parameters that
2 will insure that this happens every time, and to
3 insure the public and ourselves that these
4 projects will be done under adequate safeguards
5 for health and environments.

6 And finally, and this is by no means a
7 criticism or a bad comment, I'm listed as a
8 reviewer of the report. I did not get a chance to
9 do that. And so I would like to make sure that's
10 put straight for the record.

11 And many thanks again for what made an
12 excellent read. Thank you.

13 PRESIDING MEMBER PFANNENSTIEL: Thank
14 you, George. We'll look forward to your written
15 comments.

16 Anybody else in the audience? Anybody
17 on WebEx?

18 MS. BURTON: Yes.

19 MS. KELLER: This is James and he has a
20 question. James? James?

21 MR. MOSHER: Hello, this is James
22 Mosher.

23 MS. KELLER: Yes, you can go ahead and
24 ask your question.

25 MR. MOSHER: Yeah, my question was just

1 regarding the \$20 per ton offset that was stated
2 in the report with regard to EOR projects. I was
3 just wondering how that was generated, or what the
4 source was for that figure.

5 MR. MYHRE: The source was Howard Herzog
6 and his colleagues at the Massachusetts Institute
7 of Technology. And I don't have further
8 information on that. There's not an ongoing large
9 market for CO2 EOR in California like there is in
10 Texas. So it would be hard to get California-
11 specific information. But obviously there are
12 some sort of assumptions behind that figure.

13 I believe, and it's also worth
14 mentioning, this is not Howard's observation, but
15 my own, that large scale application of CO2
16 capture on industrial sources would tend to make a
17 significant quantity of CO2 available for enhanced
18 oil recovery operators.

19 And simple supply-and-demand economics
20 might suggest that over time the price of CO2
21 would go down. And so developers of CCS projects
22 are undoubtedly factoring that into their
23 economics.

24 MR. MOSHER: Thank yo.

25 PRESIDING MEMBER PFANNENSTIEL: Thank

1 you. Anything further?

2 I want to thank the staff and the report
3 development team for a really useful, meaty and
4 interesting report. I think it did give the IEPR
5 Committee a lot of material.

6 And thank you all, the panel, for
7 helping educate us. Thank you, Liz, I think your
8 discussion today was very helpful for all of us.

9 And with nothing further -- anything
10 further from the dais? We'll be adjourned.

11 (Whereupon, at 3:03 p.m., the workshop
12 was adjourned.)

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CERTIFICATE OF REPORTER

I, PETER PETTY, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Committee Workshop; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said workshop, nor in any way interested in outcome of said workshop.

IN WITNESS WHEREOF, I have hereunto set my hand this 18th day of October, 2007.

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